

TAMIL NADU
VIGILANCE COMMISSION
1972 - 1973.



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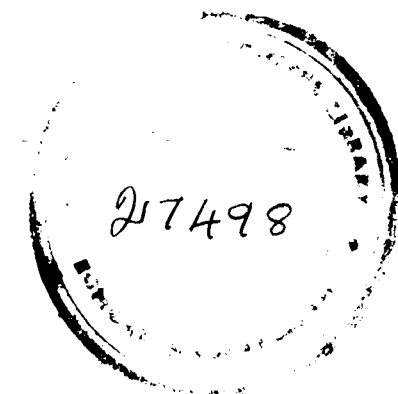
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TAMIL NADU VIGILANCE COMMISSION.

The Tamil Nadu Vigilance Commission, Madras, presents its Seventh Annual Report for the period from the 1st April 1972 to the 31st March 1973 to the State Government, as required in paragraph 6 of G.O. Ms. No. 2133, Public (Services-B), dated the 8th November 1965, for review and to be placed before the Legislature of the State.

P. SABANAYAGAM,
Vigilance Commissioner In-charge.

FORT ST. GEORGE,
MADRAS,
4th October 1974.



**SEVENTH ANNUAL REPORT OF THE TAMIL NADU
VIGILANCE COMMISSION.**

(April 1972 to March 1973.)

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III. ORGANISATION.

(i) *State Vigilance Commission*.—Thiru P. Sabanayagam, I.A.S., Chief Secretary to Government continued to hold full additional charge of the post of Vigilance Commissioner during the period under report.

During the year under report the Commission had the staff as detailed in Appendix-I.

The office of the Vigilance Commission continued to be located in the Secretariat Buildings, *Fort St. George*, Madras-600009. The Commission obtained the views of the specialist departments of the Secretariat like Public (Services), Law and Finance, wherever necessary.

(ii) *Directorate of Vigilance and Anti-Corruption*.—The Directorate of Vigilance and Anti-Corruption with a senior Police Officer in the rank of Inspector-General of Police as its head, continued to be the major agency assisting the Vigilance Commission in the due discharge of its responsibilities. The Directorate consists of three Superintendents of Police, fifteen Deputy Superintendents of Police with the necessary complement of Inspectors, Head constables and constables besides the ministerial staff. The Director authorises, on his own initiative, detailed enquiries into allegations against non-gazetted officers and with the concurrence of the Vigilance Commissioner in the case of Gazetted Officers or on the orders of the Government. Such of the complaints and petitions received by the Vigilance Commissioner as would call for a further probe by the Directorate are forwarded to it for enquiry and report, after scrutiny by him.

(iii) *Tribunals for Disciplinary Proceedings*.—If as a result of a detailed enquiry by the appropriate department, it is found that there is a *prima facie* case of corruption or other misconduct, the accused officer is placed on his defence before the Tribunal for Disciplinary Proceedings. There are three Tribunals at present one each at Madras, Madurai and Tiruchirapalli. Each Tribunal is a quasi-judicial body presided over by a Judicial Officer of the rank of a District and Sessions Judge. All cases relating to Gazetted Officers in respect of matters involving corruption on the part of such Officers in the discharge of their duties and any other case or class of cases which the Government consider should be dealt with by the Tribunal are referred to the Tribunal for disciplinary Proceedings for enquiry. These Tribunals follow the procedure prescribed in the Tamil Nadu Civil Services (Disciplinary Proceedings Tribunal) Rules, 1955.

IV. BUDGET.

In the Budget Estimate for 1972-73, a provision of Rs. 80,900 was made by the Government for the Commission's expenses. In the Revised Estimate, it was fixed as Rs. 81,760; but the actual expenditure was Rs. 60,631-35 only.

V. PRELIMINARY ENQUIRY REPORTS.

The Director of Vigilance and Anti-Corruption, on his own initiative, can conduct preliminary enquiries into the allegations of corruption against both Gazetted and non-Gazetted Officers, except the Heads of Departments, Members of All-India Services and the District Collectors. In respect of these officers, the Director can start a preliminary enquiry

only on the specific orders of the Government. The Vigilance Commissioner will be consulted before issue of such orders. The reports of preliminary enquiry are sent to the Vigilance Commissioner by the Directorate of Vigilance and Anti-Corruption. The Vigilance Commissioner, after scrutiny, forwards them to Government, with his recommendations as to the further courses of action to be taken on the reports.

2. During the year under report, 50 reports of preliminary enquiry involving 84 officers were received from the Directorate of Vigilance and Anti-Corruption. Of the 84 officers, 50 were Gazetted and 34 non-Gazetted. Preliminary enquiries against 6 of them were ordered by the Government; 2 by the Vigilance Commissioner; 75 by the Director of Vigilance and Anti-Corruption on his own initiative and 1 by a Head of Department.

3. The Director of Vigilance and Anti-Corruption made out a *prima facie* case against 36 Gazetted Officers and sought the concurrence of the Vigilance Commissioner for taking up detailed enquiries against them. The Vigilance Commissioner accorded concurrence for conducting detailed enquiries against 30 of them. In the case of a Commercial Tax Officer, the Vigilance Commissioner withheld his concurrence, as the preliminary enquiry report did not disclose corruption; but it related to receipt of stolen properties by the officer. The Vigilance Commissioner therefore suggested that the matter might be referred to the Police Department for taking action under Indian Penal Code. The cases of the remaining 5 officers were pending consideration.

4. The Director of Vigilance and Anti-Corruption ordered detailed enquiry against 14 non-Gazetted officers who were involved along with the Gazetted Officers for whom the concurrence of the Vigilance Commissioner was obtained for conducting detailed enquiry.

5. During the investigation of cases, the Directorate of Vigilance and Anti-Corruption felt that transfers of 10 Gazetted Officers and 6 non-Gazetted Officers to far off places were necessary for free and fair enquiries and requested the Vigilance Commissioner to recommend their transfers to Government. The Vigilance Commissioner recommended to Government their transfers to distant places to facilitate the Directorate of Vigilance and Anti-Corruption to conduct free and fair enquiries. The Government, accepting the recommendations of the Vigilance Commissioner, issued orders transferring them to far off stations. The departmentwise break up of the officers transferred is given below:—

Serial number and Department.	Number of officers transferred.	
	Gazetted.	Non-gazetted.
(1)	(2)	(3)
1 Education	1 Chief Educational Officer.	....
2 Forest	1 District Forest Officer.	....
3 Health Services and Family Planning.	2 Medical Officers. 1 Professor of Pathology in a Government Medical College.	....

