

12
Educational (1908) Department.

ORDINARY PRINTED.

G.O., No. 226

DATED 24/3/08
1908

[Despatch Abstract.]

Public Service Notification

1908-24
24/3/08
Raising the pay fixed in art. 1 of the — to Rs 20/- ^{including} that Candidates for appointments to posts the salary of which is less than Rs 20/- will not in future be required to have passed any of the examinations mentioned in art. 1 of the —; and requesting that C. G. E. to submit a draft notification ^{under} be then altered

BACK PAPERS.

G.O.	No.	Department.	Date.	G.O.	No.	Department.	Date.

FURTHER PAPERS.

G.O.	No.	Department.	Date.	G.O.	No.	Department.	Date.

Government of Madras.

EDUCATIONAL DEPARTMENT.

FOR RECORD ONLY.

Recd.

} 1908.

Enclosures

Regd.

Spare copies

G.O., No. 226, 24th March 1908.

Public Service Notification.

Stating that candidates for appointment to posts the salary of which is less than Rs. 20 will not in future be required to have passed any of the examinations mentioned in article 1 of the —; and requesting the Commissioner for Government Examinations to submit a draft notification rendered necessary by this alteration.

GOVERNMENT OF MADRAS.
EDUCATIONAL DEPARTMENT.

READ—the following papers :—

I

G.O., No. 2798, Revenue, dated 16th November 1907.

Proceedings of the Board of Revenue (Separate Revenue), No. 3467, Salt, dated 4th November 1907.

ABSTRACT.—Submitting to Government five statements containing proposals for enlarging the powers of the Local Government, the Board and Subordinate officers.

Order—No. 2798, Revenue, dated 16th November 1907.

Miscellaneous.

The Government have carefully considered the Board's proposals for enlarging the powers of the Local Government, the

Board of Revenue and the Subordinate officers and the conclusions at which they have arrived are embodied in the appendices to these Proceedings. Action regarding such delegations as require amendment of any statutory enactment will be taken when the various Acts next come up for amendment. In other cases the proposed delegations will be given effect to as soon as is conveniently possible.

2. Appendix A to these Proceedings recites the powers now exercised by Government which they consider may, in future, be exercised by the Board of Revenue, and appendix B those now exercised by the Board which may be delegated to subordinate authorities. The Board of Revenue is requested to submit draft notifications regarding such matters as require that the notifications should be published by the Governor in Council.

3. The delegation to the Board of Revenue and subordinate officers of the powers recited in appendix C requires the sanction of the Government of India, and that Government will be addressed accordingly.

4. The delegation of the powers mentioned in appendices D, E, F, G and H will be considered in the departments concerned.

5. The Government consider that the proposals of the Board for the delegation of powers which are not referred to above are either unnecessary or undesirable.

6. In this connection the Government of India will be addressed in view of discontinuing the submission of the half-yearly return of petty cases of opium smuggling, the preparation of which involves unnecessary labour without any corresponding benefit.

(True Extract.)

A. G. CARDEW,
Ag. Secretary to Government.

To the Board of Revenue (Separate Revenue).
" Public Department, with appendices A, B, C and D.
" Financial Department, with appendix E.
" Pension " " " F.
" Judicial " " " G.
" Educational " " " H.

II

Memorandum No. 2756-1, Educational, dated 11th January 1908.

The Commissioner for Government Examinations is requested to report what Special tests, if any, are conducted by him for the Public Works Department. He is also requested to explain how *Special* and *Departmental* tests are distinguished, and what are the Departmental tests not conducted by him, and to state fully the reasons why they have been separated, quoting authority wherever possible.

2. It is requested that a reply to this reference may be submitted at an early date.

(By Order.)

C. A. SOUTER,
Assistant Secretary to Government.

To the Commissioner for Government Examinations.

III

Letter—from the Hon'ble Mr. A. G. BOURNE, D.Sc., F.R.S., Commissioner for Government Examinations.

To—the Secretary to Government, Educational Department.

Dated—the 30th January 1908.

No.—30/2-D.

I have the honour to reply to memorandum No. 2756-1, dated 11th January 1908.

There are no Special tests that are conducted by me for the Public Works Department, but under the Public Service Notification, the examination for a group certificate in Mechanical drawing held under the Technical examination scheme is recognised as a qualifying test for the post of draftsman in that department.

2. No very clear distinction has been drawn between *Special* and *Departmental* tests in the various notifications dealing with Government examinations. A *Special* test has been clearly enough defined (in contradistinction to a general education test) as an examination instituted for the purpose of testing the fitness of candidates for particular appointments demanding special knowledge and qualifications, and in so far as such a test is recognised by the head of a department (with the sanction of Government) as a qualifying test for particular offices or classes of offices in his department, it is also a *Departmental* test (*vide* notification, dated 26th April 1861). The term "Departmental test," however, appears to be restricted in practice to those examinations that are instituted to test some special practical knowledge or ability required of officers in a single department—such examinations as would be included in a departmental code and may be conducted departmentally. Thus, the Sub-Assistant Inspectors' test conducted by the Director of Public Instruction, and the Jail test, though included in the Special tests and conducted by the Commissioner for Government Examinations, are departmental tests. Such are also the equitation and linguistic tests prescribed for various departments. Of the examinations under my control, the Technical examinations and the Upper Secondary examination being excluded, some, such as the Précis-writing, Translation, Accounts and Civil Judicial tests, are applicable to more than one department and are, therefore, not strictly Departmental tests, others such as the Revenue, Salt and Jail tests, though included under special, should perhaps be regarded as departmental tests since they are applicable to a single department, while the Medical Entrance and Salt Competitive examinations though instituted for single department, and in this sense departmental, should not be denominated as such since they are *general education* tests and have to be passed prior to admission into the departments concerned. There is thus no very

definite line drawn between *Special* and *Departmental*. The tendency would seem to be to regard all tests applicable to a single department as departmental and more especially such of those as are conducted departmentally.

