

Government of Madras.

EDUCATIONAL DEPARTMENT.

Recd.

Regd.

} 1912.

Enclosures

Spare copies

G.O. No. 860, 5th December 1911.

Grants.

Declining to make any grant to the Municipal Council of Mangalore towards the construction of certain school buildings by that municipality, pending revision of the plans and estimates.

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GOVERNMENT OF MADRAS.

EDUCATIONAL DEPARTMENT.

READ—the following papers :—

I

Letter—from the Hon'ble Rao Bahadur N. SUBBA RAO, Chairman, Municipal Council, Mangalore.

To—the Secretary to Government, Local and Municipal Department.

Dated—the 7th September 1911.

No.—C. R. 224/11-12.

In continuation of this office letter C.R. No. 224, dated 5th July 1911, I have the honour to state that the plans, estimates and specification reports in connection with the construction of the three school buildings referred to therein have been duly approved and returned by the Superintending Engineer and that the total amount of the approved estimates comes to Rs. 9,906-13-2.

II

Memorandum No. 3769 M., dated 23rd September 1911.

Forwarded to the Director of Public Instruction for transmission to Government with his remarks on the Chairman's letter No. 224, dated 5th July 1911, which, it is understood, is now with him.

(By Order.)

M. S. MASCARENHAS,
Under Secretary to Government.

To the Director of Public Instruction
(with the current in original to be returned.)

III

Letter—from the Hon'ble Rao Bahadur N. SUBBA RAO, Chairman, Municipal Council, Mangalore.

To—the Secretary to Government, Local and Municipal Department (through the Revenue Divisional Officer and Collector of South Canara and the Director of Public Instruction, Madras).

Dated—the 5th July 1911.

No.—C. R. 224/11-12.

The Municipal Elementary schools at Kudrolli and at Nireswallia are held in private buildings rented for the purpose. The buildings have been repeatedly condemned by the Educational authorities as quite unsuitable and incommodious. There are no other good buildings available on rent in the localities for the purpose, and the former school had therefore to be temporarily closed. Two suitable sites valued at Rs. 1,841-2-0 in the localities have been selected for acquisition for the location of the two school buildings, each estimated at Rs. 2,830.

2. The Municipal Butchers' Lane Hindustani Elementary school building is also found to be incommodious and requires to be extended, the cost of which including the value of the acquisition of the additional ground required therefor is estimated at Rs. 2,435-11-2.

3. The total sum required for the construction, etc., of the three school buildings amounts to Rs. 9,936-13-2, but there is no provision in the current year's budget or savings in municipal funds to meet the sum.

4. The progress of the schools has been steady and satisfactory and most of the pupils thereof are from backward classes, a fact which is evident from a largely signed petition received by the council from the Mogers (fishermen), a backward community, to reopen the temporarily closed Kudrolli school. The council in consideration of the above facts have empowered me to apply to Government for a free grant for the purpose from Provincial funds. I have the honour to request, therefore, you will be so good as to move the benign Government to make a free grant of Rs. 9,936-13-2 required for the construction of the three school buildings and for the acquisition of land required for the purpose.

5. A copy of the council's resolution in the matter, together with copies of the estimates, plans and specification reports, which have been submitted to the Superintending Engineer for approval, is enclosed.

N. Dis. on Ge. No. 1823-Rev., dated 10th July 1911.

Submitted and recommended.

P. KUNHAYAN SAHIB,
Revenue Divisional Officer.

Dis. No. 2131 D. Rev., dated 17th July 1911.

Forwarded.

R. A. GRAHAM,
Collector.

IV

N. Ref. on Cur. No. 5062/11, dated 10th October 1911.

Submitted to Government.

2. There is no budget provision unless there are savings from the special grant of Rs. 1,25,000 made by Government for type buildings for board elementary schools which are not likely to occur. The plans appear to have been drawn up by a municipal overseer and are not particularly well designed and as pointed out by the Inspector in the enclosed copy of his letter R.O.C. No. 534/11, dated 23rd August 1911, are on too ambitious a scale. In the absence of type-designs for elementary school buildings it is difficult to see how these defects are to be cured, neither the necessary knowledge nor skill being probably available in the municipality.

J. H. STONE,
Ag. Director of Public Instruction.

ENCLOSURE.

Letter—from P. P. BRAITHWAITE, Esq., B.A., Inspector of Schools, 8th Circle.

To—the Director of Public Instruction.

Dated—Cannanore, the 23rd August 1911.

No.—R.C. 584/11.

In returning your endorsement N. Ref. on C. No. 5062/11, dated 26th July 1911, I have the honour to give my opinion as follows.