Serial number and department.	Number of Officers transferred.	
	Gazetted.	Non-gazetted.
(1)	(2)	(3)
4 Local Administration ..	1 Executive Officer of a Township Committee.	....
5 Police	1 Assistant Commissioner of Police (Armed Reserve).	....
6 Public Works	1 Executive Engineer. 1 Assistant Engineer.	4 Supervisors.
7 Social Welfare	1 District Welfare Officer.	1 Supervisor. 1 Maistry.
	— 10 —	— 6 —

6. Four preliminary enquiry reports involving 5 Gazetted Officers and 9 non-Gazetted Officers were pending consideration by the Vigilance Commissioner as on 31st March 1973.

7. In respect of 20 preliminary enquiry reports involving 14 Gazetted Officers and 11 non-Gazetted Officers, the following courses of action were recommended by the Vigilance Commissioner :—

Gazetted Officers.—In the cases of 5 Gazetted Officers, dropping of further action was recommended as the preliminary enquiries did not disclose dependable evidence against them.

In the case of a Saw Mill Unit Superintendent, irregularities reported to have been committed by him were brought to the notice of the Director of Industries and Commerce for such action as he deemed fit.

In the case of a Municipal Commissioner, the alleged malpractices against him were brought to the notice of the Director of Municipal Administration for taking departmental action.

In the case of alleged corruption against a Junior Engineer of the Public Works Department, appropriate departmental action was recommended.

In respect of alleged corruption against a Personal Assistant to the Commissioner of Police, the preliminary enquiry report was forwarded to the Commissioner of Police for suitable action.

In the case of alleged violation of Tamil Nadu Government Servants' Conduct Rules against an Assistant Director of Animal Husbandry, appropriate departmental action was recommended.

In the case of alleged corruption against a Medical Officer, Employees State Insurance Hospital, departmental action was suggested.

In the case of alleged corruption against an Assistant Engineer, Public Works Department, departmental action was recommended.

Against a Chief Educational Officer, a further probe by the Director of School Education into matters relating to the formation of a Departmental House Building Society was suggested.

In the case of alleged corruption against a Revenue Divisional Officer, it was suggested that the District Collector might be asked to lodge a police complaint to inquire into the fraud in the sanction of loans under Intensive Manure Scheme.

Non-Gazetted Officers.—In the cases of 8 non-Gazetted Officers, dropping of further action was recommended by the Vigilance Commissioner, since the allegations against them were found to be either false or were not supported by adequate evidence.

In the case of irregularities alleged to have been committed by a Horticulture Assistant and a Farm Superintendent, appropriate departmental action was recommended.

In the case of alleged irregularities in the allocation of duties against a Station Fire Officer, departmental action was recommended.

8. A statement indicating the departmentwise break-up of the reports of preliminary enquiry received from the Directorate of Vigilance and Anti-Corruption during the year under report and their disposals is given in Appendix II.

9. One case which was pending at the end of March 1969 continued to be pending, as another case against the same officer is pending trial in the court of judiciary. A decision will be taken as soon as the verdict of the court is received.

10. At the end of March 1972, four reports of preliminary enquiry involving 6 Gazetted Officers and 3 non-Gazetted Officers were pending consideration by the Vigilance Commissioner. During the year under report, all the four reports were disposed of by the Vigilance Commissioner. In two of these reports, involving 3 Gazetted Officers and 1 non-Gazetted Officer, the Vigilance Commissioner recommended dropping of further action. In a case relating to the Police Department in which 2 Gazetted Officers and 2 non-Gazetted Officers were involved, the Vigilance Commissioner suggested that their bad reputation and evil association might be brought to the notice of the Inspector-General of Police for further action. In respect of allegations against the Principal of a Government Arts College, the Vigilance Commissioner suggested inspection of the college by the Director of Collegiate Education and departmental action, if warranted.

11. During the year under report, the Vigilance Commissioner tendered advice on 50 Preliminary Enquiry Reports. Of these, 4 reports related to 1971-72 and 46 reports related to 1972-73. In these reports, 51 Gazetted Officers and 28 non-Gazetted Officers were involved. The posts held by the officials are as follows:—

Serial number and department.	Number of Officers involved.		
	Gazetted.	Non-Gazetted.	Others.
(1)	(2)	(3)	(4)
1 Agriculture ..		1 Superintendent of Agriculture Farm. 1 Horticulture Assistant.	..

Serial number and department.	Number of Officers involved.		Others.
	Gazetted.	Non-Gazetted.	
(1)	(2)	(3)	(4)
2 Animal Husbandry.	1 Assistant Director of Animal Husbandry.	..	..
3 Commercial Taxes.	2 Commercial Tax Officers.	1 Deputy Commercial Tax Officer. 2 Assistant Commercial Tax Officers.	..
4 Education ..	1 Principal of Government College. 1 Chief Educational Officer.	1 Camp Clerk to Chief Educational Officer.	..
5 Employment and Training.	1 District Employment Officer.	..	..
6 Excise and Prohibition.	1 Director of Excise and Prohibition Laboratory.	..	..
7 Fire Service ..	....	1 Station Fire Officer.	..
8 Forests ..	1 District Forest Officer ..	1 Forester	..
9 Health Services and Family Planning.	1 Professor of Pathology in Government Medical College. 1 Medical Officer, E.S.I. Hospital. 2 Assistant Surgeons, E.S.I. Hospital. 4 Medical Officers in Government Hospitals.	..	..
10 Highways and Rural Works.	1 Assistant Engineer ..	1 Section Officer. 2 Road Inspectors.	..
11 Industries ..	1 Deputy Director of Industries and Commerce. 1 Superintendent, TANSI Saw Mill Unit.	1 Office Superintendent.	..
12 Local Administration.	1 Executive Officer, Township Committee.	..	..
13 Milk Production and Dairy Development.	1 Commissioner for Milk Production and Dairy Development.	..	..
14 Police ..	1 Superintendent of Police. 3 Deputy Superintendents of Police. 1 Assistant Commissioner. 1 P.A. to Commissioner of Police. 1 Lady Medical Officer ..	2 Inspectors of Police. 1 Assistant Sub-Inspector.	..

