

Government of Madras.

EDUCATIONAL DEPARTMENT.

Recd.

Regd.

Enclosures

Spare copies

1909.

G.O., No. 466, 10th August 1909.

Grants.

Informing the President, District Board, Salem, that the total current income which was adopted for comparing the net expenditure on education excluded receipts under debt heads and special contributions and also receipts under railway cess, and declining to reconsider the previous orders refusing to give the Board an increased grant for education from Provincial funds.

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GOVERNMENT OF MADRAS.

EDUCATIONAL DEPARTMENT.

READ—the following papers:—

I

G.O., No. 266, Educational, dated 21st April 1909.

ABSTRACT.—Considering that no case exists for an enhanced educational grant from Provincial funds to the District Board of Salem.

II

Letter—from L. E. BUCKLEY, Esq., I.C.S., President, District Board, Salem.
To—the Secretary to Government, Educational Department.
Dated—the 25th June 1909.
No.—138-Govt.

I have the honour to address Government with reference to the following remarks in paragraph 2 of G.O., No. 226, Educational, dated 21st April 1909:—

“The net outlay on education in the district, taken as a whole, is not high, the expenditure for 1908-1909 according to the revised estimate of that year being only 10 per cent. of the total current income.”

From the fact that Government speaks of 10 per cent. of the total current income, it appears that a reference is made to a total current income of about 5 lakhs. The total current income is, however, about 6 lakhs. It is presumed that Government has omitted Provincial grants.

2. I enclose a statement of the actuals for the year in question for all Boards, District and Taluk. The point to which I desire to invite attention is that it is fallacious to compare the net expenditure on any particular object with the total current income. The total current income includes items of receipt, such as railway cess, tolls, house-tax, school-fees, market-rents, etc., which equally with Provincial grants are ear-marked for special purposes and are not available for allotment as the Board pleases.

3. From the statement appended it will be seen that the tied income is actually double the free income and that the net expenditure on education is over 23 per cent. of the free income. Over 47 per cent. of the free income is due to communications as a minimum leaving less than 30 per cent. for all other purposes, such as public works and other establishments, provident funds, buildings, miscellaneous public improvements, medical services, sanitation and vaccination. The expenditure of nearly one-fourth of the free income of the Board on education cripples it, and, as a result, all that ought to be spent on roads is not so spent and other objects deserving consideration are starved.

ENCLOSURE.

Head of account.	Actuals for 1908-1909.					
	District Board.		Salem Taluk Board.		Námakkal Taluk Board.	
	Free.	Tied.	Free.	Tied.	Free.	Tied.
1	2	3	4	5	6	7
<i>Receipts.</i>	RS.	RS.	RS.	RS.	RS.	RS.
I. Rates and taxes	96,159	1,20,132	18,392	22,694	39,012	15,218
II. Education	..	..	..	5,335	..	9,840
III. Miscellaneous services, etc.	633	45	76	1,595	84	638
IV. Interest	48	10,157	6	10	29	28
V. Miscellaneous	18	2,584	703	5,237	2,227	13,648
VI. Public works	2,525	26,395	68	1,879	148	2,337
VII. Contributions for education	..	121	..	12,073	..	15,235
VIII. Do. for other purposes	..	52,943	..	1,745	..	2,010
Total	99,383	2,12,377	19,244	50,568	41,450	58,954
<i>Expenditure.</i>						
Grant 2	2,324	121	13,217	17,408	11,505	25,075
Percentage of net expenditure on Grant 2 to ordinary source of income.	2.3	..	68.7	..	27.8	..

Head of account.	Actuals for 1908-1909—cont.					
	Hosur Taluk Board.		Tirupattūr Taluk Board.		Total.	
	Free.	Tied.	Free.	Tied.	Free.	Tied.
	8	9	10	11	12	13
<i>Receipts.</i>	RS.	RS.	RS.	RS.	RS.	RS.
I. Rates and taxes	25,090	12,756	13,665	880	(a) 1,92,318	(b) 1,71,580
II. Education	..	6,338	..	1,687	..	(c) 23,200
III. Miscellaneous services, etc.	44	1,065	6	13	(d) 793	(e) 3,356
IV. Interest	9	253	4	31	(f) 95	(g) 10,479
V. Miscellaneous	2,973	4,229	316	2,273	(h) 6,237	(i) 27,971
VI. Public works	831	14,708	254	9,504	(j) 3,826	(k) 54,823
VII. Contributions for education	..	11,898	..	8,948	..	(l) 48,275
VIII. Do. for other purposes	..	6,763	..	1,673	..	(m) 65,134
Total	28,947	58,010	14,245	25,009	2,03,269	4,04,918
<i>Expenditures.</i>						
Grant 2	15,236	18,236	5,121	10,635	47,403	71,475
Percentage of net expenditure on Grant 2 to ordinary source of income.	52.6	..	35.9	..	23.3	..