3. I am not in a position to state without reference to the heads of departments, what Departmental tests are *not* conducted by me—if this is the information that Government desire me to furnish in the memorandum. The following is a list of such tests but it is probably incomplete :—

- (1) Sub-Assistant Inspectors' test conducted by the Director of Public Instruction;
- (2) Police Department tests in Orders and Practice;
- (3) The Linguistic test of the Salt Department and the Vernacular tests conducted by the Board of Examiners;
- (4) Equitation tests—Salt and Police.
- (5) The examinations held in the Engineering and Medical Colleges.
- (6) The Pleaders' test.
- (7) The Teachers' Certificate examinations.
- (8) The Village Officers' Special test.
- (9) Field Surveyors' and Deputy Surveyors' tests—held by the Survey Department.

4. The Sub-Assistant Inspectors' test was at one time conducted by the Commissioner for Government Examinations, but under G.O., No. 332, Educational, of 30th May 1898, it was transferred to the Director of Public Instruction. In his letter No. 1420, dated 12th February 1897, the Director proposed certain modifications in the notification regulating the examination, but Government considered that the test might be simplified by the omission of subjects examinations in which were already provided in the Special Test examinations (*vide* Government memorandum No. 1723 of 17th August 1897) and be conducted by the Educational Department without expense. These suggestions were adopted by the Director and the test thus simplified and confined to subjects requiring special departmental knowledge was transferred to his control. The Civil Judicial test, Higher grade, once included in the Special tests, was abolished on the institution in 1886 of the Pleaders' test conducted by the High Court, the latter examination being recognised in place of the Civil Judicial test as qualifying for the appointments of Sub-Judge and District Munsif (*vide* G.O., No. 1965, Judicial, of 7th August 1884). It may be added that the Salt Department Competitive examination, now under my control, has been in abeyance for some years, and that while tests A, B, C, D, F and G of the Salt Department are held by me, test E (Linguistic) and the Practical part of test D (Engineering) are conducted departmentally. These examinations being of a simple and practical nature, it was considered that they could be more conveniently conducted by the officers of the department than by any outside agency (*vide* G.O., No. 461, Educational, dated 19th July 1883).

5. None of the tests enumerated in paragraph 3, except the Sub-Assistant Inspectors' test, were at any time under the control of the Commissioner, and in most cases they would appear to be conducted departmentally, partly because the candidates are few and the examinations can be thus conducted without expense and partly because being special and wholly or partly practical they can be most conveniently managed under arrangements made by the head of the department. The Special and Departmental tests held by me are all *written* tests, and for this reason, perhaps, there was no difficulty in transferring them to an extra-departmental agency.

Order—No. 226, Educational, dated 24th March 1908.

Under article 1 of the Public Service Notification, candidates for appointment to any post in the superior service carrying a pay of Rs. 15 or more are required to have passed the Madras Upper Secondary Examination or the Matriculation Examination of the Madras University or some other examination accepted by Government as equivalent to these examinations. The Governor in Council now resolves to raise

the limit of pay fixed in the rule above referred to from Rs. 15 to Rs. 20, so that candidates for appointment to posts the salary of which is less than Rs. 20 will not in future be required to have passed any of the examinations mentioned in article 1 of the Public Service Notification.

2. The Commissioner for Government Examinations will be requested to prepare and submit, for the approval of Government, a draft of the alterations in the Public Service Notification rendered necessary by these orders.

(True Extract.)

H. D. TAYLOR,
Ag. Secretary to Government.

To the Commissioner for Government Examinations
 " Director of Public Instruction.
 " Superintendent, Government Museum.
 " Departments of the Secretariat, except Pension and Legislative
 Editors' Table (order only).

EDUCATIONAL DEPARTMENT.

NOTES TO G.O., No. 226, EDUCATIONAL, DATED 24TH MARCH 1903.

[SUBJECT.—*Delegation of powers to heads of departments.*]

FINANCIAL DEPARTMENT.

For orders; all Secretariat departments might make suggestions, but no reference should be made to heads of departments except to Board and High Court—the latter being asked not to refer the proposals to Collectors or Judges.

C. M. SCHMIDT—26-9-07.

Read in Council.

Refer to Board and heads of departments.

H. BRADLEY—27-9-07.

Copy of the demi-official and notes is forwarded u.o. to the departments of the Secretariat for favour of very early consideration.

C.M.S.—27-9-07.

To the Revenue Department.

REVENUE DEPARTMENT.

A draft official memorandum to Board is submitted. A report is asked for by October 29th which I believe is the date on which office reopens in Madras.

Issue.

D. T. CHADWICK—28-9-07.

A. G. CARDEW—30-9-07.

[Official Memorandum No. 1978-D/07-1, dated 30th September 1907.]

Reference from the Board of Revenue (Land Revenue), No. 2015-G/02, dated 6th November 1907.

The Board of Revenue (Land Revenue) has submitted a statement containing—

9-A. *Exemption from Educational tests.*—(a) Power to employ unpassed candidates for a period of one year and for appointments carrying not more than Rs. 20 per mensem.

But this should be limited to, say, posts on Rs. 20 or Rs. 25.

H. D. TAYLOR.

9-B. Power to exempt F.As. and Matriculates from the Handwriting test without limit of time.

The powers above referred to are recommended by the Board to be given to Collectors. It is submitted that the Educational Department may be asked to consider the proposal.

T.S.R.—9-11-07.

This may be done.

D. T. CHADWICK.—10-11-07.

A. G. CARDEW—10-11-07.

G. S[TOKES]—12-11-07.

I-D. Reference required by practice or specific executive instructions.

1. *Exemption from Public Service Examination Rules of Forest subordinates in executive service.*—The Board of Revenue thinks that the Government sanction the exemption referred to as a mere matter of routine and requests that it may be empowered to sanction exemption in respect of temporary subordinates of the Forest Department from passing the GENERAL educational and departmental tests without limit of time or salary. Submitted that the remarks of the Educational Department may be invited.

Certainly not. The applications are carefully scrutinised.

H. D. TAYLOR.

No. The Board asks for power as to "temporary exemption of subordinates" and not for "exemption of temporary subordinates", that is quite a different matter.

H.D.T.

N.N.—9-11-07.

Every effort is being made to raise the status and general level of the subordinate forest service. This may be refused.

