

Fourth Annual Report
of the

Tamil Nadu Vigilance Commission
1969-70



R
211, 1938 N69
N72, 26
27342



FOURTH ANNUAL REPORT OF THE TAMIL NADU VIGILANCE COMMISSION

(For the period from 1st April 1969 to 31st March 1970)

©
GOVERNMENT OF TAMIL NADU
1972

PRINTED BY THE DIRECTOR OF STATIONERY AND
PRINTING, MADRAS, ON BEHALF OF THE
GOVERNMENT OF TAMIL NADU
1972

R
2211, 193v N69
N72/26
27342

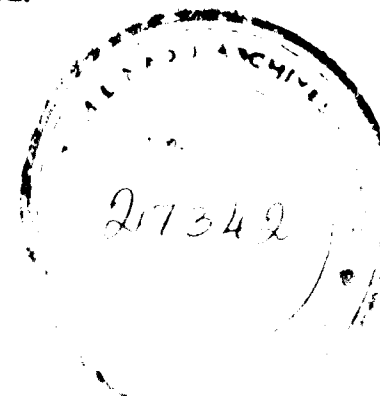
222

TAMIL NADU VIGILANCE COMMISSION.

The Tamil Nadu Vigilance Commission, Madras, presents its Fourth Annual Report for the period from 1st April 1969, to the 31st March 1970, to the State Government, as required in paragraph 6 of G.O. Ms. No. 2133, Public (Services-B), dated the 8th November 1965, to be laid before the Legislature of the State.

P. SABANAYAGAM,
Vigilance Commissioner In-charge.

FORT ST. GEORGE,
MADRAS-9,
19th November 1971.



FOURTH ANNUAL REPORT OF THE TAMIL NADU VIGILANCE COMMISSION.

(April 1969 to March 1970.)

TABLE OF CONTENTS.

CHAPTERS.	SUBJECT.	PAGES.
I.	Introductory	1
II.	Functions, Powers and Jurisdiction of the Tamil Nadu Vigilance Commission.	1
III.	Organisation -	
	(i) Vigilance Commission	1
	(ii) Directorate of Vigilance and Anti-Corruption ..	1
	(iii) Tribunals for Disciplinary Proceedings	1
IV.	Action on Preliminary Enquiry Reports	1-5
V.	Action on Detailed Enquiry Reports	6-12
VI.	Registration of Criminal cases and sanction of prosecution ..	12-14
VII.	Traps and Arrests	14
VIII.	Attempts to bribe public servants	14
IX.	Petitions received by the Vigilance Commission	15-16
X.	Complaints of corruption and other malpractices received and dealt with by Heads of Departments and Depart- ments of Secretariat.	17
XI.	Cases of enquiry conducted by Heads of Departments, Collectors, etc., against Gazetted Officers.	17-18
XII.	Conclusion	18

APPENDICES.

I.	Statement showing details of the Preliminary Enquiries received by the Vigilance Commission.	20-21
II.	Statement showing details of the Reports of Detailed Enquiries received by the Vigilance Commission.	22-25
III.	Statement showing cases of trap and arrests of Public Servants.	26
IV.	Statement showing the receipt and disposal of petitions by the Vigilance Commission.	27-29

I. INTRODUCTION.

The Fourth Annual Report of the Tamil Nadu Vigilance Commission covers the period from 1st April 1969 to 31st March 1970.

II. FUNCTIONS, POWERS AND JURISDICTION OF THE VIGILANCE COMMISSION.

There has been no change in the functions and powers of the Vigilance Commission as set out in G.O. Ms. No. 2433, Public (Services-B), dated 8th November 1965. The employees of the Agro-Industries Corporation, Limited were brought within the jurisdiction of the Commission during the year 1969-70. The question of bringing the employees of the Tamil Nadu Small Industries Development Corporation Limited and Municipalities within the Commission's purview was under the consideration of Government by the close of March 1970.

III. ORGANISATION.

(i) *Vigilance Commission*.—Thiru T. A. Varghese, who was appointed as the first Vigilance Commissioner on 10th November 1965 relinquished office on 29th March 1970.

(ii) *Directorate of Vigilance and Anti-corruption*.—The Directorate of Vigilance and Anti-Corruption continued to be the major agency advising and assisting the Vigilance Commission in the due discharge of its responsibilities.

