

Government of Madras.

EDUCATIONAL DEPARTMENT.

Recd.

Regd.

} 1908.

Enclosures

Spare copies

G.O., No. 513, 10th July 1908.

Training Schools.

Sanctioning the temporary enhancement from 1st January to 30th September 1908 of the stipends of such of the students of the elementary grade under training in the Government — for Masters and Mistresses as are in receipt of Rs. 7 and below.

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GOVERNMENT OF MADRAS.

EDUCATIONAL DEPARTMENT.

READ—the following paper :—

Letter—from the Hon'ble Mr. A. G. BOURNE, D.Sc., F.R.S., Director of Public Instruction, Madras.

To—the Secretary to Government, Educational Department.

Dated—the 19th May 1908.

No.—Ref. on Cur. No. 2832.

I have the honour to address Government on the subject of granting an allowance to compensate for dearness of provisions in the case of students of the elementary grade under training in the Government Training Schools for Masters and Mistresses. The Inspector of European and Training Schools states that these students have to depend almost wholly on the stipends which they receive from Government, that the present season of high prices presses very heavily upon them and in many cases compels them to reduce their scale of living below what is necessary to support young men engaged in study and that in several of the schools which he has inspected representations have been made to him by the students about the difficulty of maintaining themselves in the present conditions.

He, accordingly, proposes to increase the stipends of the elementary grade students—both higher and lower, *i.e.*, those receiving a stipend of Rs. 7 per mensem and those receiving a stipend of Rs. 5 per mensem—by Rs. 1-8-0 per mensem. I agree with the Inspector that it is most important that the stipends should be temporarily increased under these exceptional circumstances and I beg to recommend that the increased rate of stipends proposed by the Inspector may be sanctioned retrospectively from 1st January 1908 to 30th September 1908, which is the date up to which Government have sanctioned the grant of compensation for dearness of food to all whole-time servants whose pay does not exceed Rs. 30 per mensem. The probable amount that will be necessary for the payment of stipends at the increased rate for 9 months is shown below :—

Schools.	For students of the elemen- tary grade (Higher).	For students of the elemen- tary grade (Lower).	Total.
	RS.	RS.	RS.
All Training Schools for Masters and Mistresses (including School departments of Training Colleges).	5,200	19,800	25,000

2. As there is no provision for the purpose in the current year's budget, I request that Government will be pleased to grant a special allotment of Rs. 25,000 to meet the expenditure.

3. In case Government are not pleased to sanction the payment of increased stipends in all the training schools, I request that the concession may be granted at least to the students of the Muhammadan and Panchama Training schools in Madras. The Inspector of European and Training Schools strongly recommends the grant of some concession in their case, and he reports that he has no doubt that they are suffering in health partly on account of deficient diet. The probable cost of temporary increase in stipends for students of these two schools alone is Rs. 1,230.

Order—No. 513, Educational, dated 10th July 1908.

The Government are pleased as a special case to sanction temporarily from 1st January to 30th September 1908, the enhancement by Rs. 1-8-0 each per mensem of the stipends of such of the students of the elementary grade under training in the Government Training Schools for Masters and Mistresses as are in receipt of a stipend of Rs. 7 and below. This enhancement will not be admissible in the case of teachers holding permanent appointments in Government or Local Fund schools who draw any portion of their salary in addition to the stipend.

2. The Director of Public Instruction is requested to report the total extra expenditure which will be involved by the grant of the increased stipend and to submit proposals for finding the required funds by reappropriation from other heads of the budget.

(True Extract.)

H. D. TAYLOR,
Secretary to Government.

To the Director of Public Instruction.
,, Financial Department.

Editors' Table (order only).

NOTES CONNECTED WITH G.O., No. 513, EDUCATIONAL, DATED
10TH JULY 1908.

[SUBJECT.—*Proposal to increase the stipends paid to students under training on account of dearness of provisions.*]

From the Director of Public Instruction, dated 19th May 1908, No. 2832.

In consideration of the dearness of provisions in the Presidency, the Director of Public Instruction recommends that the stipends of the elementary grade students under training, both higher and lower, who receive a stipend of Rs. 7 and Rs. 5 respectively, may be temporarily increased by Rs. 1-8-0 per mensem, and that they may be granted this allowance for a period of nine months from 1st January to 30th September 1908.