2. Judging from the numbers on the rolls of these schools the cost of each building seems prohibitive. There can of course be no saving in the matter of the acquisition of the sites.

3. But the buildings proposed are much bigger than at present required, being 69 feet × 33 feet if the verandah is included. According to rule 33 of the Madras Educational Rules eight square feet per pupil is the minimum, but verandahs can be included—indeed these 10 feet verandahs are especially intended for overflow classes. Working on these dimensions the floor space provided is

$$69 \times 33 = 2,277 \text{ square feet.}$$

which suffices for about 280 pupils. One of the most expensive items, I understand, is "rafters" and the cost of a building is greatly reduced when it is narrowed. I think a width of 18 feet is quite sufficient for the actual room: the verandah may be 10 feet wide as it is useful for several purposes. In none of the three cases is the normal strength of the school over 100;

allowing for ordinary increases we might advantageously provide for 120 pupils. For this purpose a single room 50 feet by 18 feet with a 10 feet verandah would be more than sufficient and would permit of numerical expansion. I believe according to figures shown to me by the District Board Engineer that it is economical in the long run to tile the roof brick or tile the floor and build walls of laterite. But I do not see any necessity for such a big building nor for a partition wall, nor for a store room. A single room suffices for an elementary school under ordinary circumstances.

4. About the latrine, I would suggest that a covered building is unnecessary; and that slabs of cement sloping towards a drain will serve the purpose. I do not know enough of sanitation to say whether a covered latrine is better than one which is open to the sun; but in this country, where closed latrines are generally badly kept, and avoided by the school children who prefer to use the open compound, I should imagine that the heat of the sun is the best guarantee of cleanliness. Tatties or half walls would be required, but the cost of roofing could probably be saved.

5. In conclusion I recommend a revision of the estimates in the light of these remarks.

Order—No. 860, Educational, dated 5th December 1911.

The letter from the Inspector of Schools, 8th Circle, No. R.C. 584/11, dated 23rd August 1911, will be communicated to the Municipal Council of Mangalore, with the remark that, pending revision of the plans and estimates to a form more commensurate with actual requirements, the Government cannot consider the application for assistance; nor can they hold out any hopes of aid from Provincial funds unless and until it is satisfactorily established that the council cannot finance the proposals finally decided upon from its own resources.

(True Extract.)

L. DAVIDSON,
Ag. Secretary to Government.

To the Chairman, Municipal Council, Mangalore, with enclosures.
" Director of Public Instruction.
" Local and Municipal Department.

EDUCATIONAL DEPARTMENT.

NOTES CONNECTED WITH G.O. No. 860, EDUCATIONAL,
DATED 5TH DECEMBER 1911.

[SUBJECT.—Application of the Mangalore Municipal Council for a Provincial grant of Rs. 9,906-13-2 for the construction of three elementary school buildings.]

Previous papers :

G.O. No. 356, Educational,	dated 21st May	1906.
" " 1145 M.	" 21st July	1911.
" " 705, Educational,	" 6th October	"

LOCAL AND MUNICIPAL DEPARTMENT.

From the Chairman, Municipal Council, Mangalore, dated 7th September 1911, No. 224.

" " " " " 5th July " "

Endorsement of the Director of Public Instruction, dated 10th October 1911, No. 5062.

The Inspector of schools considers that the estimates for the three school buildings are on too ambitious a scale and the Director agrees with him. From the Chairman's second letter it is observed that the Superintending Engineer has sanctioned them, the cost being reduced from Rs. 9,936-13-2 to Rs. 9,906-13-2. In the first place it is for consideration whether the Chairman should be asked to get the estimates revised in the light of the Inspector's remarks. If, however, this is deemed unnecessary, the question of giving a grant has now to be considered. The Director of Public Instruction states that there is no budget provision unless there are savings from the special grant of 1.25 lakhs distributed in G.O. No. 705, Educational, dated 6th October 1911. Whether there will be any saving from this source or not, it is now premature to say. Perhaps the claim may be noted for consideration when any portion of grant already given to local boards is surrendered. If so, the application may be transferred to the Educational department.

K. A. GANAPATHI AIYAR—30-10-11.

The first question to be decided is whether any grant should be paid towards the cost of these school buildings. No

Cf. Rule 1 of the Code put up. No such grant is payable under the Grant-in-Aid Code, and the municipality is not so poor that it cannot find funds for the construction of these buildings. Its average surplus during the last three years was Rs. 5,130. If it is thought that a grant might be paid, it should come out of the Educational budget and the estimate should be thoroughly revised and cut down considerably.

P. T. THARYAN—31-10-11.

The case is for disposal by Educational. Local and Municipal cannot give any grant, and it is plain that with the remarks of the Inspector and Director of Public Instruction these plans cannot be considered a suitable subject for special assistance from Provincial funds.