Serial number and department.	Number of Officers involved.		Others.
	Gazetted.	Non-Gazetted.	
(1)	(2)	(3)	(4)
15 Public Health	2 District Health Officers. 1 Unit Officer, N.M.E.P.	1 Sanitary Inspector. 1 Sub-Unit Officer, N.M.E.P. 1 Employee N.M.E.P. 1 Head Clerk. 1 Jeep Driver.	..
16 Public Works	2 Executive Engineers .. 6 Assistant Engineers. 1 Junior Engineer. 1 Hydrogeologist.	4 Supervisors .. 1 Work Attendant.	..
17 Registration ..	1 District Registrar	..	..
18 Revenue ..	2 Revenue Divisional Officers. 1 P.A. to Collector (P.D.)	..	..
19 Rural Development.	1 P.A. to Collector (P.D.) .. 1 Municipal Commissioner.	1 Union Engineer.	..
20 Secretariat ..	1 Special Secretary to Government. 1 Director of Municipal Administration.	..	..
21 Social Welfare.	1 District Welfare Officer.	1 Supervisor 1 Maistry.	..
22 Transport ..	1 P.A. to Joint Director of Tamil Nadu Transport.	..	..

VI. DETAILED ENQUIRY REPORTS.

The Director of Vigilance and Anti-Corruption is competent to order detailed enquiries into the allegations of corruption, etc., against non-Gazetted Officers. The Directorate of Vigilance and Anti-Corruption can conduct detailed enquiries into the allegations of corruption and malpractices against Gazetted Officers only with the concurrence of the Vigilance Commissioner or on the orders of the Government. The reports of detailed enquiries so conducted by the Directorate of Vigilance and Anti-Corruption against Gazetted and non-Gazetted Officers are invariably sent to the Vigilance Commissioner. On consideration of these reports and after gathering such further information as he considers necessary, the Vigilance Commissioner records his findings and forwards the reports to Government with his recommendation as to whether the case should be dealt with by the Tribunal for Disciplinary Proceedings or departmentally or whether further action should be dropped.

2. During the year under report, 81 detailed enquiry reports involving 34 Gazetted Officers and 104 non-Gazetted Officers were received from the Directorate of Vigilance and Anti-Corruption. The Vigilance Commissioner tendered his advice in respect of 69 reports involving 29 Gazetted Officers and 90 non-Gazetted Officers. Twelve reports involving 5 Gazetted Officers and 14 non-Gazetted Officers were pending consideration by the Vigilance Commissioner by the end of March, 1973.

3. The following courses of action were recommended by the Vigilance Commissioner in the 69 reports forwarded to the Government :—

(i) Enquiries by Tribunals for Disciplinary Proceedings against 1 Gazetted Officer and 2 non-Gazetted Officers.

(ii) Departmental action against 14 Gazetted Officers and 67 non-Gazetted Officers.

(iii) Dropping of further action against 14 Gazetted Officers and 21 non-Gazetted Officers.

A statement showing the departmentwise break-up of the reports of detailed enquiry received from the Directorate of Vigilance and Anti-Corruption during 1972-73 and their disposal is given in Appendix III.

4. During the year under report, the Vigilance Commissioner recommended transfer to far off places of 1 Junior Assistant in a Government Hospital in Madurai District and 1 Licence Inspector and 1 Junior Assistant of a Municipal Office in Coimbatore District. The Government accepted the recommendation of the Vigilance Commissioner in both the cases and issued orders accordingly.

5. The 6 reports relating to 1971-72 which were pending consideration by the Vigilance Commissioner as on 31st March 1972 were disposed of by him during the year under report. The following courses of action were recommended by the Vigilance Commissioner on those 6 reports :—

(i) Departmental action against 1 Gazetted Officer and 6 non-Gazetted Officers.

(ii) Dropping of further action against 5 non-Gazetted Officers.

6. During the year under report, the Government have considered and accepted the advice of the Vigilance Commissioner on 87 reports. The details of the reports are given below :—

Number of reports relating to 1970-71	..	4
Number of reports relating to 1971-72	..	35
Number of reports relating to 1972-73	..	48
		87

As on 1st April 1973, 25 reports were pending consideration by the Government. The details of the reports are given below :—

Number of reports relating to 1970-71	..	2
Number of reports relating to 1971-72	..	2
Number of reports relating to 1972-73	..	21
		25

7. During 1972-73, the Vigilance Commissioner tendered advice on 75 reports of detailed enquiry and forwarded them to Government for taking appropriate action. Of these, 6 reports related to 1971-72 and 69 reports related to 1972-73. In these reports, 30 Gazetted Officers and 101 non-Gazetted Officers were involved. The posts held by these officers are indicated in the Statement below :—

Serial number and department.	Number of Officers involved.		Others.
	Gazetted.	Non-Gazetted.	
(1)	(2)	(3)	(4)
1 Agriculture ..	1 Divisional Engineer, Agricultural Implement.	1 Plant Protection Assistant.	..
	1 Plant Protection Assistant.	1 Agricultural Demonstrator.	..
	1 Deputy Director of Agriculture.	1 Junior Assistant, Agriculture Depot.	..
	1 District Officer.	1 Extension Officer (Agriculture).	..
		1 Maistry.	..
2 Commercial Taxes.	....	1 Deputy Commercial Tax Officer.	..
3 Co-operation ..	....	1 Co-operative Sub-Registrar.	..
		1 Senior Inspector of Co-operative Societies.	..
		1 Extension Officer (Co-operation).	..
4 Education ..	....	1 Deputy Inspector of Schools.	..
5 Forests ..	1 Forest Range Officer ..	2 Forest Rangers.	..
		1 Forester.	..
		1 Forest Guard.	..
		1 Forest Watcher.	..
6 Health Services and Family Planning.	2 Medical Officers ..	1 Junior Assistant.	..
7 Highways and Rural Works.	1 Assistant Engineer .. 1 Junior Engineer.	1 Section Officer. 3 Road Inspectors. 1 Head Clerk.	..