2. The Director estimates the expenditure on this account at Rs. 25,000 and applies for a special allotment to meet it, as there is no provision for this purpose in the current year's Educational budget.

3. In case Government are not pleased to sanction the payment of increased stipends in all the training schools, the Director of Public Instruction requests that the concession may be granted at least to the students of the Muhammadan and Panchama training schools which are situated in Madras. The cost of increasing the stipends in these two schools alone is estimated at Rs. 1,230.

4. It is for consideration whether the Director's recommendation may be accepted.

5. There is a lump provision of Rs. 20,000 in the current year's budget for the organization and equipment of Arts Colleges with reference to the new University Regulations. But as the additional establishment to be provided with reference to the new University Regulations will not be required before 1st July 1909, the provision made for that purpose in the budget may be utilized during the current year for the payment of increased stipends, if Government approve of the Director's proposal and if the Financial Department cannot provide the required additional money.

Page 131 of the Civil Budget Estimate for 1908-1909.

Please see notes with G.O., No. 387, Educational, dated 18th June 1907.

This lump provision should be surrendered by Educational in any case—see paragraph 208-A of the Madras Treasury Manual, Volume I.

C. M. SCHMIDT—27-5-08.

Resume it without further parley.

G. S. [TOKES].

T.K.—25-5-08.

The Director of Public Instruction's proposal in regard to the grant of the extra allowance seems worthy of consideration.

K. RANGASWAMI AIYANGAR—25-5-08.

The Director of Public Instruction's proposal seems a sound one. These pupils are brought for training sometimes from distances and their stipends are miserable. One of the crying needs of the Department is an adequate staff of trained teachers and if this concession will increase the number of students, it may well be given.

C. A. SOUTER—25-5-08.

No information is available as to the number of pupils and stipendiaries.

K.B.

The office might have put up some information about the number of pupils and stipends.

Apparently we have allotted—

Rs. 1,10,172 for masters, and
Rs. 10,500 for mistresses

and it is now proposed to give all round—both to those who get Rs. 7 and who get Rs. 5—Rs. 1-8-0.

These men and women must be suffering from the high prices and looking to the great importance of improving the standard of training of all masters and mistresses, I think this allotment should be given. The Rs. 20,000 may be utilized as proposed in the above note. Perhaps Finance would resume the Rs. 20,000 and allot Rupees 25,000 for "Stipends".

M. H[AMMICK]—26-5-08.

To the Financial Department.

H. D. TAYLOR—27-5-08.

FINANCIAL DEPARTMENT.

By G.O., No. 807, Revenue, dated 20th March 1908, Government sanctioned

* In Madura the allowance was sanctioned from the grant from October * 1907 to 31st March 1908 of compensation for dearness of food to Government servants in 16

selected districts whose pay did not exceed Rs. 16 and by G.O., No. 999, Revenue, dated 7th April 1908, the compensation was further extended throughout the Presidency for six months from 1st April 1908 according to the following rates:—

Districts.		Government servants whose pay does not exceed.	
		Rs.	Rs.
M	Ganjām, Madras, Malabar and South Canara	30	16
	Other districts	3	1½
		2	1

2. The students under training in Government Training schools are not full-time Government servants and are, therefore, not entitled to the allowance as compensation for dearness of provisions under article 72 of the Civil Account Code. Hence the Director of Public Instruction proposes to grant the allowance in the shape of increased stipends to those students who now receive stipends of Rs. 7 and Rs. 5 per mensem. The Training schools are apparently located in different districts where the rate of compensation for food sanctioned for Government servants is different as shown at M *supra*. But the Director of Public Instruction proposes to increase the stipend uniformly by Rs. 1½ and recommends that the increase may be sanctioned from 1st January 1908 to 30th September 1908. It is for orders whether on the analogy of the compensation granted to full-time Government servants the increase may not be Rs. 1½ in the case of students in training schools in the districts of Madras, Malabar, South Canara and Ganjām and Re. 1 in other districts. If this is approved, the cost will be less than Rs. 25,000 and the Director of Public Instruction may be asked to report what the probable amount will be.

It should be. We want to know what indirect famine charges are.