L. DAVIDSON—2-11-11.

To the Educational Department.

EDUCATIONAL DEPARTMENT.

That the Grant-in-Aid Code does not apply to institutions under public management cannot be a ground for refusing aid to the municipality towards the construction of school buildings. The Grant-in-Aid Code is primarily intended to deal with institutions under private management and to regulate the grant of public funds in aid of such institutions; it is not intended to regulate how public funds should be applied in aid of other public funds raised for educational purposes.

2. As a matter of fact the Government give grants to local bodies to enable them to maintain their schools, to construct school buildings and to purchase furniture, etc. These grants are called subsidies and are not regulated by the rules of the Grant-in-Aid Code. They are determined by such orders as the Government may from time to time issue.

3. The question for consideration therefore is whether the school buildings can be constructed from the funds of the municipality or whether any aid from Government will be necessary. In the Local and Municipal note on page 1 *ante* it is pointed out that the municipality had an average surplus of Rs. 5,130 during the last three years and that it can therefore find funds without difficulty for the construction of these school buildings. It is also observed that the municipality Statement VI on page 4 of the notes with G.O. No. 1145 M., dated 21st July 1911.

all municipalities in 1909-1910. The municipality can therefore find at least a portion of the funds required for the construction of these school buildings.

4. The Government are however now making contributions to local boards for the construction of elementary school buildings without reference to their financial conditions. A sum of Rs. 1,25,000 has already been distributed for this purpose among the several district boards during the current year—*vide* G.O. No. 705, Educational, dated 6th October 1911. A similar grant is likely to be made during next year for the same purpose and it is for consideration whether the Director of Public Instruction may be requested to consider the claims of this municipality in submitting proposals for the distribution of the grant next year.

5. If however it is considered that no grant need be paid, the request of the municipality may be negatived at once.

T. KANAKASUNDARAM PILLAI—19-11-11.

The proper disposal, I think, is to communicate the Inspector's remarks to the municipal council and say that pending revision of the plans and estimates to a form more commensurate with actual requirements, the Government cannot consider this application for assistance, nor can it hold out any hopes of aid from Provincial funds unless and until it is satisfactorily established that the council cannot finance the proposals finally decided upon from its own resources.

2. I have separately brought to notice the need for type-designs for school buildings. It is a subject which I submit ought to be taken up.

L. DAVIDSON—20-11-11.

To the Financial Department.
" Educational Department.

FINANCIAL DEPARTMENT.

Submitted that the proposal in Local and Municipal Secretary's note above may be accepted.

V. GOPALAKRISHNAN—22-11-11.

Readily.

C. REILLY—23-11-11.
H. A. STUART—23-11-11.

EDUCATIONAL DEPARTMENT.

For orders as to whether this should lie over for Honourable Member or whether orders may now issue in the terms of Secretary's remarks.

R. SUNDARAM AIYAR—1-12-11.

Orders may issue now.

2. A separate u.o. note may go to the Director of Public Instruction about type-designs for elementary schools. Extract submitted separately. what I wrote previously on the subject P.R.—13-12-11. when suggesting Mr. Stone's deputation on special duty (October or September last).

L. DAVIDSON—2-12-11.

A draft order is submitted for approval.

2. A separate note will be submitted with reference to paragraph 2 of the Secretary's note when the orders in this case have issued.

P.R.—2-12-11.

R. SUNDARAM AIYAR—2-12-11.

L. DAVIDSON—4-12-11.

[G.O. No. 860, Educational, dated 5th December 1911.]

Educational Department

Read the following papers: —

I No. 3769 m.

II Extra of the Inspector of Schools, 8th Circle

III " " " S.P.J. No. 5862 d. 10.10.11

Order No. 860 of 5.12.11

P.S. The letter from the Inspector of

Schools, 8th Circle, No. Re. 584 of 23.8.11

will be communicated to the municipal

Council of Mangalore ^{with the remark} and the Council

with the remark that pending revision

of the plans and estimates to a form

more commensurate with actual

requirements the Govt. cannot consider

the application for assistance; nor

can they hold out any hopes of aid

from Provincial funds unless and

until it is satisfactorily established

that the Council cannot finance the

proposals finally decided upon from

its own resources.

1.24.9 C.F.

Desp. & return
file to P.R.
Nehru 4-12
5-12-11

S. C. P. S. Desp. & return with
10/1/12 Encls.

To The Chairman, Muni. Council,
Mangalore with enclosures.

" S. P. J.

" Lt. M. Dept. (in print)

Desp. 10/1/12

P.P. 2.12.11

Re 4.12.11

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