Serial number and department.	Number of Officers involved.		Others.
	Gazetted.	Non-Gazetted.	
(1)	(2)	(3)	(4)
8 Industries ..	1 Deputy Director (Mechanical Engineering).	1 Co-operative Sub-Registrar of Metal Works.	..
	1 Secretary of a Co-operative Metal Works.	1 Foreman of Co-operative Metal Works.	..
9 Labour ..	1 Inspector of Factories ..	..	..
10 Local Administration.	....	2 Town Planning Officers. 1 Municipal Engineer. 1 Town Surveyor. 1 Sanitary Inspector. 1 Works Supervisor. 1 Junior Assistant. 1 Licence Inspector. 1 Peon, Corporation of Madras.	..
11 Police ..	....	2 Inspectors of Police. 1 Reserve Inspector. 4 Sub-Inspectors of Police. 1 Reserve Sub-Inspector. 3 Head Constables.	..
12 Public Health.	4 Medical Officers of Primary Health Centres.	..	..
13 Public Works	1 Superintending Engineer 3 Assistant Engineers .. 1 Junior Engineer ..	2 Section Officers. 3 Supervisors .. 2 Maistries.	..
14 Registration ..	1 District Registrar ..	3 Sub-Registrars. 1 Joint Sub-Registrar.	..
15 Revenue ..	1 District Supply Officer. 1 City Rationing Officer ..	1 Tahsildar. 1 Special Tahsildar (Repatriates). 1 Special Tahsildar (Civil Supplies). 1 Section Head. 2 Taluk Supply Officers. 3 Revenue Inspectors. 1 Junior Assistant.	..

Serial number and department.	Number of Officers involved.		Others.
	Gazetted.	Non-Gazetted.	
(1)	(2)	(3)	(4)
16 Rural Development.	....	6 Panchayat Union Commissioners. 1 Block Development Officer. 2 Union Engineers. 3 Union Overseers. 1 Extension Officer (Co-operation). 1 Executive Officer of a Town Panchayat. 1 Health Inspector. 1 Grama Sevak. 1 Mukiya Sevika. 1 Maistry.	..
17 Secretariat ..	2 Deputy Secretaries to Government (Non-I.A.S.)	1 Record Clerk. 1 Peon to Ex-Minister.	..
18 Survey and Land Records.	....	1 District Inspector of Survey. 1 Field Surveyor.	..
19 Transport ..	1 Regional Transport Officer.	2 Motor Vehicle Inspectors. 1 Assistant Motor Vehicle Inspector.	..
20 Tamil Nadu Electricity Board.	1 Assistant Engineer 1 Junior Engineer.	2 Supervisors ..	..
21 Tamil Nadu Housing Board.	1 Assistant Engineer.	6 Supervisors ..	..
22 Tamil Nadu Khadi and Village Industries Board.	....	1 Co-operative Sub-Registrar. 1 Chargeman, Grade I. 1 Carpontry Supervisor.	..
23 Tamil Nadu Wakf Board.	....	1 Inspector.	..

VII. REGISTRATION OF CRIMINAL CASES AND SANCTION OF PROSECUTION.

(i) *Registration of Criminal Cases.*—According to the instructions, the Director of Vigilance and Anti-Corruption should obtain the orders of the Government before registering a criminal case against a Head of Department or a member of All India Services. In respect of other Gazetted and non-Gazetted Officers, he should obtain the orders of the Vigilance Commissioner. During the year under report, the Director of Vigilance and Anti-Corruption continued to seek the orders of the Vigilance Commissioner for registering criminal cases for offences under the Indian Penal Code and/or Prevention of Corruption Act, 1947.

2. During 1972-73, six reports involving 6 Gazetted Officers, 17 non-Gazetted Officers and 10 Non-Officials were received from the Directorate of Vigilance and Anti-Corruption. Of these 6 reports two relate to the employees of the Tamil Nadu Electricity Board. In one case, a Supervisor of the Tamil Nadu Electricity Board/Mechanical Grade-I, Boiler Sub-Division, with the help of two of his subordinates is alleged to have dishonestly claimed wages for bogus persons showing them as temporary casual labourers in the official records and misappropriated several thousands of rupees. In the other case, a Junior Engineer, one Foreman and a Peon in a Divisional Engineer's office in Thanjavur District are alleged to have jointly took contract works in the names of private persons and acquired wealth disproportionate to their known sources of income. Two cases relate to the Rural Development Department. In one of these two cases, an Executive Officer of a Town Panchayat in Madurai District with the connivance of a Panchayat Union Overseer is alleged to have made unauthorised payment to a contractor for digging a bore well; but actually the work was not executed. In the other case, a Panchayat Union Commissioner and Union Engineer are alleged to have claimed wages for labourers who were not actually employed, by falsifying accounts and misappropriated a few thousands of rupees. The fifth case relates to the Public Works Department in which one Executive Engineer and four Assistant Engineers are alleged to have conspired and colluded with contractors in the execution of Special Repairs to a channel with a motive to defraud Government. The sixth report relates to the Forest Department. In this case, one Forest Range Officer in Dharmapuri District, in collusion with the Foresters and Forest Guards under his control are alleged to have allowed private persons unauthorised by to cut trees in the Reserve Forest and remove them for pecuniary benefits, thereby causing heavy loss to Government. The Vigilance Commissioner had ordered registration of criminal cases against the officers involved in all the six reports.

3. The posts held by the officers involved in the reports for registration of criminal cases during 1972-73 are given below :—

Serial number and department.	Number of Officers involved.		
	Gazetted.	Non-Gazetted.	Others.
(1)	(2)	(3)	(4)
1 Tamil Nadu Electricity Board		6	..
2 Rural Development		3	1
3 Public Works		5	2
4 Forest		8	7

(ii) *Sanction of Prosecution.*—During the year under report, 13 investigation reports involving 5 Gazetted Officers, 23 non-Gazetted Officers and 6 private persons were received from the Directorate of Vigilance and Anti-Corruption, seeking sanction of prosecution. Four of these reports relate to sanction of prosecution in trap cases. One report relates to acquisition of properties disproportionate to known sources of his income by a Senior Inspector of Co-operative Societies. The remaining eight reports relate to corruption and criminal conspiracy entered into by the Government Servants involved. The Vigilance Commissioner recommended prosecution in all the 13 cases.

2. At the end of March 1972, one report involving 1 non-Gazetted Officer of the Police Department was pending consideration. During 1972-73, the Vigilance Commissioner disposed of the case recommending sanction of prosecution against him.