C. M. SCHMIDT.

Page 131 of Civil Budget estimate for 1908-1909 (Final issue).

Cf. Paragraph 208-A of Madras Treasury Manual, Volume I.

Resume it.

G. S[TOKES].

Educational have since stated in another case that the amount will be required in 1908-1909 for the purpose for which it is provided and that, therefore, it cannot be reappropriated for other objects.

A. H.

3. The additional expenditure on account of the proposal in this case should not apparently be included in the estimates called for by G.O., No. 201, Financial, dated 4th May 1908.

4. If the lump provision of Rupees 20,000 made in the Civil Budget estimate for 1908-1909 under the head 22. EDUCATION for the organization and equipment of Arts Colleges is not required it should, it is submitted, be immediately surrendered to Financial.

5. The Director of Public Instruction should have addressed Government through the Accountant-General—*vide* rule XXXVIII of Correspondence Rules.

A.H.—28-5-08.

C. M. SCHMIDT—28-5-08.

The extension of the grant of compensation to stipendiaries, *i.e.*, as I understand scholarship-holders, is a very great advance on the concession already given. These people are not whole-time servants of Government, indeed they are not Government servants at all, but only students. If compensation be granted to them, there are probably many other classes of persons who will demand a like concession. The Honourable Member in Educational has approved of the grant in this case: but the Financial Department must consider whether Government should accept the charge, and not only whether money can be found. Please examine further.

J. N. ATKINSON—30-5-08.

Please examine as to A in the Chief Secretary's note.

C. M. SCHMIDT—31-5-08.

The other classes of persons who are likely to claim compensation for dearness of food are—

- (i) probationary sub-inspectors of Police under training in Vellore school;
- (ii) recruit constables under training in Recruit schools; and
- (iii) stipendiary "Civil Medical pupils" under training in Medical schools at Ráyapuram, Vizagapatam and Tanjore.

Paragraph 20 of Home Department Resolution, No. 248-259 (Police), dated 21st March 1905.

Paragraph 3 of Home Department letter No. 1220, dated 4th December 1905, on page 3 of G.O., No. 2057, Judicial, dated 28th December 1905.

* Paragraph 22 of Home Department Resolution No. 248-259, dated 21st March 1905.

2. (i) *Probationary Sub-Inspectors of Police*.—Men are recruited for the post of sub-inspector of Police partly from the Police department and partly from other Government departments and from outsiders. The training school should provide for 240 persons. Sub-inspectors while under training at Vellore receive Rs. 25 * a month.

3. (ii) *Recruit constables*.—In the case relating to a proposal to grant local allowance to recruit constables while under training at the Recruit school at Vellore, the Chief Secretary raised the question whether these men are given grain compensation allowance. A reference has been made to the Inspector-General of Police from Judicial on this point. The total number of training schools for constables will

ultimately be four, the number of constables under training at these schools being estimated at 1,100 roundly. At present there is only one such school at Vellore where 300 constables are trained.

It will take some time before the other three schools are opened.

4. (iii) *Stipendiary "Civil Medical pupils"*.—Attention is solicited to rule 39 on page 9 of G.O., No. 721, Educational, dated 30th October 1907. The pupils are given a stipend of Rs. 9 per mensem for the full course of four years at the schools.

Rule 41 on page 9 of G.O., No. 721, Educational, dated 30th October 1907.

Rule 9 on page 4 of G.O., No. 721, Educational, dated 30th October 1907.

The stipendiary pupils are bound by agreement to serve Government for five years after they are qualified. The rates of stipends given for "Native Military pupils" under training at the Medical schools include compensation for dearness of food, while the stipends "for Civil Medical pupils" do not include this compensation.

Paragraph 1 of Public department note on page 2 of K.W. 324, Public, dated 11th April 1908.

5. The present number of "Civil Medical pupils" in the Medical schools is not known, but the pupils entertained in the years 1905 to 1907 were—

Year.	No. of "Civil" pupils.
1905	20
1906	10
1907	10

The course of training being four years, the pupils of 1905 will now be in the fourth year's course, those of 1906 in the third year's course, and those of 1907 in the second year's course. For the first year's course the number will be 40 which is the number sanctioned by Government to be recruited this year. Assuming that all the students have been successfully promoted every year, the total number of stipendiary "Civil Medical pupils" in 1908 will be 80 including the 40 men to be recruited this year.

