

Government of Madras.

EDUCATIONAL DEPARTMENT.

Recd.

Regd.

} 1912.

Enclosures

Spare copies

G.O. No. 57, 23rd January 1912.

Allowance.

Declining to increase the — of the Secretary to the Commissioner for Government Examinations.

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GOVERNMENT OF MADRAS.

EDUCATIONAL DEPARTMENT.

READ—the following papers :—

I

Letter—from the Hon'ble Mr. J. H. STONE, M.A., F.R.H.S., Acting Commissioner for Government Examinations.

To—the Secretary to Government, Educational Department.

Dated—Madras, the 24th October 1911.

No.—1129.

I have the honour to request that Government will be pleased to sanction an extra allowance of Rs. 100 per mensem to the Secretary to the Commissioner for Government Examinations in the circumstances mentioned below.

2. Mr. George Maddox, B.A., the Secretary, was appointed to the office in August 1908. His predecessors held pensionable appointments in the Government service and were paid the local allowance of Rs. 350 attached to the Secretary's post in addition to their pay. Mr. Maddox also continues to draw the same local allowance though he has been a full-time officer and keeps regular office hours. In addition to the work as Secretary to the Commissioner for Government Examinations which he has to discharge in connection with the several examinations under the control of the Commissioner and in connection with the different examinations under the Code of Regulations for European Schools (*vide* G.O. No. 269, Educational, dated 3rd May 1909), he has now to perform the duties of Secretary to the Secondary School-leaving Certificate Board, which are very responsible and laborious. Dr. Bourne, I understand, thought on more than one occasion that the Secretary should receive some extra remuneration, but he deferred recommending this till the examination scheme had worked at least for a year. The first examination under the new scheme for which about 7,300 candidates appeared went off without a hitch of any kind, a fact that reflects much credit on Mr. Maddox. This examination, even taking into account the gain from the abolition of the Upper Secondary examination, has added very greatly to his work and I feel that the Secretary's present local allowance of Rs. 350 is inadequate and disproportionate to the heavy work he has to do. Further, the work is of a responsible and confidential nature and no addition in the shape of a house-rent or conveyance allowance in a costly town like Madras has been given him.

I beg therefore to recommend strongly that an additional allowance of Rs. 100 per mensem be granted to him so long as he holds the office of Secretary to the Secondary School-leaving Certificate Board and that the sanction be given effect to from 1st March 1912. I have made the necessary provision in the budget for 1912-1913 to meet the charge.

3. For the work already done by him in connection with the Secondary School-leaving Certificate examination, I consider that he should be paid a lump sum as a sort of bonus, and I accordingly beg to recommend that he be paid a sum of Rupees 1,200 on account of the examination held this year and his other work as Secretary up to 29th February 1912. In G.O. No. 427, Educational, dated 21st July 1909, it was ruled that the University should be compensated for the loss of income consequent on the substitution of the secondary school-leaving certificate system for Matriculation up to the extent of the profits made on the former by Government. In calculating the amount of such profits for this year's examination, the bonus I have suggested will have to be debited to the cost of the examination and in future years the proposed additional allowance of Rs. 100 will also be so debited.

II

Endorsement No. 2609-1, Educational, dated 1st November 1911.

Referred to the Accountant-General for remarks.

(By Order.)

M. S. MASCARENHAS,
Under Secretary to Government.

III

Letter—from A. NEWMARCH, Esq., Officiating Accountant-General, Madras.

To—the Secretary to Government, Educational Department.

Dated—the 11th November 1911.

No.—G.A. 61/2986.

With reference to Madras Government Endorsement No. 2609-1, Educational, dated 1st November 1911, referring to me for remarks letter from the Commissioner for Government Examinations, No. 1129, dated the 24th October 1911, I have the honour to invite a reference to G.O. No. 36, Financial, dated 10th January 1887, and to state that, though in this order it was contemplated that the allowance of Rs. 350 drawn by the Secretary to the Commissioner for Government Examinations should be reduced on the next change of incumbents, Government did not eventually deem it expedient to reduce the allowance when the Secretaryship changed hands on three successive occasions subsequent to the year 1887—*vide* G.Os. No. 740, Educational, dated 16th December 1904, No. 274, dated 19th April 1906, and No. 664, dated 15th September 1908. The present holder of the appointment, Mr. G. Maddox, therefore continues to draw the allowance of Rs. 350 per mensem without any reduction.