3. The posts held by the Officers involved in the investigation reports for sanction of prosecution disposed of by the Vigilance Commissioner during 1972-73 are given below :—

Serial number and department.	Number of Officers involved.		
	Gazetted.	Non-Gazetted.	Others.
(1)	(2)	(3)	(4)
1 Co-operation		1	..
2 Education		2	..
3 Police		3	..
4 Public Health		2	2
5 Revenue		3	..
6 Stationery and Printing		12	..
7 Tamil Nadu Electricity Board		3	4

VIII. TRAP AND ARREST.

The trap and arrest of Government servants for demand of bribe is a powerful weapon of the Directorate of Vigilance and Anti-Corruption in tackling corruption in public administration. As each case of trap has to be taken up to a Court of Law and proved beyond doubt, most of the cases end in acquittal at the appellate stage. The Directorate of Vigilance and Anti-Corruption is, therefore, forced to use this weapon with some restraint.

2. During the year under report, 8 cases of trap and arrest were registered by the Directorate of Vigilance and Anti-Corruption involving 8 non-Gazetted Officers. Of the 8 cases, two cases were pending consideration of the Vigilance Commission as on 31st March 1973. In four cases, the trap was not successful or did not materialise. In two cases, the Vigilance Commissioner recommended sanction of prosecution of the Accused Officers. In one of the four cases, though the trap did not materialise, on further investigation by the Directorate of Vigilance and Anti-Corruption, departmental action was recommended by the Vigilance Commissioner against the Accused Officer for certain departmental irregularities. The details of the cases are given in Appendix IV.

IX. ATTEMPTS TO BRIBE PUBLIC SERVANTS.

During the year 1972-73, no case of attempt to bribe Public Servants was reported to the Vigilance Commission by the Directorate of Vigilance and Anti-Corruption.

X. PETITIONS RECEIVED AND DEALT WITH BY THE VIGILANCE COMMISSION.

In Tamil Nadu, representations for redressal of grievances by the members of the Public and the Government Servants are dealt with by the Public (Complaints Cell) Department. Petitions and cases relating to corruption and other malpractices against Government Servants and other public servants are dealt with by the Vigilance Commission.

2. During the year under report, 95 petitions were received by the Vigilance Commission. With reference to the allegations contained therein, they may be broadly classified as follows :—

(1) Number of petitions relating to corruption among State Government Servants (including employees of Statutory and Local Bodies).	51
(2) Number of petitions relating to matters other than corruption.	15
(3) Number of petitions relating to Central Government Employees and other autonomous bodies.	1
(4) Number of Miscellaneous petitions	28
Total ..	95

3. The nature of the petitions is as shown below :—

(1) Number of anonymous petitions	25
(2) Number of pseudonymous petitions	1
(3) Number of signed petitions	69
Total ..	95

4. Anonymous and pseudonymous petitions received during the year accounted for 26 per cent and 1 per cent respectively. Though the anonymous and pseudonymous petitions are generally ignored, action is taken in cases where the allegations are specific and verifiable in nature.

5. The disposals of the petitions are as given below :—

(1) Number of petitions referred to the Heads of Departments for enquiry and report	4
(2) Number of petitions referred to the Directorate of Vigilance and Anti-Corruption for preliminary enquiry and report	5
(3) Number of petitions forwarded to the Departments of Secretariat for disposal	35
(4) Number of petitions forwarded to the Heads of Departments for disposal	6
(5) Number of petitions forwarded to the Directorate of Vigilance and Anti-Corruption for disposal	30
(6) Number of petitions forwarded to the other appropriate authorities for disposal ..	2
(7) Number of petitions lodged	13
Total ..	95

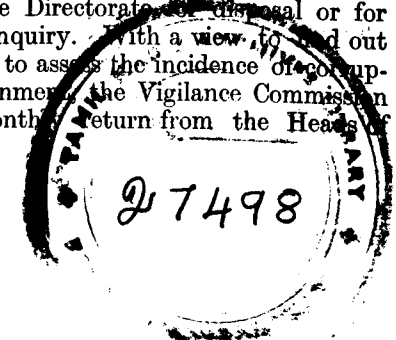
6. Of the 95 petitions received during the year, 4 complaints were referred to the Heads of Departments concerned for discreet enquiry and report. Two of these complaints were lodged as the allegations were found to be false. One complaint relating to inordinate delay in payment of arrears of pay with a view to victimise him for deposing against his departmental officers in a vigilance enquiry, preferred by a Plumber in the Health Services and Family Planning Department is still pending awaiting the final reply from that Department. In respect of the other complaint relating to the allegation of corruption in the appointment of an Attender in the office of the Secretary, Local Library Authority, Madras-2, who was not sponsored by the Employment Exchange, the concerned members of the staff were placed under suspension.

7. Five complaints were referred to the Directorate of Vigilance and Anti-Corruption for preliminary enquiry and report. In respect of 4 of these complaints, the allegations of corruption were not substantiated and so, further action on these complaints was dropped. The other complaint related to the demand and receipt of a bribe of Rs. 25 in a check-post by an Assistant Commercial Tax Officer and three Inspectors. As the preliminary enquiry in this case revealed a prima facie case for conducting a detailed enquiry, it resulted in a detailed enquiry.

8. Forty-one Gazetted Officers and 51 Non-Gazetted Officers were complained against in the 95 petitions received during the year. In one petition each in the Police and Revenue Departments, the number of officers complained against was not mentioned. In addition to the five Non-Gazetted Officers, one Public Servant (President of a Panchayat Board) was also complained against in the petitions received in respect of the Rural Development Department. The departmentwise particulars of the petitions received and disposed of are given in Appendix-V.

XI. COMPLAINTS OF CORRUPTION AND MALPRACTICES RECEIVED AND DEALT WITH BY HEADS OF DEPARTMENTS AND DEPARTMENTS OF SECRETARIAT.

Apart from the Directorate of Vigilance and Anti-Corruption which is the major agency in dealing with corruption cases, the Heads of Departments and Departments of Secretariat also receive directly complaints of malpractices and petty corruption against Gazetted and Non-Gazetted Officers. They themselves deal with the bulk of them, forwarding only those involving graver charges to the Directorate for disposal or for conducting a preliminary or detailed enquiry. With a view to find out the particulars of such complaints and to assess the incidence of corruption in various departments of Government, the Vigilance Commission prescribed in December 1965, a monthly return from the Heads of



Departments and Departments of Secretariat to be sent to the Commission on the 5th of every succeeding month. The returns are reviewed every month by the Vigilance Commission and cases of inordinate delay are pointed out to the concerned Heads of Departments and Departments of Secretariat for expeditious disposal.