6. It does not appear that there are any other classes of persons who will claim the grain compensation allowance.

7. If grain compensation allowance is granted to the classes of persons mentioned in paragraph 1 above the rate of the allowance will be Re. 1 per mensem and the total expenditure will be Rs. 620 per mensem as shown below :—

	Grain compensation allowance per mensem.
	Rs.
(i) Sub-Inspectors of Police—number 240 (paragraph 2 <i>supra</i>) ..	240
(ii) Recruit constables—number 300 at Vellore school alone (Paragraph 3 <i>supra</i>)	300
(iii) Stipendiary Civil Medical pupils number 80 (Paragraph 5 <i>supra</i>). ..	80
Total ..	620

A.H.—9-6-08.

Submitted with reference to the Chief Secretary's note on page 3.

C. M. SCHMIDT—9-6-08.

The Honourable Member in Educational has approved of the grant of compensation for dearness of provisions to elementary grade students under training in the Government training schools for Masters and Mistresses. As has been pointed out above these students are not whole-time Government servants, and it will be a new departure to grant them compensation.

I don't know whether the Honourable Member would be willing to extend the concession to these students. I think however that we ought to have a little further information from the Educational Department first. In the case of whole-time Government servants, the assumption, which is no doubt true in the majority of cases, is that the salary they receive from Government is their only source of livelihood, and that they are the sole bread winners of the family. Compensation was refused in the case of village officers partly because generally they have other sources of income. The same may be the case with these students. I submit that Educational might be asked to let us know what age, generally speaking, the students are, and whether they are solely responsible for the support of their respective families. The Director of Public Instruction remarks that "these students have to depend almost wholly on the stipends." We might enquire what other means of support are open to them.

J. N. ATKINSON—10-6-08.

Will Educational please give the information referred to above ?

2. These men do not come within the article of the Civil Code and so we cannot give them compensation. The only course seems to be to increase the rates of stipends. I am afraid this will need the sanction of India. Please examine the position fully and state what is wanted.

G. S[TOKES]—10-6-08.

To the Educational Department u.o.

J. N. ATKINSON—11-6-08.

EDUCATIONAL DEPARTMENT.

The proposal made by the Director of Public Instruction does not appear to be to grant a compensation for dearness of provisions, such as that allowed to servants of

The object is the same.

H. D. TAYLOR—20-6-08.

Government under the provisions of the Civil Account Code, but only to increase temporarily from 1st January to 30th September 1908, the stipends paid to elementary teachers under training. Teachers employed in schools under public management, who are sent to training schools to undergo training, get, during the

Ordinarily Rs. 10.

H. D. TAYLOR.

Page 30.

one or other of the following heads, namely—

Vide paragraph 87 of Public Instruction's report for 1906-1907, Volume I.

(1) teachers in village schools about to come under departmental supervision.

(2) persons about to become teachers in public schools, and

(3) persons desirous of adopting the teachers' profession.

The proposal to grant increased stipends seems to relate only to these students,

Director of Public Instruction may be asked to elucidate this point.

H. D. TAYLOR.

who have apparently no other source of income, except the stipends, to fall back upon. There is no information in this office as to what other means of support

are open to these students, what is generally their age and whether they are solely responsible for the support of their respective families. The Director of Public Instruction may, it is submitted, be requested u.o. to furnish this information.

2. The rates of stipends to teachers under training are given in rule 118 of the Educational Rules. These rates were originally fixed by the local Government—*vide* rule 23 of section VI of the Rules in G.O., No. 271, Educational, dated 28th March 1892, and have from time to time been modified by Government—*cf.* G.Os., No. 337, Educational, dated 6th June 1896, No. 217, Educational, dated 4th April 1905, and No. 363, Educational, dated 11th June 1907. It does not therefore appear that the sanction of the Government of India is necessary to the proposed increase in the rate of stipend, especially as it is only temporary. In submitting a scheme for the reorganization of training schools, the local Government proposed to raise the rate of stipends for primary teachers from Rs. 5 to 6 a month and for lower secondary teachers from Rs. 6 to 7 a month, and in paragraphs 4 and 13 of letter No. 185, Educational, dated 27th March 1905, the sanction of the Secretary of State was requested to this proposal, apparently

Costing over Rs. 25,000.