2. The Commissioner now proposes that the allowance should be raised to Rs. 450 a month, and recommends that the increased allowance should be personal to Mr. Maddox so long as he holds the Secretaryship of the Secondary School-leaving Certificate Board.

3. The proposed increase in the amount of the allowance would seem to require the sanction of the Government of India under article 76 (1), Civil Service Regulations.

4. As regards the other proposal of the Commissioner, viz., that Mr. Maddox should be granted a bonus of Rs. 1,200 for the work already done by him in connection with the secondary school-leaving certificate examination, I would point out that under article 72 (b), Civil Service Regulations, the grant of the bonus will require the sanction of the Secretary of State.

Order—No. 57, Educational, dated 23rd January 1912.

The Government are not prepared to increase the allowance of the Secretary to the Commissioner for Government Examinations in the manner proposed by the Hon'ble Mr. Stone.

(True Extract.)

L. DAVIDSON,
Ag. Secretary to Government.

To the Commissioner for Government Examinations.

NOTES CONNECTED WITH G.O. No. 57, EDUCATIONAL, DATED
23RD JANUARY 1912.

[SUBJECT.—Increase in the allowance to the Secretary to the Commissioner for Government Examinations and grant of a bonus for the additional work entailed on him in connection with the secondary school leaving certificate examination of 1911.]

		Previous papers :	
G.O. No.	276,	Educational, dated	28th November 1872.
" "	301, Mis.	" "	2nd May 1885.
" "	460 "	" "	28th July "
" "	36,	Financial	10th January 1887.
" "	409,	Educational	15th June 1905.
" "	448	" "	29th " "
" "	931,	Revenue	1st April 1908.
" "	444,	Educational	9th June "
" "	315-R.	" "	28th July "
" "	664	" "	15th September 1909.
" "	427	" "	21st July 1910.
" "	675	" "	25th November 1910.
" "	757	" "	31st October 1911.

From the Commissioner for Government Examinations, dated 24th November 1911,
No. 1129.

From the Accountant-General, dated 11th November 1911, No. G.A. 61/12986.

The Commissioner for Government Examinations' requests are—

(1) that Mr. Maddox, Secretary to the Commissioner, may be granted, with effect from 1st March 1912, an additional allowance of Rs. 100 *per mensem* so long as he holds the office of Secretary to the Board for the award of the secondary school leaving certificates, and

(2) that Mr. Maddox may be paid a bonus of Rs. 1,200 on account of his work in connection with the secondary school leaving certificate examination held in 1911.

The ground on which these requests are based is that, in addition to the work which the Secretary has to do in connection with the several examinations under the control of the Commissioner, viz., the special test examinations, the Government technical examinations and the medical entrance examinations, and in connection with the examinations under the Code of Regulations for European Schools, he has now to perform the duties of the Secretary to the secondary school leaving certificate examination board, which are very responsible and laborious.

2. The Secretary to the Commissioner for Government Examinations is in receipt only of an allowance of Rs. 350 *per mensem* and this was fixed so long ago as 1872—*vide* G.O. No. 276, Educational, dated 28th September 1872. During the last few years the following examinations which were under the control of Commissioner for Government Examination have been abolished, namely :—

G.O. No. 409, Educational, dated 15th June 1905.	(1) The Primary school examination in 1905.
G.O. No. 443, Educational, dated 29th June 1905.	(2) The Lower Secondary examination in 1905.
G.O. No. 444, Educational, dated 9th June 1908.	(3) The Handwriting and Dictation in 1908.
Paragraph 7 of G.O. No. 427, dated 21st July 1909.	(4) The Upper Secondary Examination in 1909.
G.O. No. 675, dated 25th November 1910.	(5) The Salt and Abkari department competitive examination in 1910.

In addition to the abolition of these examinations, the conduct of the Salt and Abkari special tests has been transferred to the Board of Examiners—*vide* G.O. No. 931, Revenue, dated 1st April 1908.

