[E. & L. 110]

600—25-3-08.

Educational (1909) Department.

ORDINARY MS.

G.O., No. 645

DATED 14—12—09

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25

[Despatch Abstract.]

Fees — Requesting the Director of Public Instruction to convene a conference of representative educationists and place before it for discussion the proposals for raising the scales of fees and report the matter further to the Govt.

BACK PAPERS.

G.O.	No.	Department.	Date.	G.O.	No.	Department.	Date.

FURTHER PAPERS.

G.O.	No.	Department.	Date.	G.O.	No.	Department.	Date.

Fe 353/10

[E. & 68]

2,400—15-3-09.

EDUCATIONAL DEPARTMENT.

CURRENT FILE.

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[P.T.O. FOR PUT UP PAPERS.

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EDUCATIONAL DEPARTMENT.

Received 5/11/09 190 , *Registered* 5 — XI — 1909

Subject.

Submitting for sanction a revised draft of the Fee Regulations to take the place of those now contained in Chapter VIII of the Madras Educational Rules.

271-Edl 21-5-10

ENCLOSURES.
No. 3 each in duplicate
Spare copies

Cir. No. 7397/09.

Station Madras , *Dated the* 4th November 1909.

From (Name) The Hon'ble Mr.A.G.Bourne,D.Sc,F.R.S,C.I.E.,

(Designation) Director of Public Instruction,

Madras.

To The Secretary to the Government of Madras,

Educational Department.

Sir,

I have the honour to submit for the sanction of the Government a revised draft of the Fee Regulations to take the place of those now contained in Chapter VIII of the Madras Educational Rules.

2. It has been repeatedly pointed out by the Government that the secondary schools under the management of local boards and municipal councils should be made self-supporting. This can only be satisfactorily done by raising the present rates of fees and the numerous improvements to staff and equipment recently effected at considerable additional expense together with the improvements which still remain to be effected so as to satisfy the new rules afford ample justification for such a course. The existing rates moreover are those sanctioned -

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2/ G.O.no 938 - G. 30-12-91

G.O 968 F 17-12-94

for school departments in 1891 and for college departments in 1894. Since then the conditions have largely changed and I think the time is ripe for introducing a general increase in the rates of fees. I have also been informed by the managers of certain aided schools and colleges that they would welcome an enhanced fee rate: as a matter of fact, in some schools, the fees at present charged exceed the standard rates though in a large number they are below these rates. The actual fee collections in all the aided secondary ~~schools~~ institutions put together come up now to 87% of what they would be if the standard rates were levied. If, therefore, the rates of fees are to be raised also in aided schools there is no doubt that in many cases it cannot be done unless pressure is brought to bear upon the managers concerned. The proposals now made involve such pressure as the standard rates affect the amount of grant admissible under the Grant-in-aid Code. This indirect pressure and the direct pressure caused by the increased expenditure necessitated by the new rules will, I am confident, bring about the desirable corresponding rise in the scale of fees levied in aided schools.

3. Reasons for the more important of the alterations are given below:-

Rule 94. The changes in this rule follow the change in the academic year which will begin in July or earlier and end in March. There will thus be two unequal terms separated by the Christmas vacation.

Rule 96. The fees for each term are now permitted to be paid in four equal instalments. In view of the inequality in the length of the terms in future it is proposed to allow five instalments for the long term and three for the short one.

Rule 97. The clause relating to the payment of fee by an old pupil has been omitted as it is covered by rule 96.

Rule 99. The enumeration of the different courses under College Department is in accordance with the new University

Regulations. The B.A (Honors) course extends over three years while the B.A Ordinary course extends over only two and in view, therefore, of the greater length of the former course no separate and higher fees for that course seem necessary. The full secondary course is now marked off by three well defined stages, viz, the upper secondary consisting of forms VI, V & IV, the lower secondary comprising forms III, II & I and the preparatory. Instead of prescribing fees for each form or class, therefore, as is done in the existing notification, I think it would be a better arrangement to prescribe a common fee for the forms or classes included in each section of the secondary course. The rates of fees proposed represent an increase of 33% in the B.A classes, 30% in the Intermediate, 40% in the upper secondary section, 33% in the lower secondary section and 50 & ~~60~~ 140% in the upper & lower preparatory classes. The fees now prescribed for the last mentioned classes are disproportionately low now that a distinction has been drawn between secondary and elementary ~~classes~~ schools even with regard to these lower classes.

Provision has also been made for payment of fees for the course for Supplementary Certificates under the scheme for the award of the Secondary School Leaving Certificates. The special rates for the Presidency College do not seem to me to be any longer necessary.