(iii) *Tribunals for Disciplinary Proceedings*.—There are at present three Tribunals for Disciplinary Proceedings with their headquarters in Madras City, Madurai and Thanjavur. Even then there was a large pendency of cases. With a view to reduce the pendency of cases before the Tribunals, the Government issued orders in September 1969, entrusting the Labour Court at Coimbatore with the enquiry into disciplinary cases arising in the districts of Coimbatore and the Nilgiris.

IV. ACTION ON PRELIMINARY ENQUIRY REPORTS.

At the end of March 1969, five preliminary enquiry reports of the Directorate of Vigilance and Anti-Corruption involving 11 Gazetted officers and two non-gazetted officers, were pending consideration. Enquiry by the Board of Revenue was recommended by the Commissioner in one case during the year. Detailed investigation by the Directorate of Vigilance and Anti-Corruption was recommended in another case. In another case where the allegations were not proved, surprise inspection and supervision was recommended by the Commissioner. In the fourth case, it was recommended that the irregularities brought to light might be gone into by the Head of the Department. The fifth case was kept pending for administrative reasons.

2. During the year, 55 reports of preliminary enquiry, involving 85 officers were received from the Directorate. Fifty-two of these 85 officers were gazetted, 30 were non-gazetted and three were not Government employees. Preliminary enquiries in respect of 28 of them were

ordered by the Government, in respect of five of them by the Vigilance Commissioner, in respect of seven of them by Heads of Departments and in respect of the remaining 45 officers by the Director of Vigilance and Anti-Corruption on his own initiative.

3. Of the 52 gazetted officers, the Director had made out a prima facie case against 29 officers and sought the concurrence of the Vigilance Commissioner for taking up detailed enquiries against them. The Vigilance Commissioner gave his concurrence in respect of 26 officers. In the case of a gazetted officer, enquiry by the Head of the Department was recommended by the Vigilance Commissioner. Cases of the other two gazetted officers were pending consideration by the end of March 1970.

4. On consideration of the preliminary enquiry reports, the Vigilance Commissioner felt that the transfer of 19 gazetted officers and a non-gazetted officer to distant places, was necessary, to facilitate the detailed enquiries and advised the Government accordingly. His advice was accepted by Government in respect of all officers except in the case of a gazetted officer.

5. In the remaining cases of 23 gazetted officers, the following courses of action were recommended by the Vigilance Commissioner :—

(1) In the case of alleged acquisition of poramboke lands by a Revenue Divisional Officer, in the names of his close relatives, a further probe by the Department and appropriate departmental action thereafter was suggested.

(2) In the case of an officer of the Information and Publicity Department, the preliminary enquiry did not reveal information to draw any adverse inference about his reputation. In regard to alleged malpractices committed by him, it was suggested to Government that the accounts relating to the transactions undertaken by him might be audited and that if the audit report disclosed a prima facie case, a detailed enquiry could be undertaken.

(3) No further action against 19 officers was considered necessary, since the preliminary enquiries did not disclose dependable evidence against them. In one of these cases, the transfer of the officer to a different station was recommended. In the case of another officer, watch by the Directorate of Vigilance and Anti-Corruption was recommended.

The cases of two officers were pending consideration by the end of March 1970.

6. Of the 30 non-gazetted officers, detailed enquiries were authorised by the Director himself in respect of 10 officers. Departmental action was recommended by the Vigilance Commissioner in the case of three officers. No further action was considered necessary in respect of 17 officers since the allegations against them were found to be either false or were not supported by adequate evidence. In one of these cases, the transfer of three officers was recommended. In the case of the three non-Government employees, detailed enquiries were authorised by the Director himself.