- (a) Land cess.
(b) Railway cess Rs. 47,998, house-tax Rs. 53,103, tolls Rs. 70,579.
(c) School-fees Rs. 23,103, miscellaneous educational receipts Rs. 97.
(d) Sale of medicines in the Yercaud hospital Rs. 621, miscellaneous Rs. 172.
(e) Endowments Rs. 67, private scavenging fees Rs. 967, sale-proceeds of street sweepings Rs. 2,322.
(f) Interest on arrears of land-cess.
(g) Interest on railway investments Rs. 8,131, interest on investments relating to endowments Rs. 2,077 interest on arrears of railway cess Rs. 22, interest on arrears of toll, avenue, market, choultry and ferry rents Rs. 249.
(h) Fishery rents Rs. 5,701 and other fees and fines Rs. 536.
(i) Endowed choultries Rs. 561, markets, Rs. 15,805, slaughter-houses Rs. 104, cart-stands Rs. 94, miscellaneous endowed institutions Rs. 25, pandal fees in unions Rs. 298, discount on purchase of railway cess, investments Rs. 1,994, miscellaneous receipts Rs. 210 and ferry rents Rs. 8,880.
(j) Fisheries in taluks in charge of Public Works officers Rs. 604, encroachment penalties and rents charged for the occupation of choultries beyond the prescribed time Rs. 1,253, sale of tools and plant Rs. 34, refunds of expenditure Rs. 766, sale of old materials Rs. 331, bungalow fees Rs. 821 and miscellaneous Rs. 17.
(k) Sale of avenue produce, clippings, trees, etc.
(l) Provincial grant.
(m) Provincial grant for roads and bridges Rs. 5,000, Provincial grant towards pay of medical subordinates Rs. 2,484, Provincial grant for water-supply Rs. 9,000, Provincial grant for endowed choultries Rs. 1,750, Municipal contribution for women and children's dispensary at Tirupattūr Rs. 155, Municipal contribution for lighting Suramangalam road Rs. 148, private contribution for village roads Rs. 59, private contribution for education Rs. 10, private contribution for sanitation Rs. 1,528.

Order—No. 466, Educational, dated 10th August 1909.

With reference to his letter No. 138, dated 25th June 1909, the President, District Board, Salem, will be informed that the total current income which was adopted for the purpose of comparing the net expenditure on education in paragraph 2 of G.O., No. 226, Educational, dated 21st April 1909, excluded receipts under debt heads and special contributions and also receipts under railway cess. It is moreover observed that, even applying the method of calculation adopted by him to all District Boards, the net expenditure on education incurred by the District Board of Salem in 1907-1908 was little more than 1 per cent. above the general average in that year. The Government do not therefore see sufficient reason to reconsider their previous orders in the matter.

(True Extract.)

W. FRANCIS,
Ag. Secretary to Government.

To the President, District Board, Salem.
,, Local and Municipal Department.

EDUCATIONAL DEPARTMENT.

NOTES CONNECTED WITH G.O., No. 466, EDUCATIONAL,
DATED 10TH AUGUST 1909.

[SUBJECT.—*Necessity for an enhanced educational grant from Provincial funds to the District Board of Salem.*]

From the President, District Board, Salem, dated 25th June 1909, No. 138.-Govt.

LOCAL AND MUNICIPAL DEPARTMENT.

Transferred to the Educational Department u.o.

B.A.—1-7-09.

N. CHENGAL RAO—1-7-09.

C A. SOUTER—5-7-09.

EDUCATIONAL DEPARTMENT.