D. T. CHADWICK—10-11-07.

This is a matter for Educational. I am inclined to agree with the Board.

A. G. CARDEW—10-11-07.

G. S[TOKES]—11-11-07.

The papers relating to this proposed delegation of powers in forest matters is transferred to Educational for disposal.

D. T. CHADWICK—13-11-07.

To the Educational Department.

EDUCATIONAL DEPARTMENT.

Exemption applications are by no means treated as routine. They are all carefully scrutinised. If the proposal mean that the Board will also treat the matter as routine it will probably be found that certain Conservators will fill up their ranges with unpassed men. I think we have delegated powers as far as we can, but we might give extended power as regards temporary exemptions and Departmental tests. Please examine.

H. D. TAYLOR—13-11-07.

REVENUE DEPARTMENT.

Part II (25) *Permanent exemption from Special tests.*—The proposed delegation may be refused. The policy at present is to insist on tests. Whilst this policy holds exemptions should be made difficult.

D. T. CHADWICK.—10-11-07.

The Special test system of this Presidency is useful, not on account of the knowledge which the examinees are thereby required to obtain, which is too often mere crammed book knowledge, but as preventing the promotion of a lazy man with easy manners who has secured the Collector's ear, or of a dull man by mere seniority. The only question is whether the Board can be trusted to use the power of exemption discreetly. That depends on the personnel of the Board at the time, just as it now depends on the personnel of Government. It is a matter for Educational to decide and on the whole in order

Rubbish. It will be found that Boards and Governments act on general principles and do not vary from day to day.

G. S. F[ORBERS].

to secure uniformity of treatment the delegation should perhaps be refused, and concentration of power to exemption in the Educational Department maintained.

A. G. CARDEW—10-11-07.

I agree.

G. S[TOKES]—10-11-07.

(26) *Temporary exemptions from Special tests for over a year.*

(27) *Permanent exemption from the Public Service Notification.*—These matters are also for Educational. But they stand on rather a different basis from permanent exemption from Special tests and some increased power might perhaps be delegated.

A. G. CARDEW—10-11-07.

G. S. F[ORBERS].

I think they should remain in Educational.

G. S[TOKES]—10-11-07.

(14) *Proposal to delegate to the Directors of Agriculture, Survey and Land Records, power to employ unpassed candidates up to a salary of Rs. 25 and for one year.*

(15) *Proposal to delegate to the above officers power to exempt subordinates from passing special tests for a period of one year.*

There is no reason why the Directors of Agriculture, Survey and Land Records should be given greater powers than Collectors. They may have the same as Collectors.

D. T. CHADWICK—10-11-07.

I incline to think that the Board's recommendation may be accepted.

A. G. CARDEW—10-11-07.

Very well.

G. S[TOKES]—11-11-07.

Decentralization Scheme.

The annexed extracts of the Board's recommendations on the subject of certain exemptions from Examination rules with the connected notes recorded in this department, may be sent u.o. to the Educational Department for consideration.

M.S.—13-11-07.

D. T. CHADWICK—13-11-07.

To the Educational Department.

EDUCATIONAL DEPARTMENT.

The entire question of the Public Service Notification may be taken up.

* *Vide* the notes connected with G.O., No. 570, Educational, dated 18th August 1905. When it was last revised only extended powers* were delegated, and it was, I think, thought that that was the maximum to which powers could be delegated in respect of persons holding permanent posts.

H. D. TAYLOR—13-11-07.

In the papers forwarded by the Revenue Department, the following proposals are made for the delegation of powers under the Public Service and Special Test notifications:—

I.—By the Local Government to the Board of Revenue.

(1) Permanent exemption from the General Educational Test of unpassed men to enable them to hold appointments other than those of classifiers and head classifiers in the Settlement Department.

(2) Temporary exemption of subordinates of the Forest Department from passing the General Educational and the Departmental tests without limit of time or salary.

(3) Permanent exemption from Special tests.

(4) Temporary exemption from Special tests for over a year.

II.—By the Board to subordinate authorities.

A. To Collectors—

(1) Exemption of unpassed candidates for employment for a period of one year and for appointments carrying not more than Rs. 20 per mensem.

(2) Exemption of Matriculates and F.As. from the Hand-writing and Dictation test without limit of time.

B. To Director of Survey, Director of Land Records and Director of Agriculture—

(3) Exemption of unpassed candidates for employment in acting and sub. *pro tem.* vacancies and in temporary posts for a period of one year, provided the salaries attached to the appointments do not exceed Rs. 25 per mensem.

(4) Exemption of subordinates from passing Special tests for a period of one year.

By the Local Government to the Board of Revenue.

2. I (1) *Permanent exemption of unpassed men for employment in the Settlement Department.*—Under column B of article 2 of the Public Service Notification, classifiers and head classifiers on the field establishment of Settlement Parties and extra and

temporary hands in the Settlement Department are exempted from the operation of the Examination rules; but unpassed men may be appointed to the posts of classifier and head classifier only with the sanction of the Commissioner. The Board's present proposal is that they should be empowered to sanction the permanent exemption of unpassed men so as to enable them to hold *any appointment* in the Settlement Department. This power is now exercised by Government. The Hon'ble Mr. Stokes has noted in Revenue that this power should remain with Government in the Educational Department. This decision may be accepted in Educational.

Certainly.

C.A.S.—16-11-07.

H.D.T.—16-11-07.

3. I (2) *Temporary exemption of subordinates of the Forest Department from passing the General Educational Tests and the Departmental Tests without limit of time or salary.*—Under article 4 (2) of the

H.D.T.—16-11-07.

Page 2 of notification.

Public Service Notification, the Board of Revenue may sanction the employment in acting and sub. *pro tem.* vacancies and in temporary posts in the departments administered by them, of unpassed candidates *without limit of time or salary.* Under article 5 (3) they can exempt persons in the departments under them from Special or Departmental tests, for a period not exceeding twelve months, subject to the condition that the exemption shall remain in force only until the publication of the results of the next examination.

Page 8 of notification.