H. D. TAYLOR.

because it formed part of the general scheme. This proposal was subsequently

sanctioned by the Government of India, but was withdrawn by the local Government—*vide* Government of India telegram No. 22, dated 23rd January 1906, on page 3 of G.O., No. 74, Educational, dated 9th February 1906, and paragraph 4 of letter No. 496, Educational, dated 25th July 1906

K. RANGASWAMI AYYANGAR—15-6-08

Teachers under training, who hold permanent appointments, get ordinary salary and stipend up to Rs. 10, or in special cases stipend + $\frac{1}{2}$ salary. These are men who have already entered the teaching profession and have presumably families to support. It is not clear whether the Director of Public Instruction proposes to include this class of stipendiaries under his proposals. He may be asked to elucidate the point. Presumably this class consists of persons of all ages, but mostly of young men.

As to the other three classes of stipendiaries referred to on page 5 *supra* the Director of Public Instruction may be asked for further information as asked for by the Financial Department in regard to—

- (a) age,
- (b) means.

Only *general* information is required. It is not intended that detailed inquiries should be made in individual cases.

H. D. TAYLOR—20-6-08.

To the Director of Public Instruction.

OFFICE OF THE DIRECTOR OF PUBLIC INSTRUCTION.

I intended to give something extra only to those stipendiaries getting Rs. 7 and Rs. 5. A very small proportion of those under training are municipal or Board teachers and draw any salary besides the stipend. Such will not be included.

2. The ordinary age limits are 14--25, but the great majority are much nearer the upper limit than the lower.

3. As to means, it may be safely assumed that very very few have any. Those who have schools of their own get nothing from the school as they hand it over to some one else while away under training and the *locum tenens* makes what he can out of it. Those who have no school would not be taking to the profession if they could get anything else.

A. G. BOURNE—24-6-08.

EDUCATIONAL DEPARTMENT.

To the Financial Department.

H. D. TAYLOR—24-6-08.

FINANCIAL DEPARTMENT.

From paragraph 1 of the Director of Public Instruction's note above, it seems that the increased rate of stipends is proposed only to those students who get stipends and not to those who get stipends in addition to their pay as teachers. The Director of Public Instruction also states that the students for whom increased rates of stipends are proposed have no other means of income and are dependent upon stipends only.

2. The increase in the rate of stipends can, it is submitted, be sanctioned by the

* Cf. Paragraph 2 of Educational note, dated 15th June 1908, on page 5 *supra*.

Vide Accountant-General's note, dated 25th December 1905, and Financial notes on page 2 of K.W. No. 74, Educational, dated 9th February 1906.

Paragraph 4 of letter No. 496, Educational, dated 25th July 1906.

it was considered unnecessary. The increase now proposed is, moreover, only temporary.

Local* Government. In 1906 the Government of India were asked to sanction the proposal then under consideration, viz., to increase the rates of stipends in the primary department of training schools, as it formed a portion of the general scheme relating to the reorganisation of training schools. This proposal, as a general scheme, has since been withdrawn by the Local Government as

3. In this connection it is submitted that the Inspector-General of Police addressed Government in a separate case on the question of the grant of grain compensation allowance to the syces of the Madras City Police. As these men, though full-time Government servants, are not borne on the Civil establishment lists but are paid only from contingencies like daily labourers, the Accountant-General suggested that the best course would be to grant as a temporary measure increased rate of wages

to the syces. This the Government have since sanctioned.* The difference between

the case of the syces and that of the stipendiary students in training schools is that, while the former are *full-time* Government servants—the latter are not even Government servants in the strict sense of the word. The students cannot be brought under article 72 of the Civil Account Code, but there is no audit objection to increase their stipends in consequence of the dearness of provisions. In this connection attention is solicited to paragraph 2 of Financial note, dated 28th May 1908, and orders are solicited as to *M* marked therein if Government are disposed to increase the stipends.

4. Any additional expenditure which may be involved in the present case should, it is submitted, be met by reappropriation from the total budget grant for 1908-1909 under the head 22. Education. Financial cannot at this stage make an additional allotment to that head and the Director of Public Instruction may be asked to suggest reappropriation.