7. A statement indicating the departmentwise break-up of the reports of preliminary enquiry received from the Directorate of Vigilance and Anti-Corruption during the year under report and their disposal is given in Appendix I. A comparative statement of the reports of preliminary enquiry disposed of by the Vigilance Commission during the period from 10th November 1965 to 31st March 1967, during 1967-68, 1968-69 and 1969-70 is given below :—

	From 10th November 1965 to 31st March 1967.	From 1st April 1967 to 31st March 1968.	From 1st April 1968 to 31st March 1969.	From 1st April 1969 to 31st March 1970.
(1)	(2)	(3)	(4)	(5)
1 Reports of Preliminary enquiry received from the Directorate of Vigilance and Anti-Corruption.	51	67	80	55
2 Number of officers against whom the Vigilance Commissioner gave his concurrence for taking up detailed enquiry.	18	28	44	26
3 Number of officers against whom the Vigilance Commissioner refused to give his concurrence for taking up detailed enquiry.	3	1	4	2†
4 Number of officers recommended to be transferred by the Vigilance Commissioner to facilitate the detailed enquiry.	8	18§	35||	20¶

* Includes one non-gazetted officer and one employee of the Tamil Nadu Electricity Board and cases of two gazetted officers pending disposal at the end of March 1967.

† Includes four officers of the Tamil Nadu Electricity Board and cases of two gazetted officers pending disposal at the end of March 1968.

‡ Includes the case of one gazetted officer pending disposal at the end of March 1968. Enquiry by the Board of Revenue was recommended by the Vigilance Commissioner in that case. In the other case, enquiry by the Head of the Department was recommended.

§ Includes three non-gazetted officers also.

|| Comprises of 27 gazetted officers and 8 non-gazetted officers.

¶ Comprises of 19 gazetted officers and one non-gazetted officer.

8. The details of the posts held by the officers involved in the 55 reports of preliminary enquiry received by the Commission during the year 1969-70 are given below :—

Serial number and Department.	Number of Officers involved.		Others.
	Gazetted.	Non-gazetted.	
(1)	(2)	(3)	(4)
1 Civil Supplies ..	1 District Supply Officer. 1 Commercial Tax Officer.	1 Assistant, Collectorate.	..
2 Commercial Taxes.	1 Commercial Tax Officer. 1 Joint Commercial Tax Officer.	1 Head Clerk and 5 Clerks of Joint Commercial Tax Officer's Office.	..
3 Education ..	1 Officer in the Bureau of Tamil Publications.	..	..
4 Employment and Training.	1 Principal, Industrial Training Institute.	..	..
5 Fisheries ..	1 Works Manager, Boat Building Yard.	1 Inspector of Fisheries.	..
6 Highways and Rural Works.	1 Divisional Engineer.	..	..
7 Harijan Welfare ..	1 District Welfare Officer.	..	..
8 Industries and Commerce.	1 Deputy Director, Sericulture Farm. 1 Assistant Director of Industries and Commerce. 1 Superintendent, Raw Materials Depot.	1 Office Manager.	..
9 Indian Administrative Service.	1 I.A.S. Officer.	..	..
10 Local Administration.	5 Municipal Commissioners. 1 Special Officer. 1 Municipal Engineer.	1 Manager, Municipal Office.	1 Revenue Inspector. 1 Building Inspector.
11 Medical ..	1 District Medical Officer. 7 Assistant Surgeons.	1 Compounder. 1 Health Inspector. 1 Health Visitor. 1 Male Nursing Orderly. 1 Waterman. 1 Block Extension Educator.	1 F.P. Agent.

Serial number and Department.	Number of Officers involved.		Others.
	Gazetted.	Non-gazetted.	
(1)	(2)	(3)	(4)
12 Milk Production and Livestock Development.	1 I.A.S. Officer. 1 Deputy Registrar (Dairying). 1 Colony Farm Superintendent.	..	..
13 Police ..	1 Deputy Superintendent of Police.	2 Inspectors. 1 Sub-Inspector.	..
14 Public Health ..	1 District Health Officer.	..	..
15 Public Works ..	2 Superintending Engineers. 1 Executive Engineer. 4 Assistant Engineers.	..	..
16 Registration ..	....	3 Sub-Registrars. 1 Head Clerk.	..
17 Revenue	4 Revenue Divisional Officers.	2 Tahsildars. 1 Assistant Commercial Tax Officer. 1 Revenue Inspector. 1 Last Grade Servant.	..
18 Rural Development.	1 Personal Assistant (P & D).	1 Panchayat Union Commissioner.	..
19 Secretariat ..	1 Exhibition Officer..	1 Superintendent.	..
20 Survey and Land Records.	1 Assistant Director ..	..	..
21 Transport ..	Staff of Regional Transport Officer's Office. Designation and number not mentioned.		
22 Tamil Nadu Electricity Board.	1 Superintending Engineer. 1 Personal Assistant to Superintending Engineer. 2 Assistant Engineers.	..	..
23 Tamil Nadu Khadi and Village Industries Board.	1 Secretary, Tamil Nadu Palangur Co-operative Federation.	..	..