4. Attention is solicited to the notes of the Revenue Department and the remarks of the Secretary on pages 2 and 3 *supra*. As the rules stand, the Board cannot sanction the exemption of unpassed men from general educational qualifications for employment in other than acting and sub. *pro tem.* vacancies and temporary posts; and as regards Special and Departmental tests, they can sanction the exemption only for one year. The proposal to give the Board power to sanction temporary exemptions from the general educational qualifications *without limit of time or salary* even as regards permanent vacancies may perhaps be accepted. As regards power to exempt from departmental tests without limit of time, the Honourable Member in charge of Revenue has in regard to a similar proposal dealt with in paragraph 5 *infra*

A temporary exemption without limit of time tends to become permanent.

If the proposal be accepted there should be some limit of salary, say Rs. 20.

H.D.T.

Vide notes on pages 1 and 2 supra.

H.D.T.

remain with the Educational Department

Is this not all the more reason why such exemptions should be carefully watched as at present? Temporary men who have little prospect of permanent employment are not likely to be the best workers, and their employment should be carefully checked.

C.A.S.—16-11-07.

H.D.T.—16-11-07.

Educational may agree.

C.A.S.—16-11-07.

Yes. If further powers are granted we shall find permanent exemptions granted without authority as in recent cases in Separate Revenue Department.

By the Board of Revenue to Collectors.

H.D.T.

May be accepted.

H.D.T.

May be accepted but there should be a limit of salary, say, Rs. 20.

H.D.T.

Article 4 (2), page 7 of the notification. Clauses (4) and (7) of article 4, pages 7 and 8 of the notification.

acting and sub. *pro tem.* vacancies and temporary posts, when the acting allowance is not more than Rs. 15 per mensem. The proposal to give the Collectors

This might perhaps be done.

C.A.S.—16-11-07.

Yes.

H.D.T.

to Rs. 20 without limit of time. In this connection please see the notes and orders with G.O., No. 570, Educational, dated 18th August 1905.

7. As regards exemptions from the Hand-writing and Dictation test, the Board recommend that the Collector may be empowered to sanction exemptions from this test without limit of time. The Board would abolish the test altogether, and observe that a Collector is not likely to appoint a candidate whose hand-writing is illegible, and that he is quite a competent judge of hand-writing.

expressed the opinion that the power of granting temporary exemption in regard to Special tests, for over a year should and should not be delegated to the Board of Revenue. It is observed that, during the year 1907, fifteen applications were received for temporary exemption of Forest subordinates from the Departmental and other Special tests and three applications for permanent exemption from the Upper Secondary examination or the Departmental tests.

5. I (3) and (4) *Permanent exemption from Special tests and temporary exemption for over a year.*—Under article 5 (3) of the Public Service Notification quoted in paragraph 3 *supra*, the Board can sanction temporary exemption from Special tests for a year or until the publication of the results of the next examination. The Hon'ble Mr. Stokes is opposed to the proposed delegation to the Board of extended powers in regard to exemptions from Special tests—*vide* the notes on pages 2 to 3 *supra*.

6. II—A. (1) *Exemption of unpassed candidates for a period of one year and for appointments carrying not more than Rs. 20 per mensem.*

(2) *Exemption of Matriculates and F.As. from the Hand-writing and Dictation test without limit of time.*—Under the Public Service Notification the Board can now sanction temporary exemptions without limit of time or salary, and Collectors can exempt unpassed men for six months in some districts and for three months in others in respect of

power to sanction temporary exemptions up to Rs. 20 and for one year may perhaps be accepted. The heads of departments specified in article 4 (3) of the Public Service Notification have got power to sanction similar exemptions up to Rs. 20 without limit of time. In this connection please see the notes and orders with G.O., No. 570, Educational, dated 18th August 1905.

7. As regards exemptions from the Hand-writing and Dictation test, the Board recommend that the Collector may be empowered to sanction exemptions from this test without limit of time. The Board would abolish the test altogether, and observe that a Collector is not likely to appoint a candidate whose hand-writing is illegible, and that he is quite a competent judge of hand-writing.

8. In G.O., No. 85, Educational, dated 20th February 1907, Collectors were given extended powers in the matter of granting exemptions from this test for a period of one year for acting and sub. *pro tem* vacancies and in temporary posts, when the acting allowance did not exceed Rs. 15. In his note, dated 1st November 1906, on page 2 K.W. G.O., No. 85, Educational, dated 20th February 1907, the Secretary observed—

"If unlimited power for indefinite periods is granted we shall find that Collectors will retain a 'useful' unpassed man even though passed men are available and will then after a few years' service apply for permanent exemption on the ground that the man has worked well and his 'case' is a hard one."

"But if we grant Collectors this power, it will probably have to be granted to other departments also."

If this test is to continue then Collectors may be refused extended powers.

C. A. SOUTER—16-11-07.

See above.

H. D. TAYLOR.

Perhaps Rs. 25 is too high.

C. A. SOUTER—16-11-07.

may perhaps accept the decision. But it is observed that no head of a department has now got power to exempt in respect of posts carrying a pay of more than Rs. 20.

10. If Collectors are to be given any extended powers, it is for consideration whether similar powers may be given to the officers specified in article 4 (5) of the notification, namely, District Judges, Superintending Engineers, the Examiner of Public Works Accounts, Conservators of Forests and Deputy and Assistant Commissioners of the Salt, Abkari and Customs Department.

This would follow.

C. A. SOUTER—16-11-07.

That is the difficulty.

H. D. TAYLOR.

K. RANGASWAMI AYYANGAR—15-11-07.

C. A. SOUTER—16-11-07.

The Public Service Notification has in recent years undergone considerable revision and it was thought that delegation of powers had taken place as far as possible.

The danger of granting extended powers to Collectors is that similar powers will have to be granted to Superintending Engineers, Conservators of Forests and the like and officers of these last two classes do not show any disposition to grant, or at any rate to recommend these exemptions in any other than the most liberal spirit. The power of exemption, if granted to these officers, will result largely in exemptions being granted according to "master's favour" or rather, in many cases, owing to the candidate having gained the ear of the head clerk, sarishtadar, or other ministerial head of an office. There would be cases of this sort even in Collectors' offices.