2. During the year under report, 1,032 complaints relating to corruption and other malpractices mainly against Government Servants were received by the Heads of Departments and Departments of Secretariat. The number of complaints against Gazetted and Non-Gazetted Officers was 367 and 665 respectively and the number of officers involved was 391 (Gazetted) and 845 (Non-Gazetted) respectively.

XII. ENQUIRIES AGAINST GAZETTED OFFICERS CONDUCTED BY HEADS OF DEPARTMENTS AND DISTRICT COLLECTORS.

In order to avoid possible criticism that cases of corruption against Gazetted Officers were hushed up, the Vigilance Commissioner suggested that the Departments of Secretariat should consult the Vigilance Commission when they propose to drop further action in the case of Gazetted Officers against whom preliminary enquiries were conducted by a Head of Department or by a District Collector. The Government accepted the suggestion of the Vigilance Commissioner and issued orders accordingly in G.O. Ms. No. 1988, Public (Services-B), dated 23rd October 1969.

2. During the year under report, eight such cases were referred to the Vigilance Commission by the Departments of Secretariat for advice. In all the eight cases, the Vigilance Commissioner agreed to the proposal of the Departments of Secretariat concerned to drop further action.

3. The details of the posts held by the Gazetted Officers involved in these cases are given below :—

<i>Serial number and department.</i>	<i>Number of cases.</i>	<i>Number of officers involved and their designations.</i>
(1)	(2)	(3)
1 Animal Husbandry ..	2	1 Director of Animal Husbandry. 1 Superintendent of a Cattle Farm. 1 Assistant Director of Animal Husbandry.
2 Co-operation	2	1 Joint Registrar of Co-operative Societies. 1 Deputy Registrar of Co-operative Societies.
3 Forest	2	2 District Forest Officers. 1 Head Clerk in the office of the District Forest Officer.
4 Public Works	1	1 Assistant Engineer.
5 Revenue	1	1 Tahsildar. 1 Revenue Inspector. 1 Contractor.

XIII. CONCLUSION.

While presenting this Seventh Annual Report, the Commission desires to place on record the pleasing fact that it has received a full measure of co-operation from all Secretariat Departments. Advices sought from the specialist Departments like Public Services, Law and Finance were obtained promptly and this enabled the Commission to economise the outlay on corresponding cells. Confidential Secretariat files were readily made available, without hesitation or mental reservation and the advices and comments of the Commission were shown the utmost consideration. It was largely because of this feeling of oneness with the Commission, that there had not been even one instance of serious difference between the Commission and Government during the year under review.

2. Even though the Directorate of Vigilance is an independent department, outside the administrative control of the Vigilance Commission, it did function for all practical purposes, as an integral part of the Commission, collecting and furnishing all the data required by it. The Commission is thankful to the Directorate.

3. Considering the highly confidential character of the work of the Commission, involving the misconduct of many a high-placed and influential officers, it is indeed pleasing that the Commission was not handicapped in any of its enquiries, by loss of secrecy. The Commission must record its satisfaction at the devoted work put in by all members of the staff of the Commission, following the good example set by the Secretary and the Assistant Secretary.

P. SABANAYAGAM,
Vigilance Commissioner-in-charge.

APPENDICES

APPENDIX I.

Statement showing the sanctioned strength of the Staff of the Tamil Nadu Vigilance Commission and the Staff position as on 31st March 1973.

[See paragraph (i) under Chapter III.]

<i>Serial number and name of the post.</i>	<i>Sanctioned strength.</i>	<i>Staff position as on 31st March 1973.</i>
(1)	(2)	(3)
1 State Vigilance Commissioner	1	* (Kept vacant.)
2 Secretary (in the grade of Assistant Secretary to Government).	1	1
3 Assistant Secretary (in the grade of Section Officer in the Secretariat).	1	1
4 Assistants	2	2
5 Junior Assistant	1	1
6 Steno-Typist	2	1 (One post kept vacant).
7 Typist	1	1
8 Record Clerk	1	1
9 Last Grade Government Servants	7	3 (Four posts kept vacant).

* Chief Secretary to Government is holding full additional charge of the post of the Vigilance Commissioner.

APPENDIX II.

Statement showing details of the Reports of Preliminary Enquiry received by the Vigilance Commission from the Director of Vigilance and Anti-Corruption during the period from 1st April 1972 to 31st March 1973.

(Vide paragraph 8 in Chapter IV.)