The abolition and transfer of these examinations must have effected a considerable reduction in the work of the Secretary and the addition of the examinations under the Code of Regulations for European Schools and the secondary school leaving certificate examination cannot, therefore be said to have increased the work and responsibility of the Secretary more than formerly. It will be observed that the Commissioner has not furnished any statistics in support of his statement that the work of the Secretary has increased in consequence of the addition of the secondary school leaving certificate examination.

3. It is for consideration whether in these circumstances the additional allowance applied for may be sanctioned. The Accountant-General is not sure whether the sanction of the Government of India is required but observes that the proposal would seem to require their sanction with reference to article 76 (1) of the Civil Service Regulations. The Financial Department may be consulted on this point.

4. The next point for consideration is the proposal to grant a bonus of Rs. 1,200 to Mr. Maddox. If it is considered that the secondary school leaving certificate examination has not added to the work of the Secretary and that there is no ground for increasing his allowance, then the proposal to grant him a bonus for the work done during the current year falls to the ground. But if on the other hand it is decided to increase the allowance of the Secretary by Rs. 100 a month, there will be no objection to grant him a bonus for the work done during the current year. It may, however, be considered whether it is necessary to sanction a bonus for the work already done and if the question is decided in the affirmative, the sanction of the Secretary of State will have to be obtained as stated by the Accountant-General.

T.K.—2-12-11.

The pay of the post was fixed at Rs. 350 in 1872, but in G.O. Mis. No. 301, dated 2nd May 1885, the reduction of the pay to Rs. 250—350 was sanctioned. This however was not brought into force, the Government Order having been subsequently cancelled by G.O. Mis. No. 460, dated 28th July 1885, as the Accountant-General pointed out that the sanction of the Government of India would be necessary if the emoluments attached to the post were treated as pay: he further pointed out that, if it were treated as local allowance, such allowances were generally fixed in amount and not progressive. Government however in G.O. No. 36, Financial, dated 10th January 1887, stated that on the next change of incumbents the question would be reconsidered. Every time there was a change subsequently, the Accountant-General had been raising the question and he was every time informed that the allowance of Rs. 350 might continue. Please see G.O. No. 740, Educational, dated 16th December 1904, 274, Educational, dated 19th April 1906 and G.O. No. 664, Educational, dated 15th September 1908.

Reference is solicited in this connection to the notes connected with G.O. No. 315-R, dated 28th July 1908, wherein it was decided that Mr. Maddox should be given the full allowance of Rs. 350 *per mensem* attached to the post.

The Commissioner's proposal now is to increase the Secretary's allowance to Rs. 450 as long as he holds the post of Secretary to the Secondary School Leaving Certificate Board. The Commissioner does not justify his proposal by statistics. It will be observed that during the last six years so many examinations which were under the control of the Commissioner

I would not go so far as to say this. The new examination does add a very heavy burden of work and responsibility.

L. DAVIDSON.

the Government of India seems to be necessary to raise the allowance with reference to article 76 (i) of the Civil Service Regulations.

The question of the bonus to be paid for the work already done depends on what decision is arrived at about the increased allowance. If it is decided to address

L. DAVIDSON.

the Government of India on the subject, sanction may also be sought for the grant to Mr. Maddox of a bonus of Rs. 1,000 which is the limit up to which the Government of India can sanction under article 72 (b), Civil Service Regulations.

Financial may perhaps see and criticize at this stage with reference to the notes of that department on pages 1 and 2 of the notes connected with G.O. No. 757, Educational, dated 31st October 1911.

R. SUNDARAM AIYAR—2-12-11.

L. DAVIDSON—4-12-11.

To the Financial Department.

FINANCIAL DEPARTMENT.

[The idea contemplated is that the Secretaryship should be held by an officer having a separate appointment under Government.] The emoluments are fixed as local "allowance."

Cf. in this connection paragraph 2 of Registrar's note, dated 8th February 1911 on page 8 of notes to G.O. No. 144, Educational, dated 13th March 1911.