Rather than grant extended powers of this sort to any officer below the rank of head of a department, I would go much further and would prescribe that no general educational test should be required of any candidate for the public service on posts the maximum salary of which is less than Rs. 20. This might of course lead to the importation into taluk offices of unpassed relatives, but it would cover the case of the Ceded Districts where unpassed men have to be exempted wholesale for posts on Rs. 15, and of amins on Rs. 15 in Munsifs' and Judges' Courts. This exemption would cover cases of clerks on Rs. 15, and Rs. 17½ and would save an enormous amount of correspondence all down the line. But it would be necessary to see all the more carefully that promotion is not allowed to higher posts on the ground of long and so-called good service to the detriment of passed candidates when available.

It is for consideration whether any extended powers should be given to Collectors in this respect.

9. II-B. (3) and (4) temporary exemption of unpassed men for one year for posts up to Rs. 25, and exemption of subordinates from special tests for a period of one year.—The proposed delegations have been approved by the Hon'ble Mr. Stokes. The Educational Department has now got power to exempt in respect of posts carrying a pay of more than Rs. 20.

K. RANGASWAMI AYYANGAR—15-11-07.

C. A. SOUTER—16-11-07.

With present prices, Rs. 15 is hardly sufficient pay for a matriculate to live upon when the cost of his education is taken into account.

Or if Government are not prepared to go so far as this, the exemption might be accorded to Rs. 15 posts in the Ceded Districts as in the Agency tracts of Ganjam and Vizagapatam, and to amins on Rs. 15 attached to Courts of Justice.

Or the Board's proposal to abolish generally the handwriting and dictation test for matriculates and F.A.'s. might be accepted in regard to posts on Rs. 20 or less.

2. If this proposal is not accepted in other respects as to the grant of exemptions from (a) General and (b) Special Tests, I submit that the following general principles may be followed:—

(a) As regards general tests extended powers in respect of permanent exemptions may be granted to heads of departments, but that power to exempt permanently should not be delegated further to officers of lower rank;

(b) that Collectors and officers of similar rank might be given extended powers as to exemption from the general education tests both as regards period of employment and as to limit of salary;

(c) that further exemptions as regards special tests can be retained in the hands of Government.

3. It seems unnecessary to trouble the committee with details of the proposed delegations. It will suffice to note that the question of delegating powers to a further extent, or of limiting the qualifications required will be considered by the Government. The committee could not be expected to enter into, or to appreciate, the details of the Public Service Notification.

H. D. TAYLOR—16-11-07.

* As to delegation of powers under Public Service Notification. It is impossible to go into all the questions raised* in the papers in detail.

We had recently the whole subject of delegation under consideration.

The Public Service Notification is also constantly revised to meet new circumstances.

The difficulty about exemptions is that once exempt a man for a low-paid appointment for which a qualification is required we are subsequently pestered by some "kind-hearted" master who regards the individual and not the public service or who is weak-minded to exempt him at a later stage for higher employment; this breeds discontent among those who have taken the trouble and gone to the expense of qualifying, and is also bad for the public interests.

At present posts up to Rs. 15 may be held by unpassed men; I see no great objection to extending the exemptions to posts under Rs. 20 as suggested by Mr. Taylor. Of course heads of office will endeavour to get qualified men, but if they cannot they need not have to come up to Government for an exemption.

G. S. F[ORBES]—17-11-07.

There are three kinds of educational tests—

- (1) General Educational test;
- (2) Special test;
- (3) Departmental test.

The question whether any further delegations can be made by Government to heads of departments or to subordinate officers as to temporary or permanent exemption for all or any posts can be considered in detail when the Public Service Notification is next revised.

Meanwhile considerable relief may be afforded by the present proposal, i.e., to exempt from the general educational test all offices the salary of which is less than Rs. 20, instead of Rs. 15 as at present.

K

H. D. TAYLOR—17-11-07.

Please draft statement as at "K" to go to Public Department.

The proposal is one which affects all departments and appears to require approval of the Hon'ble Mr. Stokes.

H. D. TAYLOR—17-11-07.

A draft statement is submitted below for approval.

K. RANGASWAMI AIYANGAR—18-11-07.

Please type and send also typed extract from my note as marked A and B on pages 6 and 7 and of the Hon'ble Mr. Forbes' note.

Add at end: "The question is general to all departments but has not been seen by any Honourable Member except Hon'ble Mr. Forbes."

H. D. TAYLOR—18-11-07.

In his note, dated 17th November 1907, on page 7 *supra*, the Hon'ble Mr. Forbes approved the proposal of the Secretary to raise from Rs. 15 to Rs. 20 the pay of the appointments for which a pass in the Upper Secondary Examination or in the Matriculation Examination and the Handwriting and Dictation test is now prescribed as a qualification.

2. As the proposal involves an important alteration in the Public Service Notification, it appears to be necessary to circulate the file before any orders can be issued.

3. No orders have yet been passed on the following proposals for delegation in respect of the Public Service Notification which were made by the Board of Revenue:—

(1) That the Board of Revenue may be empowered to sanction the temporary exemption of subordinates of the Forest Department from passing the general educational tests and departmental tests without limit of time or salary.

(2) That the Director of Survey, Land Records and Agriculture may be empowered to sanction the exemption of unpassed candidates for employment in acting and sub. *pro tem* vacancies and in temporary posts for a period of one year and up to a salary of Rs. 25.

But if given to one officer it must be given to all in similar position.

H. D. TAYLOR.

The latter proposal was approved by the Hon'ble Mr. Stokes.

4. It is submitted that orders on these proposals may now be obtained.

K. RANGASWAMI AIYANGAR—10-12-07.

C. A. SOUTER—12-12-07.

It seems best, in the first instance, to issue orders on the *general* question as to dispensing with the general educational test in the case of all posts in superior service the salary of which is less than Rs. 20, *e.g.*, posts on Rs. 15 or Rs. 17½.

This concession will cause considerable relief. If necessary it might be restricted to certain specified districts, but it would be better to make it general.