~~Rule 99~~. The provision regarding the entrance fee has been modified so as to check the use of elementary schools or unrecognised secondary schools by pupils intended for the secondary course.

Rule 102. The concession about payment of half fees by girls, Muhammadans, Uriyas and backward classes has been retained: but in order that such of them as can well afford to pay the full fee may not claim the concession a wealth limit has been inserted.

Another change introduced into this rule is that schools for girls and backward classes and castes will not as a whole

be exempted from the operation of these rules. At present it is open, for instance, to a boy reading in a girls' school to pay the reduced fee sanctioned for that school. The rule has now been modified so as to allow of only pupils of the classes for whom the concession is intended benefiting by it. A boy in a girls' school or a non-Muhammadan in a Muhammadan school will in future pay the full fee unless he belongs to a backward class of the community.

4. Owing to the division of the year into two terms of unequal length the fee for the long term has been fixed at a higher amount: being the long term it is unlikely that many pupils will try and evade keeping it. It may however be as well to add to rule 44 of the Madras Educational Rules at the end of the rule

"No pupil who has not attended a school in the first term "shall be admitted in the second term unless the head of the "institution is satisfied among other things that the non- "attendance of the pupil in the first term was due to circum- "stances over which he had no control. Such admissions shall "be scrutinized by the inspecting officer at his inspection of "the school".

5. It is also desirable that in rule 32 of the Grant-in-aid Code and in Appendix F at the top of the left-hand column the words "ordinary and entrance fees" be substituted for the word "fees" so that in calculating the amount of teaching grant admissible, the entrance fee which should have been collected may also be taken into account.

6. In view of the new University Regulation 371 which provides that the academic year for 1910 shall commence as under the existing regulations but shall end not earlier than the 31st March 1911 and in view also of G.O.No.43, Educational, dated, 25th January 1909, sanctioning ~~any~~ the proposal that the fees

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for the academic year 1910 should be paid for all the three terms comprising that year and that the fee for the last term should be collected in three instalments, if not paid in one sum, I beg to recommend that the new fee regulations shall have effect at each institution from the date of its reopening after the summer vacation of 1910.

I have the honour to be,

Sir,

Your most obedient servant,

A. J. Bawden

Director of Public Instruction.

P.C.

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The Fee Regulations for Colleges and Secondary schools.

93. Fees in all colleges and secondary schools under the management of Government, or of a municipal council, or of a local board, shall, subject to the exceptions hereinafter provided, be levied according to the following regulations.

In institutions under private management, the rates and levy of fees will be left to a large extent to the discretion of the managers, but managers may be required to levy reasonable fees and will not be permitted to compete improperly by unduly lowering the fees or permitting any method of payment other than that prescribed in these rules.

School year.

94. The school year for fee purposes shall be divided into two terms - one the long term commencing from the reopening of the school after the summer vacation and continuing till the Christmas holidays and the other the short term commencing from after the Christmas holidays and extending to the beginning of the summer vacation.

Fee for what period payable.

95. Every pupil shall be liable to pay the whole fee for each term during any part of which his name is on the rolls of an institution whether such fee be paid in one sum or by instalments.

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Fee how payable.

96. The fee shall be paid either in one sum or in instalments at the option of the pupil. If paid in one sum, that sum or if paid in instalments, the first instalment shall be paid not later than the fifth working day of each term and the other instalments not later than the 15th of the four succeeding months in the case of the long term and of the two succeeding months in the case of the short term.

Fees of new pupils.

97. The fee or the instalment thereof payable shall be paid by a new pupil before his name is enrolled. A pupil shall not be enrolled or admitted after the beginning of a term until after he has paid all the instalments of fees which he would have had to pay had his name been on the rolls from the beginning of the term.

Fee receipts.

98. A receipt signed and dated by the headmaster or by some one deputed by him shall be granted for every payment of fee made. The receipt shall show among other particulars the class in which the pupil is reading.

Standard rates.

99. The following are the standard rates of ordinary fees:-

Institutions and departments	For the long term		For the short term	
	In advance	By five equal instalments	In advance	By three equal instalments.
	Rs.	Rs.	Rs.	Rs.
B.A { Part I (English)	33	35	20	21
B.A { For each group of Part II (Optional subject)	33	35	20	21
Intermediate	52	55	31	33
Forms IV, V & VI		30		18
Forms I, II & III		15		9
Preparatory classes III & IV		7½		4½
Preparatory classes Infant, I & II		5		3
Course for Supplementary certificate under the scheme for the award of the Secondary School Leaving certificates	for each subject 15 (subject to a maximum of Rs.30)		9 (subject to a maximum of Rs. 18)	

The rates prescribed are minimum rates and fees may be levied at higher rates at the discretion of the management.