V. ACTION ON DETAILED ENQUIRY REPORTS.

At the end of March 1969, eighteen reports of detailed enquiry involving six gazetted officers, 20 non-gazetted officers and two employees of local bodies were pending consideration. The Vigilance Commissioner advised enquiries by the Tribunals for Disciplinary Proceedings in the case of four gazetted and three non-gazetted officers, departmental action in the case of two gazetted officers belonging to the Tamil Nadu Electricity Board, 14 non-gazetted officers and two employees of local bodies and dropping of further action in the case of three non-gazetted officers. Transfer was recommended in the case of one gazetted officer and four non-gazetted officers of the Tamil Nadu Electricity Board.

2. During the year 1969-70, 147 reports of detailed enquiry involving 45 gazetted officers, 208 non-gazetted officers and two employees of local bodies were received from the Director of Vigilance and Anti-Corruption. The Vigilance Commissioner gave his advice in respect of 131 reports involving 38 gazetted officers, 185 non-gazetted officers and two employees of local bodies. The Commissioner advised enquiries by the Tribunals for Disciplinary Proceedings in the case of 14 gazetted officers, 55 non-gazetted officers and a local body employee who was involved along with a gazetted officer. Departmental action was recommended in the case of 13 gazetted officers and 111 non-gazetted officers. In the case of one officer of the Indian Police Service, enquiry by a Board of Inquiry was recommended. The Commissioner recommended dropping of further action in the case of 10 gazetted officers, 19 non-gazetted officers and a local body employee. Of the cases coming under this category, further watch by the Directorate of Vigilance and Anti-Corruption was recommended by the Commissioner in the case of a gazetted officer. In the case of another gazetted officer, his transfer to a post not involving wide patronage was recommended. In the case of a non-gazetted officer, watch by the Head of the Department was recommended. In the case of an Inspector of Police, the Commissioner recommended that the conduct of the Inspector amounting to wilful neglect of duty in the investigation of a case and the perfunctory investigation of another case made by him, might be taken to the notice of the Inspector-General of Police for necessary action. Department-wise particulars giving the number of officers involved, the authority who authorised the detailed enquiry, the findings of the Directorate of Vigilance and Anti-Corruption, the advice of the Vigilance Commissioner, etc., are given in Appendix II. Sixteen reports involving seven gazetted officers and 23 non-gazetted officers were pending consideration by the close of March 1970.

Besides, the reports of detailed enquiry received from the Director of Vigilance and Anti-Corruption, a report of the Central Bureau of Investigation was referred to the Vigilance Commissioner for advice during the year 1969-70. The report related to the malpractices committed by two gazetted officers of the State Public Works Department while they were on deputation to the Neyveli Lignite Corporation, Limited. The Commissioner advised enquiries by the Tribunals for Disciplinary Proceedings in the case of these two gazetted officers. The advice of the Commissioner was accepted by Government.

3. During the period under report, the Vigilance Commissioner recommended the suspension of one officer of the Indian Police Service and one non-gazetted officer, besides suggesting the continuance of suspension of six non-gazetted officers.

4. The advice of the Vigilance Commissioner on 102 reports of detailed enquiry was considered and accepted by the Government during the year under report. The time taken by Government in accepting the advice of the Commissioner in the above cases is indicated below :—

Less than a month	..	..	..	..	11
Between one and two months	..	..	..	..	37
Between two and three months	..	..	..	..	25
Between three and four months	..	..	..	..	10
Between four and five months	..	..	..	..	10
Between five and six months	..	..	..	..	5
Between six and seven months	..	..	..	..	4
					102

Forty-seven reports were under the consideration of the Government on 1st April 1970, and orders on them were awaited. The pendency of the above cases up to the end of March 1970 was as follows :—