2. As to *departmental* tests I am inclined to think that power to exempt might be left to the heads of the departments concerned, *e.g.*, the Board of Revenue, the Inspector-General of Police, the Chief Engineer (Public Works department), etc.

3. As regards *general education* tests and special tests power to sanction *permanent* exemption should rest with the Educational department as at present.

Whether any further delegation of powers as to *temporary* exemptions in such cases may be given, either generally, or for special districts or services, can be considered separately. The present file is intended to deal with *general* principles only.

H. D. TAYLOR—13-12-07.

What *special tests*, if any, are conducted for Public Works department by the Commissioner.

How are *special* and *departmental* tests distinguished—see top of page 8, *i.e.*, what are the departmental tests *not* conducted by the Commissioner, and why have they been separated off.

G. S. F[ORBES]—13-12-07.

The information required by the Honourable Member is being collected and papers are being traced in the general records.

2. As it is desirable to get complete information before answering Honourable Member's query, it is submitted that the draft memorandum placed below may issue to the Commissioner for Government Examinations.

K. RANGASWAMI AIYANGAR—10-1-08.

Issue.

C. A. SOUTER—11-1-08.

[Memorandum No. 2756-1, dated 11th January 1908.]

From the Commissioner for Government Examinations, No. 30-2, dated 30th January 1908.

The questions asked by the Honourable Member in his note above will be answered below *seriatim*.

2. (1) *What special tests if any are conducted for Public Works department by the Commissioner?*—There appear to be no special tests that are conducted by the Commissioner for Government examinations for the Public Works department. But under the Public Service notification, the examination for a group certificate in Mechanical Drawing held under the Technical examination scheme is recognised as a qualifying test for the post of draftsman in that department.

3. (2) *How are special and departmental tests distinguished?*—No very clear distinction has been drawn between special and departmental tests in the various notifications dealing with Government examinations. A special test in contradistinction to a general education test appears to be an examination instituted for the purpose of testing the fitness of candidates for particular appointments demanding special knowledge and qualifications, and in so far as such a test is recognised by the head of a department (with the sanction of Government) as a qualifying test for particular offices or classes of offices in his department, it is also a departmental test. The term "departmental test", however, appears to be restricted in practice to those examinations that are instituted to test some special practical knowledge or ability required of officers in a single department, such examinations as would be ability required of officers in a single department, such examinations as would be included in a departmental Code and may be conducted departmentally. Thus, the Sub-Assistant Inspectors' test conducted by the Director of Public Instruction, and the Jail test, though included in the Special tests and conducted by the Commissioner for Government examinations, appear to be departmental tests. The equitation and linguistic tests prescribed for various departments are also of the same nature, or the examinations under the control of the Commissioner, some, such as the Précis-writing, Translation, Account and Civil Judicial tests, are applicable to more than one department and are, therefore, not strictly departmental tests. Others such as the Revenue, Salt and Jail tests, though included under special tests should, perhaps, be regarded as departmental tests since they are applicable to a single department. No very definite line appears thus to have been drawn between *special* and *departmental* tests. The tendency would seem to be to regard all tests applicable to a single department as *departmental* and more especially such of these as are conducted departmentally.

4. (3) *What are the departmental tests not conducted by the Commissioner?*—The following appear to be the departmental tests not conducted by the Commissioner:—

(1) Sub-Assistant Inspectors' test conducted by the Director of Public Instruction.

(2) Police departmental tests in orders and practice.

(3) The linguistic test of the Salt department and the vernacular tests conducted by the Board of Examiners.

(4) Equitation tests—Salt and Police.

(5) The examinations held in the Engineering and Medical Colleges.

(6) The Pleaders' Test.

(7) The Teachers' Certificate examinations.

(8) The Village Officers' Special test.

(9) Field Surveyor's and Deputy Surveyors' tests held by the Survey department.

5. (4) *Why have the departmental tests been separated off?*—None of the tests enumerated in paragraph 4 except the Sub-Assistant Inspectors' test, were at any time under the control of the Commissioner and in most cases they would appear to be conducted departmentally, partly because the candidates are few and the examinations can be thus conducted without expense and partly because being special and wholly or partly practical they can be most conveniently managed under arrangements made by the head of the department. The special and departmental tests held by the Commissioner are all written tests, and for this reason, perhaps, there was no difficulty in transferring them to an extra-departmental agency.

K. RANGASWAMI AIYANGAR—10-2-08.

C. A. SOUTER—27-2-08.

Please see my note of 13th December 1907 on page 9 *supra*.

The Hon'ble Mr. Forbes accepted the suggestion that the General Educational Test should be dispensed with in regard to posts the salary of which is less than Rs. 20.

The question of delegation of powers to heads of departments to exempt from departmental tests was separately raised. It need not be pressed.

H. D. TAYLOR—28-2-08.

I have no objection to raise to the proposal, but the file should be circulated.

H. B[RADLEY]—3-3-08.

What is the proposal exactly? Is it that no school or University Examination need be passed by a candidate for employment in any appointment of which the pay is less than Rs. 20? If so, I am in favour of it.

As things stand we cannot delegate the power of exemption.

G. S[TOKES]—4-3-08.

I understand that orders are solicited only on this question, viz.—

“Is exemption from the General Educational Test to be given in respect of all offices the salary of which is less than Rs. 20?” (instead of Rs. 15 as at present) I approve the proposal.

A. L[AWLEY]—9-3-08.

Draft please.

H. D. TAYLOR—11-3-08.

The draft placed below is submitted for approval.

∴ The raising of the limit of salary fixed in article 1 of the Public Service Notification from Rs. 15 to Rs. 20 renders all clauses but (1) and (2) of article 4 of the notification inoperative. The question whether any further delegation of powers as to temporary exemption should be given to heads of departments will be submitted for orders separately after this order has issued.

T.K.—17-3-08.

K. RANGASWAMI AIYANGAR—17-3-08.

Before submitting a draft I solicit orders on the following point. There are posts on Rs. 15, 17½ and Rs. 20. Would it not be as well to include the last? Under the orders contemplated the most an unpassed man can draw is 19—a useless figure.