In addition to ordinary fees, special fees may be levied from pupils attending classes in subjects not included in the ordinary curriculum, or for the use of the library or reading room, or for any other special convenience.

In the case of the admission into Form I, II, III or IV of a pupil who does not produce a certificate of attendance at a recognised secondary school, an entrance fee equal in amount to the year's fee of the form or class next below that into which he is admitted shall be levied in addition to the ordinary fees. Provided that, if the headmaster is satisfied that previous to

admission a recognised secondary school was inaccessible to the pupil, this entrance fee may be remitted.

Fines.

100. If a pupil fail to pay his fee or instalment of fee on the day fixed for payment in these rules, a fine may be imposed not exceeding one anna for each rupee of fee due: and if the fee or instalment of fee be not paid within ten days from the day fixed for payment, the pupil's name shall be struck off the rolls. If readmitted, he shall, in addition to the amount due at the date of his dismissal, pay a fine not exceeding two annas for each rupee of fee due.

Remission of fee.

101. If a pupil leave a college or secondary school during a term, he shall have no right to claim a remission of any portion of the term fee; but the controlling authority may return or remit such portion as may be considered equitable.

Exceptions.

102. In institutions of a professional or special character, fees shall be levied at such rates as may from time to time be sanctioned by the Director or as may be prescribed by any rules sanctioned by Government for them. Fees in all institutions may be levied from Muhammadans and Uriyas and from girls and backward classes and castes at half the standard rates provided that the total income of the parents is

10 1636

shown not to exceed Rs. 500 per annum.

Note. This notification shall have effect at each institution from its first working day after the summer vacation of 1910.

H. G. Bowers

Director of Public Instruction.

11 11/ 1148

To rule 44 of the Madras Educational Rules add

"No pupil who has not attended a "school in the first term shall be admitted "in the second term unless the head of the "institution is satisfied among other things "that the non-attendance of the pupil in "the first term was due to circumstances "over which he had no control. Such admis- "sions shall be scrutinized by the inspect- "ing officer at his inspection of the "school"

A. J. Bowring

Director of Public Instruction.

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Rule 32 Grant-in-aid Code

In line 5

Insert

"ordinary and entrance" before "fees".

Same insertion in Appendix F before "Fees" at the top of the left-hand column.

A. J. Boswell

Director of Public Instruction.

12

Educational Department

NOTES.

G. 0645

13/5/18

Educational Department.

C. No.2043 From the D. P. I., No. 7397, dated 4th November 1909.

S u b j e c t.

Pages 22 to 24 of the book.

The Director of Public Instruction submits for the sanction of Government a revised draft of the Fee Regulations to take the place of those now contained in chapter VIII of the Madras Educational Rules.

Page 3 of C.F.

2. In the draft submitted the rates of fees in schools and colleges have been raised all round. In the words of the Director of Public Instruction, "the rates of fees proposed "represent an increase of 33% in the B.A. classes "30% in the Intermediate, 40% in the Upper "Secondary section, 33% in the lower secondary "section and 50 and 140% in the upper and lower "preparatory (primary) classes."

Pages 3 & 8 of C.F.

3. Other changes introduced in the draft are:-

(1) Instead of prescribing fees for each form or class the secondary course has been divided into four different stages and a common fee for each stage has been prescribed, that is, one common fee for forms VI, V, and IV, one for forms III, II and I, one for classes IV and III and one for classes II, I and Infant.

Page 3 of C.F.

(2) The special rates of fees prescribed for the Presidency College have been omitted.

Pages 3 & 8 of C.F.

(3) A pupil of an elementary school desiring to join a secondary school is required to pay an entrance fee equal in amount to the [illegible]

14/16 20

fee of the form or class next below that into which he seeks admission.

(4) The grant of the concession about payment of half-fees by girls, muhammadans, Uriyas, and backward classes has been made conditional on the total income of the parents not exceeding Rs 500 per annum ~~subjected to a wealth limit of Rs.1500 per annum.~~

Pages 3, 9 & 10 of C.F.

4. These are the main changes. In addition to these, the Director proposes certain alterations in the Madras Educational Rules and the Grant in Aid Code in order to prevent the admission into a secondary school, in the second term, of a pupil who has not attended a school in the first term and also to bring pressure to bear indirectly upon the managers of aided schools to raise the rate of fees in aided schools.