Less than a month	..	..	..	..	13
Between one and two months	..	..	..	..	5
Between two and three months	..	..	..	..	20
Between three and four months	..	..	..	..	1
Between four and five months	..	..	..	..	3
Between six and seven months	..	..	..	..	2
Between eight and nine months	..	..	..	..	1
Between nine and ten months	..	..	..	..	2
					47

Of the 64 reports of detailed enquiry of the previous year which were pending consideration of the Government by the close of March 1969, the advice of the Vigilance Commissioner was accepted in 62 cases during the year 1969-70. Two cases were still under the consideration of Government as on 31st March 1970. Orders were issued by Government during the year 1969-70 in respect of the four cases relating to the year 1967-68 which were pending consideration on 31st March 1969.

5. A comparative statement of the reports of detailed enquiry disposed of by the Vigilance Commissioner during the periods from 10th November 1965 to 31st March 1967, from 1st April 1967 to 31st March 1968, from 1st April 1968 to 31st March 1969 and from 1st April 1969 to 31st March 1970 is given below :—

		From 10th November 1965 to 31st March 1967.	From 1st April 1967 to 31st March 1968.	From 1st April 1968 to 31st March 1969.	From 1st April 1969 to 31st March 1970.
(1)		(2)	(3)	(4)	(5)
1	Reports of detailed enquiry received from the Director of Vigilance and Anti-Corruption.	138	102	152	147
2	Number of officers involved	Gazetted. Non-Gazetted. Others	41 104 9	50 177 8	45 208 2
3	Number of reports in respect of which the Vigilance Commissioner gave his advice.	126	107	141	149
4	Recommendation of Vigilance Commissioner—				
(i)	Enquiries by Tribunals for Disciplinary Proceedings.	Gazetted. Non-Gazetted. Others	15 57 ..	18 72 ..	18 58 1
(ii)	Enquiry by a Board of Inquiry —				
(a)	I.A.S.	1	..	..	..
(b)	I.F.S.	..	..	1	..
(c)	I.P.S.	..	..	..	1
(iii)	Departmental action	Gazetted. Non-Gazetted. Others	7 16 8	16 61 4	14 126 2
(iv)	Administration of Warning	Gazetted. 2	..	..	..
(v)	Dropping of further action	Gazetted. Non-Gazetted. Others	19 27 2	11 34 4	10 22 1
(vi)	Transferred to Government without the advice of the Vigilance Commissioner.	Gazetted Non-Gazetted.	3 3	..	..
(vii)	Suspension	Gazetted. Non-Gazetted. Others	6 9 1	.. 8 ..	1 7 ..
(viii)	Revoking of suspension	Non-Gazetted.	1	1	..
(ix)	Transfer	Gazetted Non-Gazetted ..	1 9	1 12	2 8

* Watch by the Directorate of Vigilance and Anti-Corruption was recommended in the case of three non-gazetted officers.

† Five officers were already under suspension and their continued suspension was recommended. Besides, the Commissioner recommended the suspension of three officers.

‡ Six non-gazetted officers were already under suspension and their continued suspension was recommended. Besides, the Commissioner recommended the suspension of an officer of the Indian Police Service and a non-gazetted officer.

6. The details of the posts held by the officers involved in the reports of detailed enquiry disposed of by the Vigilance Commissioner during the year 1969-70 are given below :—

Serial number and Department.	Number of officers involved.		Others.
	Gazetted.	Non-Gazetted.	
(1)	(2)	(3)	(4)
1 Civil Supplies ..	....	1 Revenue Inspector. 1 Peon. 4 Police Constables.	..
2 Commercial Taxes.	....	1 Deputy Commercial Tax Officer. 1 Assistant Commercial Tax Officer.	..
3 Co-operation ..	....	3 Extension Officers (Co-operation). 1 Senior Inspector of Co-operative Societies.	..
4 Education ..	1 Special District Educational Officer.	1 District Board Educational Officer. 2 Superintendents.	..
5 Fire Services ..	....	1 Station Officer.	..
6 Forests ..	1 District Forest Officer.	10 Range Officers. 1 Forester.	..
7 Highways and Rural Works.	1 Assistant Engineer.	....	..
8 Industries and Commerce.	1 Officer-in-Charge of Design Demonstration Centre. 1 Superintendent, Pressed Metal Products Unit. 1 Works Manager, Tanning and Finishing Unit. 1 Superintendent, Saw Mill Unit. 1 Principal, College of Arts and Crafts.	1 Upper Division Clerk. 1 Assistant Design Artist. 1 Artist-cum-Craftsman. 1 Skilled worker. 1 Unskilled worker. 3 Production Assistants. 1 Store-keeper. 1 Accountant.	..
9 Labour ..	....	1 Assistant Inspector of Labour.	..
10 Local Administration.	2 Municipal Commissioners.	1 Municipal Commissioner. 3 Special Officers of Municipalities. 1 Municipal Engineer. 1 Manager of Municipality.	1 Sanitary Inspector.