Serial number and department.	Number of officers involved.			Authority which initiated action for the preliminary enquiry.			Result of the preliminary enquiry and the recommendation of the Director.					Decision/Recommendation of the Vigilance Commissioner.					Remarks.		
	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)	(12)	(13)	(14)	(15)	(16)		(17)	(18)
		Gazetted.	Non-Gazetted.	Others.	Government.	Vigilance Commissioner.	Director.	Head of Department.	Recommended for detailed enquiry.	Detailed enquiry authorised by the Director.	Recommended for appropriate departmental action.	No further action to be taken.	Concurrence given for detailed enquiry.	Concurrence withheld for detailed enquiry.	Recommended for appropriate departmental action.	Further action dropped.	Transfer recommended.	Pending as on 31st March 1973.	
1 Agriculture ..	..	..	2	..	..	..	2	..	..	..	2	..	..	..	2	..	..	..	(19)
2 Animal Husbandry.	1	..	..	..	..	..	1	..	..	..	1	..	..	1*	1	4	..	..	*Vigilance Commissioner recommended to refer the case to the Police Department.
3 Commercial Taxes ..	2	3	..	..	..	..	5	..	1	..	..	4	..	..	..	..	..	..	..
4 Education ..	..	1	1	..	..	..	2	..	..	..	1	1	..	..	1	1	1	..	..
5 Employment and Training.	1	1	..	..	..	..	1	..	1	..	..	..	1	..	..	..	..	..	..
6 Excise and Prohibition.	1	..	..	..	1	..	..	..	..	..	..	1	..	..	..	1*	..	..	*Vigilance Commissioner recommended close watch of the officer.
7 Fire Service ..	..	..	1	..	1	..	..	..	..	..	1	..	..	..	1	..	..	..	..
8 Forest ..	..	2	2	..	..	4	..	..	2	2	..	..	1	..	..	..	1	2	..
9 Health Services and Family Planning.	9	..	..	2	..	7	..	..	8	..	1	..	7	..	1	..	3	1	..
10 Highways and Rural Works.	1	3	..	..	..	4	..	..	1	3	..	..	1	..	..	..	..	..	..
11 Industries ..	..	2	1	..	..	3	..	..	..	..	1	2	..	..	1	2	..	..	..
12 Local Administration.	1	..	..	..	..	1	..	..	1	..	..	..	1	..	..	..	1	..	..
13 Milk Production and Dairy Development.	1	1	..	..	1	..	..	..	..	..	..	1	..	..	..	1	..	..	..
14 Police ..	..	5	1	..	..	1	5	..	3	..	1	2	3	..	1	2	1	..	..
15 Public Health ..	..	2	4	..	1	..	5	..	2	3	..	1	2	..	..	1	..	..	..
16 Public Works ..	..	12	11	..	1	..	22	..	10	11	2	..	8	..	2	..	6	8	..
17 Registration ..	..	1	..	..	..	..	..	1	1	..	..	..	1	..	..	..	..	..	..
18 Revenue ..	..	3	..	..	..	..	3	..	2	..	1*	..	2	..	1*	..	..	..	*The Collector of Salem was asked to prefer a Police complaint.
19 Rural Development.	3	3	..	..	..	6	..	..	2	2	1	1	1	..	1	1	..	3	..
20 Social Welfare ..	..	1	2	..	..	..	3	..	1	2	..	..	1	..	..	..	3	..	..
21 Transport ..	..	1	..	..	..	..	1	..	1	..	..	..	1	..	..	..	..	..	..
Total ..	50	34	..	6	2	75	1	36	23*	12	13	30	1	12	13	16	14		

*In respect of 9 of them, orders of Vigilance Commissioner conveying his concurrence for conducting detailed enquiries against Officers involved with them were awaited.

APPENDIX III.

Statement showing details of the reports of detailed enquiries received by the Vigilance Commission from the Director of Vigilance and Anti-Corruption during the period from 1st April 1972 to 31st March 1973. (Vide paragraph 3 in Chapter VI.)

24

Findings of the Directorate of Vigilance and Anti-Corruption.																
Number of officers involved.			Authority which authorised the detailed enquiry.					Findings of the Directorate of Vigilance and Anti-Corruption.					Advice of the Vigilance Commissioner.			

*The Vigilance Commissioner recommended that the Medical Officer might be kept under departmental watch and control.

† Though the Director of Vigilance and Anti-Corruption, recommended enquiry by Tribunal for Disciplinary Proceedings the Vigilance Commissioner recommended departmental action.

APPENDIX III—cont.

Statement showing details of the reports of detailed enquiries received by the Vigilance Commission from the Director of Vigilance and Anti-Corruption during the period from 1st April 1972 to 31st March 1973.

(Vide paragraph 3 in Chapter VI.)

Serial number and department.	Number of officers involved.				Authority which authorised the detailed enquiry.				Findings of the Directorate of Vigilance and Anti-Corruption.				Advice of the Vigilance Commissioner.				Remarks.
	Gazetted.	Non-Gazetted.	Other categories.		Vigilance Commissioner.	Director of Vigilance and Anti-Corruption.	Others.		Allegations substantiated.	Allegations not substantiated.	Recommended for enquiry by the Tribunal for Disciplinary Proceedings.	Recommended for Departmental action.	Further action recommended to be dropped.	Suspension recommended.	Transfer recommended.		
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)	(12)	(13)	(14)	(15)	(16)	(17)	
14 Public Works ..	4	4	..	4	1	3	..	1	7	..	4†	4*	..	..	..†	..	In one case involving three Accused Officers, though the Director of Vigilance and Anti-Corruption found that the allegations were not substantiated against them, the Vigilance

Pending as on 31st March 1973.

Commissioner recommended departmental action against them on the irregularities in the N.M.Rs.

* In one case involving 3 Accused Officers, the Vigilance Commissioner suggested to Government to consider the desirability of debarring one Public Works Department Contractor.

* In one case, though the Director of Vigilance and Anti-Corruption recommended enquiry by Tribunal for Disciplinary Proceedings the Vigilance Commissioner suggested departmental action.

* In two cases though the Director of Vigilance and Anti-Corruption recommended enquiry by Tribunal for Disciplinary Proceedings the Vigilance Commissioner suggested departmental action.

15 Registration ..	1	4	..	2	2	1	3	..	4	1	..	4*	1	..	..	..	Commissioner recommended departmental action against them on the irregularities in the N.M.Rs.
16 Revenue ..	..	3	6	..	2	1	6	..	7	2	2	4*	1	..	..	2	* In one case, though the Director of Vigilance and Anti-Corruption recommended enquiry by Tribunal for Disciplinary Proceedings the Vigilance Commissioner suggested departmental action.
17 Rural Development.	3	19	..	..	..	..	22	..	19	3	1	14	3	..	..	4	* In two cases though the Director of Vigilance and Anti-Corruption recommended enquiry by Tribunal for Disciplinary Proceedings the Vigilance Commissioner suggested departmental action.
18 Secretariat ..	2	2	..	..	3	1	..	..	3	1	..	3	1	..	..	..	Commissioner recommended departmental action against them on the irregularities in the N.M.Rs.

(*Vide* paragraph 3 in Chapter VI.)

[illegible]

APPENDIX IV.

Statement showing cases of trap and arrest of Public Servants reported to the Tamil Nadu Vigilance Commission, during 1972-73.

(Vide Chapter VIII.)

Serial number and department.	Number of cases.	Number of persons involved.			Remarks.
		Gazetted.	Non-Gazetted.	Others.	
(1)	(2)	(3)	(4)	(5)	(6)
1 Commercial Taxes.	2	..	2	..	One case was pending with the Vigilance Commission. In the other case, trap was not successful.
2 Local Administration.	1	..	1	..	Trap did not materialise.
3 Police	3	..	3	..	One case was pending with the Vigilance Commission. In one case, trap did not materialise. In the other case, prosecution was recommended by the Vigilance Commissioner.
4 Revenue	1	..	1	..	Prosecution was recommended by the Vigilance Commissioner.
5 Transport	1	..	1	..	Trap did not materialise. Departmental action was recommended on certain irregularities.
Total	8	..	8	..	