Pages 4, 11 & 12 of C.F.

5. According to the recommendation of the Education Commission contained in paragraph 278 of their report the scale of fees to be changed in secondary schools should be determined in consultation with the managers of schools receiving aid from Government and according to a recommendation in paragraph 474 of the said report, the Grant-in-Aid Rules should also be revised in concert with the managers of schools.

Page 246 of the report

Page 414 of the report

6. In this Presidency the scale of fees in schools and colleges has always been fixed in consultation with managers of schools. For the first time a definite scale of fees was fixed in this Presidency in 1869. It was revised in 1871 and again in 1877 in consultation with the managers of aided schools - that is, on both the occasions the question of revising the scale of fees was referred

Page 244 of the Ed. Com. Report

15/30

17

referred to a committee including representatives of the leading educational bodies in the Presidency, and the Government accepted the recommendations made by the committee - Vide G.O. No. 207 Edl., dated 20th June 1870, G.O. No. 142 Edl., dated 26th May 1871, G.O. No.395 Edl., dated 26th November 1875 and G.O. No. 197 Edl., dated 9th May 1877.

Page 1 of the bound file put up
Pages 2 to 11 Do.
Page 18 - Do.
Pages 19 to 24 Do.

G.O. no 64 Ed. 1-2-86
Pages 67 & 68 .. Do

7. On the 1st February 1886, the Government issued a notification regarding the fees to be levied in Government and aided colleges and schools. This was prepared by the then Director of Public Instruction (Mr. Grigg) without consulting the managers of schools and it differed in several important ~~points~~ respects from the notification previously in force. It was to have come into effect from the 1st July 1886, but long before that date the Government had received numerous memorials and petitions from all classes against the proposed changes and ~~that~~ they were obliged to postpone the operation of the notification and to refer the question to a conference of Educationists - Vide G.O. No. 333 Edl., dated 1st June 1886 - and G.O. Nos. 508/9 Edl., dated 5th August 1886. The Fee Regulations now in force were also revised by a committee in 1891 - Vide G.O. No. 938 Edl., dated 30th December 1891.

Pages 72 & 73 - Do
Pages 74 & 75 - Do

G

8. Similarly the Grant-in-Aid Code and the Educational Rules have always been revised in consultation with managers of schools.

Cf. G.O. 3735 dl. L L. 3-6-05

9. In view of these precedents and of the important

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important changes which the Director of Public Instruction proposes to make in the Fee Regulations, some at least of which are of a contentious nature, it is for consideration whether the question of revising the rates of fees should not, as on previous occasions, be referred to a ~~conference~~. Conference of Educationists.

7.7. 18.11.09 As pointed out in the note above, the Govt. whenever they wanted to revise the rates of School-fees, ~~they~~ always did so after Consulting managers of Schools. Such Consultation was generally made by referring the proposals on the subject to Conferences of Educationists. But when the Standard rates of fees leviable in Colleges under public management were raised in 1894, a Conference does not appear to have been convened, apparently because the D.P.I. (Mr Monro) stated ~~that~~ he had Consulted "the Principals and Heads of Govt Colleges and the Managers of aided ~~Schools~~ Colleges on the expediency of raising the fee rates prescribed for Colleges". When the grant-in-aid Code was last revised, the revision was made after first referring the proposals to a Conference of Educationists vide G.O. No. 373 Edl., dated 3rd June 1905.

vide G.O. No. 968 Edl. F 17.12.94

vide para. 6 of D. do letter on p. 3 of do — F

11

Para. 2 of his letter, p. 2 of y.

In the present Case, Dr. Bourne states that he has been informed by the Managers of Certain aided Schools and Colleges that they would welcome an enhanced fee rate, and that as a matter of fact, "in Some Schools, the fees at present charged exceed the Standard rates though in a large number they are below these rates." It is not Clear Whether the D.P.I. Consulted the leading educationists and Managers of aided Schools before he ~~has~~ formulated his present proposals If he had done so, after the reference to a Conference of Educationists would be unnecessary. If he had not done so, it would perhaps be better to Consult Managers of aided Schools, which are the institutions ~~on which~~ Hole mainly affected by the revised rates of fees, especially as the proposed rates are a ~~enormous~~ late increase on the existing rates in the Secondary classes, and are much higher than those in force for Similar classes in other Provinces, as shown below: —

Page 3 of y.