Serial number and Department.	Number of officers involved.		Others.
	Gazetted.	Non-Gazetted.	
(1)	(2)	(3)	(4)
11 Medical ..	5 Assistant Surgeons. 1 Drug Inspector. 1 Lay Secretary and Treasurer, Grade II.	....	..
12 Police ..	1 Superintendent of Police (I.P.S.). 3 Deputy Superintendents of Police.	21 Inspectors of Police. 12 Sub-Inspectors of Police. 6 Head Constables. 3 Police Constables. 1 Office Superintendent.	..
13 Public Health ..	1 Municipal Health Officer.	....	2 Sanitary Inspectors.
14 Public Works ..	2 Executive Engineers. 5 Assistant Engineers.	3 Junior Engineers. 10 Supervisors. 1 Overseer.	..
15 Registration	....	8 Sub-Registrars. 1 Peon.	..
16 Revenue ..	1 Revenue Divisional Officer.	4 Tahsildars. 3 Deputy Tahsildars. 1 Deputy Surveyor. 1 Head Clerk. 1 Assistant. 1 Clerk. 1 Record Clerk. 6 Revenue Inspectors. 6 Karnams.	..
17 Rural Development Projects.	1 Panchayat Union Commissioner.	8 Panchayat Union Commissioners. 2 Executive Officers of Panchayats. 1 Extension Officer (Agriculture). 1 Manager. 1 Accountant. 17 Gramasevaks. 1 Overseer. 1 Village Munsif. 1 Karnam.	1 Medical Officer.

Serial number and Department.	Number of officers involved.		Others.
	Gazetted.	Non-Gazetted.	
(1)	(2)	(3)	(4)
18 Stationery and Printing.		2 Office Superintendents. 1 Top Senior Foundry Worker.	..
19 Survey and Land Records.		1 Divisional Head Surveyor. 1 Office Superintendent. 1 District Surveyor. 1 Deputy Surveyor. 1 Tahsildar.	..
20 Tamil Nadu Electricity Board.	2 Executive Engineers (Civil). 1 Electrical Engineer. 10 Assistant Engineers.	15 Supervisors. 1 Foreman. 4 Linemen. 4 Wiremen. 2 Lascars. 2 Helpers.	..
21 Transport ..		1 Motor Vehicle Inspector.	..
22 Treasuries and Accounts.		1 Clerk.	..

VI. REGISTRATION OF CRIMINAL CASES AND SANCTION OF PROSECUTION.

Under the orders constituting the Vigilance Commission, the Commissioner is expected to advise the Government whether under the circumstances of a case there should be a criminal prosecution or a departmental enquiry by the Tribunal. But the Director of Vigilance and Anti-Corruption had powers as a police officer, to register a criminal case and conduct the investigation under the Criminal Procedure Code instead of a detailed enquiry. Where the investigation was under the Criminal Procedure Code, he submitted his report direct to the Government and sought sanction to prosecute the accused officer without giving the Vigilance Commissioner an opportunity to offer his views. It was, therefore, suggested to Government that the Director of Vigilance and Anti-Corruption should be advised to obtain the concurrence of the Vigilance Commissioner before a criminal case was registered and investigated under the Criminal Procedure Code. It was also suggested to Government that the investigation report in such cases might be submitted to Government through the Vigilance Commissioner who would make his recommendation whether sanction to prosecute should be accorded by Government.