C. A. SOUTER—18-3-08.

No. This was considered. Rs. 20 was intentionally placed as the limit. It is no hardship to prescribe a General Educational Test for men drawing Rs. 20. The order will cover all cases of clerks on Rs. 15, Rs. 17½ and of water carriers for whom the High Court is always seeking exemption.

It might be desirable to enhance the limit to Rs. 25 in the case of the Ceded Districts, but that is a separate question. Here we deal only with the general question.

H. D. TAYLOR—19-3-08.

Please see draft.

C. A. SOUTER—21-3-08.

For approval.

H. D. TAYLOR—23-3-08.

Approved.

H. B[RADLEY]—23-3-08.

Issue.

H. D. TAYLOR—24-3-08.

[G.O., No. 226, Educational, dated 24th March 1908.]

Received

190 , Registered

31/1/1908



Subject.

Reporting that no Special Tests are conducted by the Commissioner for the Public Works Department and explaining how Special and Departmental Tests are distinguished and what Departmental Tests are not conducted by him.

ENCLOSURES.

No. "

Spare copies Nil.

No. 30/2 D.

Station Madras

Dated the

30th January 1908



From (Name) The Hon'ble Mr A. G. Bourne D.Sc, F.R.S.

(Designation) Commissioner for Government Examinations

To The Secretary to the Government of Madras,
Educational Department.

Sir,

I have the honour to reply to Memorandum No 2756-1 dated 11 January 1908.

1. There are ^{appear to be} no special tests that are conducted by me for the Public Works Department, but under the Public Service Notification, The Examination for a group certificate in Mechanical Drawing held under the Technical Examination Scheme is recognised as a qualifying test for the post of Draftsman in that department.
2. No very clear distinction has been drawn between Special and Departmental tests

in the various notifications dealing with Government Examinations. A Special Test has been clearly enough defined (in contrast to a general Education test) as an Examination instituted for the purpose of testing the fitness of candidates for particular appointments demanding Special Knowledge and qualifications, and in so far as such a test is recognised by the head of department (with the sanction of Government) as a qualifying test for particular offices or classes of offices in his department, it is also a departmental test: (Vide Notification dated 26 April 1861). The term 'departmental test', however, appears to be restricted in practice to those examinations that are instituted to test some special practical knowledge or ability required of officers in a single department - such examinations as would be included in a departmental Code and may be conducted departmentally. Thus, the Sub Assistant Inspectors' Test conducted by the Director of Public Instruction and the Jail Test, though included in the Special Tests and conducted by the Commissioner for Government Examinations, are departmental tests. Such are also the Equestrian and linguistic tests prescribed for various departments. Of the Examinations under my control, the Technical Examinations and the Upper Secondary Examination being excluded, some, such as the Precious writing, Translation, Accounts and Civil,

No.

Subject

Reference

Power to be delegated

Remarks

9(a)

Exemption from general
Educational tests.

B.S.O.127

2Pr
Power to employ unpassed
candidates for a period of
one year and for appointments
carrying not more than Rs 20
per mensem.

The Board can now sanction temporary exemptions without limit of time
or salary and Collectors can exempt unpassed men for six months in some
districts and for three months in others in respect of appointments carry-
ing a pay of Rs 15 per mensem and less; Collectors may be empowered to
sanction such exemptions up to a limit of 1 or even 2 years in all districts
and in respect of appointments carrying a pay of Rs 15 and less. Returns
of such exemptions should be submitted to Board annually.

(6)

Power to exempt Matriculate
and F.As from the Hand-writing
test without limit of time.

The Board would abolish the Hand-writing test altogether. A Collector
is not likely to appoint a candidate whose hand-writing is illegible, and
is quite a competent judge of hand-writing.

Serial No.

Subject matter

Sec. of
the Act. Authority which
now exercises
the power.Authority to
whom it is
proposed to
delegate it.

Remarks.

302

I (d) Reference required by practice or specific executive instructions.

1. Exemption from Public Service Examination Rules of Forest Subordinates in Executive Service.	Public Service Notification.	(1) The Govt. as regards permanent exemption of subordinates drawing a salary of more than Rs 25 per mensem and temporary exemption for more than one year from the Departmental tests.	The Board in respect of temporary exemptions of subordinates from passing the general Educational and the departmental tests without limit of time or salary.
---	------------------------------	---	---

Applications for temporary exemption of Forest Subordinates in Executive service from passing the departmental tests are generally granted by the Government as a matter of course being treated, the Board believes, as a routine subject. The Board thinks that Government may watch the working of the rules. A return of such exemptions may if necessary be submitted to them annually. Under the rules for the recruitment and promotions of officers of the Provincial and Subordinate Forest Service approved by the Government in their Order No. 2473 Revenue, dated 5th Oct. 1907 there are likely to be very few applications for such exemptions in future.

Nature of power

Authority

Board's recommendation

Part - II ✓

25. Permanent Exemptions B.S.O.No.129
from Special Tests. para.2

Do.

26. Temporary exemptions B.S.O.No.129,
from Special Tests for para.2.
over a year.

The power which is now exer-
cised by Government may be
delegated to the Board.

27. Permanent exemption of Public Service
unpassed men to enable
them to hold appointments Notification
other than those of
classifiers and head class. Arts.1 and 2.
fiers in the Sett. Deptt.

Do.

Part - III

14. Employment of unpass-
ed candidates in acting
and sub-protem vacancies
and in temporary posts for
a period of one year, pro-
vided the salaries attach-
ed to the appointments do
not exceed Rs.25 per mensem.

Rule IV(2) of
the Public Ser-
vice Notifica-
tion.

The Board begs to recommend
that the powers specified in
Col.1 may be conferred on the
Dir: of Survey, the Dir: of L.R.
and the Dir. of Agri.
Do.

15. Exemption of subordinates Para.2 of
from passing Special Tests B.S.O.No.
for a period of one year. 129

15-7

13-4

15

By the Board

Powers exercised by The local Government and now
proposed to be delegated to the Board of Rev. (S.R.)
Revenue Department.

8. B. M.

23. Exempting officers permanently
from the Examination Rules.

Whether the Board may be empowered
to exempt officers permanently from the
Examination rules is one for considera-
tion in the Educational Department. 17

M.R.N.
9-11-07.