A.H.—30-6-08.

C. M. SCHMIDT—2-7-08.

If increase of stipends be granted there is no need apparently to go to India. The main objection in this case is that these persons are not Government servants; but that objection is of force only if the increased allowance be regarded from the standpoint of compensation for dearness of provisions as governed by the strict letter of the code. If this point of view be abandoned, and the consideration simply be the adequacy or otherwise of the stipends given to the students, the objection that I have stated vanishes. Government are granting stipends to these students for the express purpose of maintaining them during their training. If it be shown that the stipend is insufficient, Government can raise it to what is sufficient. I think the Financial Department may agree to the enhancement of the stipend. It is perhaps unnecessary to haggle over the exact amount of the increment. The Director of Public Instruction proposes a uniform enhancement of Rs. 1-8-0 from 1st January 1908 to 30th

September 1908; the Financial Department suggests two rates of Re. 1 and Rs. 1-8-0. If the enhancement is given at all, it may be as the Director of Public Instruction proposes.

J. N. ATKINSON—3-7-08.

I think these stipends may be temporarily enhanced as proposed on the ground of their insufficiency at present. Also that the enhancement may be as the Director of Public Instruction proposes.

G. S[TOKES]—4-7-08.

To the Educational Department.

J. N. ATKINSON—6-7-08.

EDUCATIONAL DEPARTMENT.

Please draft for approval.

H. D. TAYLOR—7-7-08.

The draft order placed below is for approval.

K. RANGASWAMI AYYANGAR—7-7-08.

C. A. SOUTER—7-7-08.

8

No. 513, EDUCATIONAL, 10TH JULY 1903.

Please type as revised.

H. D. TAYLOR—8-7-03.

Draft has been typed and is submitted.

K. RANGASWAMI AIYANGAR—8-7-08.

Approved.

H. D. TAYLOR—8-7-08.

Issue.

M. H. [ANMICK]—9-7-08.

H. D. TAYLOR—10-7-03.

[G.O., No. 513, Educational, dated 10th July 1908.]

Stock Form No. 151
10,000—4-1-07.Educational
LOCAL AND MUNICIPAL DEPARTMENT.

CURRENT No.

1191 Edl

Received 190 , Registered 22.5 1908.

Subject.

Submitting for orders the question of granting an allowance to compensate for dearness of provisions in the case of students of the elementary grade under training in the Government Training Schools for Masters and Mistresses.

ENCLOSURES.

No.

Ref on Cur No. 2832/08.

Spare copies

Station Madras, Dated the 19th May 1908.

From (Name) The Hon'ble Mr. A.G. Bourne, D.Sc., F.R.S.,

(Designation) Director of Public Instruction,

To The Secretary to the Government of Madras,
Educational Local and Municipal Department

Sir,

I have the honour to address Government on the subject of granting an allowance to compensate for dearness of provisions in the case of students of the elementary grade under training in the Government Training Schools for Masters and Mistresses. The Inspector of European and Training Schools states that these students have to depend almost wholly on the stipends which they receive from Government that the present season of high prices presses very heavily upon them and in many cases compels them to reduce their scale of living below what is necessary to support young men engaged in study and that in several of the schools which he has inspected representations have been made to him by the students about the difficulty of maintaining themselves in the present conditions.

C.No.1191 From the Director of Public Instruction, No.2832,

dated 19th May 1908.

ORDER:-
P.S.

573 97 10-7-08

The Government are pleased as a special case to sanction temporarily & from 1st January to 30th September 1908, the enhancement by Rs.1-8-0 each per mensem of the stipends of such of the students of the elementary grade under training in the Government Training Schools for Masters and Mistresses as are in receipt of a stipend of Rs.7 and below. This enhancement will not be admissible in the case of teachers holding permanent appointments in Government or Local Fund schools who draw any portion of their salary in addition to the stipend.

2. The Director of Public Instruction is requested to report the total extra expenditure which will be involved by the grant of the increased stipend and to submit proposals for finding the required funds by reappropriation from other heads of the budget.

K.R.
7-7-08.C.A.S.
7-7-08.DESPATCHED
11 JUL 1908To
The D.P.I.
" Financial Department1/22
87.00