Madras			United Provinces		Burma		The Punjab			
Classes	Existing Scale Rs	Proposed Scale Rs	Class	Scale of fees Rs	Class	Scale Rs	Class	1st Grade Rs	Scale 2nd Grade Rs	3rd Grade Rs
VI- Form	38	48	Class X	36	Stand. IX	48	V class	96	72	36
V. "	34		" IX	30	" VIII		IV "	84	60	30
IV. "	30		" VIII	24	" VII	36	III "	72	48	24
III. "	22	24	" VII	21	" VI		II "	63	42	21
II. "	18		" VI	18	" V		I "	54	36	18
I. "	14		" V	12	" IV	24	class V	36	24	12
4th class	9	12	" IV	9	" III		" IV	27	18	9
3rd "	6-12-		" III	6	..	..	..	..	..	..
2nd "	4-8--	8	.. ..	..	..	..	..	..	..	..
1st "	3----		.. ..	..	..	..	..	..	..	..
Infant "	2-4-	..	.. ..	..	..	..	..	..	..	..
6-4	5	4	6-2	3	6-2	3	6	4	4	4

The rates of fees represent the rates per annum. The figures have been taken from paragraphs 269 to 274 of the Quinquennial Review for 1902-07.

pages 94+95

RD
26.11.09.

Lee.

There is sure to be a howl if the D.P.I.'s proposals are passed without consulting the wishes of aided schools. The increases are very large & the proposed new fee is much higher than anything elsewhere in India. I submit therefore that the D.P.I. should be asked to recount some of the

271-E&L
24-5-10

leading Educationists about & not know what they say on the matter. There is time to consult them as the proposals are to have effect from July 1910.

2. If, however, it is decided that there is no need to refer the matter back as suggested, there seems little to say.

Rules 94 & 96 It is only fair that the fees should be paid in 5 instalments in the long terms & 3 in the short term.

Rule 95 calls for no remark.

Rules 97, 98 & 98A similarly call for no remark.

Rule 99. This rule is sure to give rise to much discussion for it seems open to question whether the fee for the VI form should be the same as that for the IV form when the education given in each differs in quality. The result is that a VI form pupil will pay Rs 10 per a. while a IV form boy will pay Rs 18 more & not get so advanced teaching

Rules 100 & 101 call for no remark.

Rule 102. The D.P.I. seems quite

correct in thinking, that unless a pupil actually belongs to a backward class & is unable to afford her fees, he should not be treated differently from any ordinary pupil.

Rule 44. The addition to this rule (p. 11 Cf) seems necessary to prevent pupils scamping the long term in order to pay the smaller fee for the short term.

Obs
4.12.09

Regret D.P.I. cannot arrange a conference of representative educationists to discuss their views on his proposals

PTE
3/12/09

Typed

Draft submitted for approval.

T.K.
4-12-09

DD
4.12.09

Dy Secy
Cos
also

How for approval ~~Cos~~ for T/c

I think we must give a conference a lead. Even Mr. Hoke & I think Mr. Forke were always in favour of giving

CIRCULATED IN EDL. AND LEG. DEPT.
x Ordinary
~~Confidential~~ No. 32

fees in Secondary Schools. & I think York may now go so far as to say that they think proposals sh^d be formulated for the purpose. To have amended the Chapter accordingly.

Sh
13.VII.9.

Issued
14.12.09

Educational Department.

C.No. 8043, From the Director of Public Instruction, No.7397, dated 4-11-1909

ORDER. No. 645 dated 14-12-09
Mis.

The Government ~~consider that before passing orders on the proposals of the Director of Public Instruction to raise the rates of fees in schools and colleges,~~ the views of representative educationists ~~on the matter thereon~~ should be obtained, ~~as was done on previous occasions,~~ when the rates were ~~altered.~~ The Director of Public Instruction is ~~accordingly requested to~~ convene a conference of representative educationists and ~~obtain their views, in the matter.~~ Consult them.

during the past few years have considered anew the advisability of raising the fees in Secondary Education, and are satisfied that the time has come for formulating definite proposals having this end in view. They are of opinion that

C.A.S.
4-12-09.

The Director will be at liberty to place the proposals he has made in his present letter before the Committee & after discussion refer upon the matter further.

To
The Director of Public Instruction.

15/12/09

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CURRENT No.

ENCLOSURES TO C. No

ORDER OF GOVERNMENT.	A	A	A	A	A	A	A	
LETTER OF GOVERNMENT.								
STATEMENT WITH DITTO.								
PAPERS NOT FILED UP, BEING MEANT FOR DESPATCH IN ORIGINAL,								

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