V.A.A.
10-11-07.

A.G.C.
11-11-07.

Educational.

G.S.
11-11-07.

24. Exempting officers from passing Departmental Tests without limit of time.

The delegation of this power to the Board of Revenue is for consideration in the Educational Department.

M.R.N.

9-11-07.

V.A.A.

10-11-07.

A.G.C.

11-11-07.

Educational.

G.S.

11-11-07.

46
1502
Revenue Department.

7. Exempting temporarily unpassed
men from the examination rules and others
from Departmental tests up to 1 year.

The delegation of this power to
Deputy Commissioners is for considera-
tion in the Educational Department.

M.R.N.
9-11-07.

V.A.A.
10-11-07.

A.G.C.

11-11-07.

Educational.

G.S.

11-11-07.

Educational Dept

Proposal for the delegation of powers to be placed before
the Decentralization Committee

Nim No.	Provisions Departmental Instructions & Codes	Subject	Delegation proposed.
1	Public Service Notification Article 1.	General Edl. test for appointments under Govt.	To exempt from the General Educational tests all appointments in the Superior Service the Salary of which is less than Rs 20 pm. instead of Rs 15 as at present.

402
18.11.07

80
18.11.07

17

18

9

Very urgent

Educational Department.

G.O. No. 226 Educational of 24.3.08.

Will the Superintendent } Local and Municipal
Chief
Revenue
P.W.D.

Secretariat be so good as to state the number of copies of the G.O. placed below, that maybe required for distribution to the several subordinate officers.
2. It is requested that this note may be passed on as early as practicable.

C.R.
15.4.08

C.R.
15.4.08

L. & M. G.O. No. 1217-12
Dated 16 - 4 - 1908

Local and Municipal
copies are not required.

16/4
16.4.08

To the Superintendent
Chief Secretariat.

For }
Tw. ✓
Qual. ✓
Final ✓
Name ✓
Dol ✓
16/4

Will you please

Please note your requirements? 16

W.L.V.
22.4.08

20 copies for Public will do.

W.L.V.
22/10/08

26 copies req. for Marine.

W.L.V.
22.4.08

288 copies wanted for post

W.L.V.
22.4.08

W.L.V.
22.4.08

16 copies required for financial.

W.L.V.
23/4/08
22.4.08

20 copies required for P.C. & Post

W.L.V.
22.4.08

~~To the Supdt. & Asst. Supdt. & Asst. Supdt. to be~~
To the Head clerk, Revenue Dept.

W.L.V.
22.4.08

TELEPHONIC MESSAGE.

Date, _____ 190 .

Hours _____ Minutes _____

From

Drummond
D. J. P.

To

H. D. Clark
E. D. C.

With ref^e to your message of
27-4-08 20 copies of G. O. no.
226 20 of 24-3-08 in. will do.

(100)
150

Rev. Dept

60 copies of the G.O. will be required for Rev.

SR
23-4-08M
23-4-08

23/4

To the Head Clerk P. W. D.

P. W. D.

270 Copies will be required for the P. W. D.

SR
23-4-08W
23-4-08

20

The Suplt. Educational Department

Sent to Windsor

SR
23-4-08W
23-4-08

Ed. Dept

The number of copies of G.O. 225 of 24-3-08, required by the several Departments of the Secretariat is 700.

2. Three hundred Copies have till now been struck off out of which 200 were furnished to the High Court in compliance with their requisition.

3. The Press will be asked to strike off another 1000 copies. This will give us a reserve of 400 copies to meet other requirements and any

Public.	20
Marine.	26
Ind.	258
Ind.	16
Pol. Ind.	20
Rev.	60
P. W. D.	270
	700

future registration from

” ” ” ” ” ” 190

C. No. _____, From the _____, No. _____, dated _____ 190 _____

" " " " , " , "

190

[illegible]

No. 226, dated 24/2 1908

U
HB
23308

Under article 1 of the Public Service Notification, Candidates for appointment to any post in the Superior Service carrying a pay of Rs 15 or more are required to have passed the Madras Upper Secondary Examination or the Matriculation Examination of the Madras University or some other examination accepted by Govt as equivalent to these examinations - The Govt in Council now resolves to raise the ^{Limit of} ~~lowest~~ ^{above} ~~limit~~ of pay fixed in the rule ^{referred to} ~~so that~~ from Rs 15 to Rs 20, ^{1/2} Candidates

to posts ^{the salary}
 for appointment to posts ~~under Rs 20~~
 of which is less than Rs 20,
 will not in future be required

to have passed any of the examinations
 mentioned in article 1 of the
 Public Service notification.

2. The Commr for Govt.
 Examinations will be requested
 to prepare and submit for the
 approval of Govt. a draft of
 the alterations in the Public Service
 notification ~~which this decision~~
~~has~~ rendered necessary by these orders.

74
 17.3.28 AD
 17.3.28

Chd
 21.3.28.

102
 27.3.28

70

The C. S. E. ^{Depd 25/3/8}
 -- D. P. J. ^{Depd 26/3/8}
 -- S. G. M.
 -- Depy of the Secy to Govt.
 Secy to Govt. & Legislature

51

Handwritten notes at top left of page 1.

Handwritten notes in the middle section of page 1.

Handwritten notes at the bottom of page 1.

Handwritten notes at the bottom of page 1, including "Justice" and "13".

First copy sent to Press.

Returned for signature.

Despatched in print.

READ AGAIN G.O. No. 190

PAYED

CURRENT No.

2756 A. Miss first about the same paper

ENCLOSURES TO G. No.

ORDER OF GOVERNMENT.

Notes H

LETTER OF GOVERNMENT.

AGREEMENT WITH CITY.

REMARKS NOT FILLED IN, BEING MEANT FOR EMPLOYEES IN ORIGINAL.

N.B.—

- A = Print in full.
- B = Not to be printed.
- P = Print abstract only.
- Q = Print heading only.

NUMBER OF COPIES REQUIRED.

Order complete.

Letter only.

Order complete with Letter.

40

24

Pres

*Proppose
CS
26300*