Please see G.O., No. 226, Educational, dated 21st April 1909, and the notes connected with it. In that order the Government declined to sanction an enhanced educational grant from Provincial funds to the District Board of Salem and observed that the net outlay on education in the district taken as a whole was not high, the expenditure for 1908-1909 according to the revised estimate for that year being only 10 per cent. of the total current income.

2. The President of the District Board, Salem, while observing that when the Government speak of the "total current income" they refer to the total current income of about 5 lakhs exclusive of the Provincial grants, points out that it is fallacious to compare the net expenditure on any particular object with the "total current income," inasmuch as the latter includes items of receipt, such as railway-cess, tolls, house-tax, school-fees, market-rents, etc., which, equally, with Provincial grants, are ear-marked for special purposes and are not available for allotment as the Board pleases. The President further

Para. 3 of President's letter, and statement on pages 3 and 4. states that the total "free" income of the District Board in 1908-1909 as distinguished from the "tied income" was only Rs. 2,03,269 of which a sum of Rs. 47,403 or 23.3 per cent. had been spent on education; and he observes that

Para. 3 of President's letter and statement on pages 3 and 4. this expenditure of nearly one-fourth of the "free" income of the Board on education cripples it, and, as a result, all that ought to be spent on roads is not so spent and other objects deserving consideration are starved.

3. No request is contained in the President's letter which may, it is submitted, be "recorded" with the concurrence of the Local and Municipal Department.

P.R.—15-7-09.

It is usual in Local and Municipal to express the net expenditure on education in its relation to the local ordinary income of the Local Boards (excluding debt heads and special contributions)—*vide* paragraphs 18 (f) of the report on the working of Local Boards and Union Panchayats in the Presidency for the year 1907-1908. The President of the District Board, Salem (Mr. Buckley), appears to think that the institution of a comparison between the net expenditure under a particular object and the total current income is fallacious, as a considerable portion of the current

income of a Board, such as the receipts from the railway-cess, tolls, house-tax school-fees, market-rents, etc., are ear-marked for special purposes and are not available for allotment by the Board for any purpose it likes. There appears to be some force in the argument of the President, which raises a general question and which is therefore for consideration in the Local and Municipal Department. No orders seem to be required on the present current in Educational.

K. RANGASWAMI AIYANGAR—16-7-09.

The current may be recorded. Local and Municipal may, if such a course is advisable, take up the general question raised by Mr. Buckley. It seems hardly necessary.

C. A. SOUTER—16-7-09

To record the current is to refuse Mr. Buckley's implied request for a reconsideration of G.O., No. 226, Educational, dated 21st April 1909, and that had better not be done until Local and Municipal has examined other Boards' figures to see whether the proportion of the "free" income of Salem which is spent on education is in excess of the normal for Boards similarly placed. This Local and Municipal had better do now.

I don't know that I throughout agree with Mr. Buckley's labelling of his items of revenue as "free" or "tied", e.g., he classes market receipts as tied, but they may be spent on market feeder roads, which term is usually given its widest meaning by impecunious Boards.

W. FRANCIS--17-7-09.

To the Local and Municipal Department.

LOCAL AND MUNICIPAL DEPARTMENT.

The following statement furnishes information regarding the net expenditure incurred on education by the several District Boards in 1907-1908 as compared with their current income obtained by deducting from their actual receipts half the land-cess, net income from tolls, income under railways, contributions from Provincial funds, Union receipts, endowment receipts, educational receipts and receipts under debt heads:—

COMPARATIVE STATEMENT showing the percentage of net expenditure on education by District Boards in 1907-1908 to their income available for general purposes as education, etc.