In the first place, it is submitted that it does not appear to have been considered at any time that the Secretary to the Commissioner for Government Examinations has *full-time work*. The statement of the Commissioner that Mr. Maddox is a full-time officer and keeps regular office hours is therefore of no force.

2. Secondly, as pointed out in the Educational Department note on page 2 *ante*, a number of Government examinations were abolished during the recent years. The saving of labour involved as a result of such abolition must, it is submitted, have been considerable. The Lower Secondary* and Primary* examinations, which are among those that were abolished, probably involved more labour than the recently introduced† secondary school-

[* These examinations were attracting large numbers of candidates.]
† G.O. No. 427, Educational, dated 21st July 1909.

leaving certificate examination. The Commissioner for Government Examinations, however, while referring to the examinations recently introduced is practically silent as to the examinations that were abolished, and has not, it is submitted, attempted to show by facts and figures that there has been any *real* increase of work.

3. Thirdly, the intention all along has been to *reduce* the allowance granted to the Secretary, as pointed out by the Accountant-General in paragraph 1 of his letter No. G.A. 61/2986, dated 11th November 1911.

4. Fourthly, as regards the present incumbent of the post Mr. Maddox, it is submitted that he is a *retired* employee of the Lawrence Asylum, and was in receipt of Rs. 300 *per mensem* only as Headmaster of the Asylum school. His appointment as Secretary to the Commissioner for Government Examinations really increased his emoluments which sort of concession Government pensioners can hardly hope to secure in ordinary circumstances. It is submitted that there appears to be no case for any further increase of emoluments to him.

Note, dated 14th August 1908, on page 1 of notes to G.O. No. 664, Educational, dated 15th September 1908.
Page 5 of G.O. R. No. 315, Educational, dated 28th July 1908.
Cf. paragraph 1 of Mr. Taylor's note, dated 9th July 1908, on page 8 of G.O. R. No. 315, Educational, dated 28th July 1908.

circumstances. It is submitted that there appears to be no case for any further increase of emoluments to him.

* (1) Increase in the allowance from Rs. 350 to Rs. 450 *per mensem*.

(2) Grant of a bonus of Rs. 1,200 for work in connection with the secondary school-leaving certificate examination held in 1911.

5. In view of the above circumstances, it is for consideration whether this department may suggest to Educational that the proposals* of the Commissioner for Government Examinations may be negatived.

6. With reference to paragraph 3 of Educational Department note on page 2 *ante*, it is submitted that article 76 (i), Civil Service Regulations, is clear on the point, and an increase in the rate of the allowance from Rs. 350 to Rs. 450 will require the sanction of the Government of India. Further, if the increase in the allowance is to be admitted in the case of any future incumbent of the post who holds in addition any other appointment under Government, the sanction of the Secretary of State also will be required if the total emoluments of the officer exceed Rs. 750 per mensem on

* Relates to Gazetted Civil officers recruited in England.

† Relates to other than Gazetted Civil officers recruited in England.

account of such increase—*Vide* paragraph 2 (i)* and (iii) (portion † within brackets) of the Government of India, Finance Department Resolution No. 6969-E.A. (Simla), dated 17th November 1911.

C.P.K.—20-12-11.

S.D.S.—20-12-11.

The proposals seem to be preferred in the personal interests of Mr. Maddox rather than of the State or public funds.

C. REILLY—21-12-11.

The procedure followed is not correct. It is for the Educational Department to come to a decision about the Director's proposal and then to invite the concurrence of the Finance Department. If the Educational Department decide to propose any additional expenditure, their proposal will be examined in this department.

H. A. STUART—1-1-12.

To the Educational Department.

EDUCATIONAL DEPARTMENT.

Submitted that the file may now go to Honourable Member for orders on the two recommendations of the Commissioner for Government Examinations—

(1) To raise the allowance of the Secretary to the Commissioner for Government Examinations from Rs. 350 to Rs. 450 per mensem so long as he is Secretary to the Secondary School Leaving Certificate Board. [The sanction of the Government of India is necessary under article 76 (i) of the Civil Service Regulations.]

(2) To give Mr. Maddox a bonus of Rs. 1,200 for work done in connection with the secondary school leaving certificate examination during 1911. [This requires the sanction of the Secretary of State under article 72 (b) of the Civil Service Regulations.]