APPENDIX V.

Statement showing the particulars regarding the receipt and disposal of petitions by the Vigilance Commission during the period from 1st April 1972 to 31st March 1973.
(Vide Paragraph 8 in Chapter X.)

(Vide Paragraph 8 in Chapter X.)

Nature of disposal.

Serial number and
name of department.

Total number of petitions
received.

Number of petitions relating
to corruption.

Number of petitions relating
to matters other than
corruption.

Number of petitions relating
to Central Government
employees and other
autonomous bodies.

Number of miscellaneous
petitions.

Number of anonymous
petitions.

Number of pseudonymous
petitions.

Number of signed petitions.

Number of gazetted officers
referred to.

Number of non-gazetted
officers referred to.

Departments of Secretariat.

Heads of Departments.

Directorate of Vigilance and
Anti-Corruption.

Others.

Departments of Secretariat.

Heads of Departments.

Directorate of Vigilance and
Anti-Corruption.

Others.

Number of petitions lodged.

Remarks.

(21)

(20)

(19)

(18)

(17)

(16)

(15)

(14)

(13)

(12)

(11)

(10)

(9)

(8)

(7)

(6)

(5)

(4)

(3)

(2)

(1)

1

2

3

4

5

Agriculture ..

Commercial Taxes ..

Education ..

Excise and Prohibition.

Forests ..

APPENDIX V—cont.

Statement showing the particulars regarding the receipt and disposal of petitions by the Vigilance Commission during the period from 1st April 1972 to 31st March 1973—cont.
(Vide Paragraph 8 in Chapter X)—cont.

Serial number and name of the department.	Total number of petitions received.	Classification.				Nature of petitions.			Status of the officer.		Number of petitions on which reports/remarks were called for from				Nature of disposal.				Remarks.
		(1) Number of petitions relating to corruption.	(2) Number of petitions relating to matters other than corruption.	(3) Number of petitions relating to Central Government employees and other autonomous bodies.	(4) Number of miscellaneous petitions.	(5) Number of anonymous petitions.	(6) Number of pseudonymous petitions.	(7) Number of signed petitions.	(8) Number of gazetted officers referred to.	(9) Number of non-gazetted officers referred to.	(10) Departments of Secretariat.	(11) Heads of Departments.	(12) Directorate of Vigilance and Anti-Corruption.	(13) Others.	(14) Departments of Secretariat.	(15) Heads of Departments.	(16) Directorate of Vigilance and Anti-Corruption.	(17) Others.	
6 Health Services and Family Planning.	6	6	..	..	..	2	..	4	7	5	..	..	..	..	..	..	6	..	..
7 Highways and Rural Works.	2	2	..	..	..	..	..	2	2	..	..	..	..	..	..	..	2	..	..
8 Hindu Religious and Charitable Endowments (Administration).	1	1	..	..	..	..	..	1	..	1	..	..	..	..	..	..	1	..	..
9 Industries ..	2	..	2	..	..	2	..	..	1	2	..	..	..	..	2	..	..	..	..

10 Judicial ..	5	4	1	..	..	2	1	2	5	1	..	..	..	..	1	..	1	2	1
11 Local Administration.	7	5	2	..	..	2	..	5	3	8	..	..	1	..	4	..	2	..	..
12 Police ..	7*	6	1	..	..	2	..	5	2	4	..	1	1	..	..	1	4	..	..
13 Public Health ..	2	1	1	..	..	..	..	2	1	1	..	..	..	..	2	..	..	..	..
14 Public Works ..	2	1	1	..	..	..	..	2	2	..	..	..	..	..	1	..	1	..	..
15 Rehabilitation ..	1	1	..	..	..	..	..	1	1	1	..	..	..	..	1	..	..	..	..
16 Revenue ..	8*	6	2	..	..	1	..	7	1	7	..	1	..	..	1	1	4	..	1
17 Rural Development.	5	4	1	..	..	..	..	5	5†	..	..	1	..	..	1	..	3	..	..
18 Secretariat ..	1	1	..	..	..	1	..	1	..	..	..	..	..	..	..	..	..	..	1
19 Statistics ..	2	1	1	..	..	1	..	1	1	5	..	..	..	..	2	..	..	..	..
20 Vigilance and Anti-Corruption.	4	3	1	..	..	2	..	4	4	4	..	..	1	..	1	..	1	..	1
21 Tamil Nadu Electricity Board.	2	2	..	..	..	1	..	1	4	..	..	..	..	..	1	..	1	..	..
22 Tamil Nadu Khadi and Village Industries Board.	1	1	..	..	..	1	..	..	1	..	..	..	..	..	..	..	1	..	..
23 Railways ..	1	..	..	1	..	..	..	1	..	..	..	..	..	..	1	..	..	..	..
24 Miscellaneous ..	28	..	..	28	4	..	..	24	..	..	..	1	..	..	15	4	..	..	8
Total ..	95	51	15	1	28	25	1	69	41	51	..	4	5	..	35	6	30	2	13

* In one petition number of officers was not mentioned.
† One President of a Panchayat Board was also involved.



PUBLIC (S.C.) DEPARTMENT.

G.O. No. C/655-2/74, 11th December 1974

Tamil Nadu Vigilance Commission—Seventh Annual Report for the period 1st April 1972 to 31st March 1973.

READ—the following paper :—

Letter from the Secretary, Tamil Nadu Vigilance Commission,
Madras, dated the 4th October 1974, No. 3361/VC/74-1.

Order—No. C/655-2/74, Public (S.C.), dated 11th December 1974.

Recorded.

2. The Tamil Nadu Vigilance Commission has done useful work during the year ending with 31st March 1973. The Government have been benefited by the advice given to them by the Commission.

(By order of the Governor)

P. SABANAYAGAM,
Chief Secretary to Government.

To the Tamil Nadu Vigilance Commission, Madras.

„ all Secretaries to Government.

„ Public (Services-N) Department.

Copy to the Director of Vigilance and Anti-Corruption, Madras.