as education, etc.														
Serial number.	Districts.	Total actual receipts, 1907-1908.	Receipts under debt heads.	Half the land-cess.	(a) Income under railways.	Net income from tolls.	(c) Provincial contributions.	(d) Union receipts.	(e) Endowment receipts.	Educational receipts.	Total allotment to be deducted.	Balance available for general purposes like education.	Net expenditure on education, 1907-1908.	Percentage of net expenditure to the balance of income available for general purposes.
1	2	3	4	5	6	7	8	9	10	11	12	13	14	15
1	Anantapur	2,23,091	— 14,563	48,256	..	9,589	83,172	24,967	10,196	2,984	1,64,601	58,490	19,209	32.84
2	Arcoot, North	5,61,673	8,295	1,35,339	..	28,958	1,30,064	43,177	29,357	16,067	3,91,257	1,60,416	24,364	15.19
3	Arcoot, South	7,66,559	69,784	1,50,516	85,090	73,020	1,23,884	39,480	5,690	17,393	5,64,857	2,01,702	28,826	14.29
4	Bellary	2,96,598	— 3,153	67,206	..	22,415	86,359	26,839	10,478	6,939	2,16,074	80,524	16,216	20.14
5	Canara, South	4,35,689	58,247	93,675	..	45,906	89,865	..	3,685	20,046	3,11,325	1,24,264	16,686	13.43
6	Chingleput	4,09,512	21,002	90,841	63,656	49,740	1,03,432	38,571	3,693	1,369	3,08,048	1,01,464	20,584	20.29
7	Coimbatore	7,46,670	91,023	1,95,869	1,85,916	97,964	1,08,098	36,530	62,584	30,053	5,94,777	1,51,893	27,926	17.97
8	Cuddapah	4,73,530	19,552	1,85,916	..	19,218	1,02,319	31,763	9,782	4,938	3,23,488	1,50,042	22,888	15.25
9	Ganjam	5,75,521	37,267	1,76,482	..	27,630	1,31,013	14,246	15,305	3,933	3,86,876	1,88,645	50,140	26.58
10	Godavari	7,41,241	34,330	1,76,705	..	9,664	1,64,605	32,084	52,538	31,968	5,25,921	2,15,320	29,935	13.90
11	Guntur	8,13,463	68,466	2,00,283	1,14,953	34,151	1,49,626	37,375	4,951	22,405	5,98,074	2,15,379	30,841	14.32
12	Kistna	12,72,338	1,31,356	2,73,933	1,98,045	50,175	2,09,923	38,983	12,681	32,498	9,47,594	3,24,744	49,380	15.20
13	Koraput	1,39,197	15,321	14,859	..	21,700	71,472	810	1,930	5,126	1,24,162	15,035	— 550	23.39
14	Kurnool	3,63,712	9,906	77,859	43,181	15,306	1,09,530	17,915	77,395	22,646	8,63,379	2,68,634	50,757	18.89
15	Madura	11,32,013	1,25,470	1,81,856	99,662	1,07,016	1,56,280	93,084	6,867	17,780	4,37,627	2,73,061	26,534	9.85
16	Malabar	7,10,588	26,349	1,61,125	..	58,192	1,72,325	4,908	3,795	4,980	2,79,353	1,34,689	25,403	18.86
17	Nellore	4,14,012	11,502	1,26,809	..	11,532	99,784	20,961	1,011	288	1,76,836	9,533	4,901	51.40
18	Nilgiris, The	1,85,869	6,153	6,185	..	40,057	1,22,142	56,662	17,467	24,512	4,81,598	1,78,098	34,702	19.49
19	Salem	6,59,695	56,509	1,07,266	61,111	71,065	1,87,006	41,400	2,95,013	30,163	16,88,216	2,23,082	60,320	27.04
20	Tanjore	19,11,298	1,45,966	1,71,165	8,06,974	42,467	1,56,068	41,400	67,473	10,937	6,05,698	1,63,847	43,318	26.44
21	Tinnevely	7,69,545	37,128	1,27,475	72,898	59,775	1,41,448	89,466	25,256	13,806	4,02,410	1,22,204	2,0765	16.99
22	Trichinopoly	6,24,614	67,326	88,565	4,893	85,011	96,373	20,790	13,415	10,270	4,66,472	1,77,479	4,2214	23.78
23	Vizagapatnam	6,42,951	27,915	1,81,737	..	71,064	1,59,662	21,409	13,415	10,270	4,66,472	1,77,479	4,2214	23.78
	Total	1,47,58,800	10,51,161	28,51,313	15,50,463	10,51,504	28,42,440	7,30,390	7,29,852	3,30,191	1,11,37,314	36,21,486	6,63,767	18.33
		Statt. IV, col. 300, p. 157.	Statt. IV, col. 289, p. 156.	Statt. XVII, col. 2, p. 216.	Statt. IV, cols. 19, 124, and pp. 143, 148, and 154.	Statt. X, col. 18, p. 190.	Statt. IV, col. 283, p. 156.	Statt. VI, col. 11, p. 182.	Statt. XXVIII, col. 11.	Statt. IV, col. 97, p. 146.	Total of columns 4-11 of this statement.	Difference between cols. 3 and 12 of this statement.	Statt. XXI, col. 8, p. 221.	
	Vide General Review, 1907-1908.													