R. SUNDARAM AIYAR—4-1-12.

When Mr. Maddox was appointed in January 1908 (G.O. No. 315, Routine, dated 28th July 1908), the Honourable Member referred to the desirability of reserving the post for a European or Eurasian and with advertence to the "very responsible" duties attached to it objected to any reduction of pay particularly if based on temporary personal reasons. In the same file Dr. Bourne declined to support any proposals for the combination of the Secretaryship with college duties, as this arrangement had in the past proved unsatisfactory. We may reckon on it therefore that the appointment will in future normally be a full time one.

2. *Since* Mr. Maddox's appointment the only reductions in work have been negligible, namely, the abolition of the Upper Secondary Examination which attracted very few candidates and the transfer of the competitive test for the Salt and Abkari Department to the Board of Revenue. On the other hand the school final examination does add substantially to the work and its importance is very great.

3. In these circumstances it does not seem legitimate to lay stress on (a) the theoretical proposition that the emoluments of the Secretary are a mere allowance or (b) the decreases in work directed prior to July 1908. Educational may definitely

support the two recommendations of the Director of Public Instruction. Financial should see again before circulation to Honourable Member who must decide.

L. DAVIDSON—6-1-12.

To the Financial Department.

FINANCIAL DEPARTMENT.

Submitted with reference to Chief Secretary's note on page 4 *ante*. The presentment of the case in the office-note on pages 3 and 4 *ante* is perfectly straightforward, it is submitted. There is nothing to show that the remuneration now attached to the post would fail to attract a suitable incumbent if Mr. Maddox vacated it—a contingency, however, which does not appear likely to occur immediately.

C. REILLY—8-1-12.

I am afraid we cannot support this proposal for a considerable increase of emoluments unless it is justified by statistics showing that the work is appreciably heavier now than it was, say, on 1st January 1905, and that there is any difficulty in procuring a suitable incumbent for the post on the present pay. Mr. Maddox may attend office regularly, but it is difficult to believe that he has all the year round enough work to fill an office day. The work comes in rushes. He possibly finds it convenient to do his private business or employ his leisure in the office building.

H. A. STUART—10-1-12.

It is difficult in these kinds of proposals to judge whether they are really necessary or not. But I cannot believe that there are not pensioners, Eurasians and Europeans, in Madras who would be quite glad to do the work of the Secretary to the Commissioner for Government Examinations on the present pay of Rs. 350 a month. The pay used to be considered excessive when the work was really not more severe than it is now. It is true that final certificate examination must give a considerable increase of work to the Secretary. On the other hand, in the old days he had other examinations for which the candidates were far more numerous than they are for the secondary leaving certificate examination. I think before this proposal is sanctioned, we must have more definite information as to the insufficiency of the present salary. We may tell Dr. Bourne that we decline to increase the salary in the way Mr. Stone proposed.

M. H[AMMICK]—17-1-12.

To the Educational Department.

EDUCATIONAL DEPARTMENT.

Draft submitted for approval.

T.K.—20-1-12.

R. SUNDARAM AIYAR—20-1-12.

L. DAVIDSON—22-1-12.

[G.O. 57, Educational, dated 23rd January 1912.]

33.
1,200-20-1-11.

PLAGUE.

8
Educational
SCHOOL AND MUNICIPAL DEPARTMENT

Papers to be read in Proceedings :—

Again G.O., No. , dated 19
Again G.O., No. , dated 19
Current No. 2609 of 1911 , dated 24-10-11 , from the C. & E. no 1129
" " " 19 " " " "
" " " 19 " " " "

ST

ORDER. No 57 of 23. 1. 12
P.S.

are not prepared
The Govt. see no reason
to increase the ^{allowance} of the Secretary
to the Commissioner for Govt.
Examinations in the manner
^{proposed} suggested by the Honble Mr. Stone

7/11
20-1-12 Re 22-1-12
20.1.12.

Not for E.T.

7/11
22-1-12

S. C. P. S. Dept.
5/3/12

To

The Commr for C. & E.

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EDUCATIONAL
DEPARTMENT



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