(a) Includes railway-cess, interest on Government securities relating to Railway-cess fund, premium realised in the sale of Government promissory notes and discount on their purchase from Railway-cess fund and State Railway gross receipts.

(b) Excludes the net income from ferries in Malabar.

(c) Excludes contributions from other District Boards.

(d) Excludes school-fees and contributions.

(e) Excludes Government contributions and those from general Local revenue.

(f) Includes receipts from capital account.

No. 466, EDUCATIONAL, 10TH AUGUST 1909.

2. It will be seen from the statement that, though the percentage of the net expenditure on education in Salem in 1907-1908 to its current income excluding the Salem 19.49 "tied income" was a little above the Average for all District Boards. 18.33 average for all District Boards, it was lower than that in the following districts:—

The Nilgiris	..	..	..	..	..	..	..	51.40
Anantapur	..	..	..	..	..	..	..	32.84
Tanjore	..	..	..	..	..	..	..	27.04
Ganjām	..	..	..	..	..	..	..	26.58
Tinnevely	..	..	..	..	..	..	..	26.44
Vizagapatam	..	..	..	..	..	..	..	23.78
Kurnool	..	..	..	..	..	..	..	23.39
Chingleput	..	..	..	..	..	..	..	20.29
Bellary	..	..	..	..	..	..	..	20.14

3. It may be noted that in the report on the working of the Local Boards and Union Panchayats for 1907-1908 the total current income with reference to which Column 9 of statement XXI on page 221 of the net expenditure on education is calculated excludes as usual the receipts under debt heads, special contributions and also receipts under railway cess where this cess is levied.

K.V.V.—30-7-09.

N. CHENGAL RAO—1-8-09.

Mr. Buckley may be told that even calculating the expenditure on education in accordance with his system the expenditure on education in Salem is little more than 1 per cent. above the normal. The general question need not be raised. Please show me draft.

W. FRANCIS—4-8-09.

To the Educational Department.

EDUCATIONAL DEPARTMENT.

The draft order is submitted for approval.

P.R.—6-8-09.

K. RANGASWAMI AIYANGAR—7-8-09.

C. A. SOUTER—9-8-09.

Issue.

W. FRANCIS—10-8-09.

[G.O., No. 466, Educational, dated 10th August 1909.]

C/o. 1308

ORDER: No. 466 of 10-8-9

With reference to his letter No. 13

dated 25th June 1909, the President,

District Board, Salem, will be informed

that the total current income which

was adopted for the purpose of compar-

ing the net expenditure on education

in paragraph 2 of G.O.No.226, Edl.,

dated 21st April 1909, excluded re-

ceipts under debt heads and special

contributions and also receipts under

Railway cess. It is, however, observed

that even according to the ^{applying} ~~system~~ ^{method} ofcalculation ^{adopted} ~~advocated~~ by him, the net

expenditure on education incurred by

the District Board of Salem in 1907-08

was only 19.49 per cent. of the ~~free~~ ^{income}

income, or little more than 1 per cent.

above the general average expenditure

incurred by District Boards in that

year. The Government do not therefore

see sufficient reason to ^{reconsider} ~~alter~~ ~~in any~~

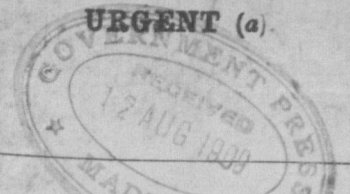
was their previous orders in the

matter.

To the P., D.B., Salem.

" Ltm Dep't

10.8.9
78.09
S. C. Deshpande
30/8/09



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G.O., No. 466, dated 10 August 1909.

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Notes.....

Docket... *Grant. Informing the President of the Salem that the total current income which has been adopted for comparing the net expenditure on education included receipts under debt head + special contributions + also receipts under railway grant declining to account for the orders referring to give to the Board an encircled educational grant from Provincial funds.*

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