2. The above suggestions which were made by the Vigilance Commissioner as early as November 1966 were accepted by Government in October 1969. According to the instructions issued by the Government, the Director of Vigilance and Anti-Corruption should obtain the orders of

Government before registering a criminal case against the Head of a Department or a member of the All India Services. In respect of other gazetted and non-gazetted officers, he should obtain the orders of the Vigilance Commissioner. In regard to final reports of investigation in respect of cases in which sanction for prosecution is required, the Director should forward such cases to Government through the Vigilance Commissioner so that the Vigilance Commissioner may advise whether prosecution may be sanctioned.

3. During the year 1969-70, five reports involving seven gazetted officers and one non-gazetted officer were received from the Director of Vigilance and Anti-Corruption seeking the orders of the Vigilance Commissioner for registering criminal cases for offences under the Indian Penal Code/Prevention of Corruption Act, 1947. Two of these cases related to criminal conspiracy entered into by two Medical Officers of Primary Health Centres with canvassing agents, creation of false records by getting spurious thumb-impressions on declaration forms, payment vouchers, etc., with their connivance and misappropriation of Government funds allotted for Family Planning Scheme. One case involving three Engineers of the Tamil Nadu Electricity Board related to criminal conspiracy entered into by the officers with a private firm in the matter of erection of boilers and obtaining pecuniary advantage both for themselves and for the firm, in abuse of their official position. The fourth case related to the complicity of two gazetted officers of the Public Works Department (Boilers) in the registration of a condemned boiler. Permission was accorded by the Commissioner to register criminal cases in all the above four cases. In the last mentioned case, the Commissioner, while agreeing to the registration of a criminal case against one of the two officers involved, felt that there was no need to implicate the other officer till evidence was forthcoming to show his criminal complicity. The fifth case involving one non-gazetted officer of the Co-operation Department was pending consideration by the close of March 1970.

4. The details of the posts held by the officers involved in the reports for registration of criminal cases disposed of by the Vigilance Commissioner during the year 1969-70, are given below :—

Serial number and department.	Number of officers involved		Others.
	Gazetted.	Non-Gazetted.	
(1)	(2)	(3)	(4)
1 Medical	2 Medical Officers of Primary Health Centres.	....	Canvassing agents for Family Planning.
2 Public Works (Boilers).	1 Inspector of Steam Boilers.	....	..
3 Tamil Nadu Electricity Board.	1 Additional Chief Engineer (Retired). 1 Chief Operation Engineer (Retired). 1 Divisional Engineer.	....	..

5. During the year 1969-70, seven investigation reports involving three gazetted officers, seven non-gazetted officers and four private individuals (Contractors) were received from the Director of Vigilance and Anti-Corruption seeking sanction of prosecution. Five of these reports related to sanction of prosecution in trap cases. One case related to acquisition of immovable properties by a Sub-Inspector of Police disproportionate to his known sources of income. The other case related to criminal conspiracy entered into by three gazetted officers of a cattle farm with contractors and misappropriation of Government money to the tune of about Rs. 3 lakhs by making fictitious entries in the registers maintained at the farm and by falsifying the accounts relating to the supply and receipt of cattle food and fodder. The prosecution was recommended by the Vigilance Commissioner in all the seven cases.

6. The details of the posts held by the officers involved in the final investigation reports for sanction of prosecution disposed of by the Vigilance Commissioner during the year 1969-70 are given below :—

Serial number and department.	Number of officers involved		Others.
	Gazetted.	Non-Gazetted.	
(1)	(2)	(3)	(4)
1 Animal Husbandry.	1 Superintendent, 1 Manager and 1 Farm Manager of a Cattle Farm.	....	4 Contractors.
2 Police		3 Sub-Inspectors of Police, 1 Head Constable.	..
3 Public Works ..		1 Section Officer.	..
4 Revenue		1 Village Officer.	..
5 Survey and Land Records.		1 Surveyor.	..

VII. TRAPS AND ARRESTS.

During the year under report, 17 trap cases were registered by the Directorate of Vigilance and Anti-Corruption involving two gazetted officers and 17 non-gazetted officers. The department-wise break up of the 17 cases together with details of their stages are given in Appendix III.

VIII. ATTEMPTS TO BRIBE PUBLIC SERVANTS.

During the year 1969-70, three cases of attempts to bribe public servants were reported to the Vigilance Commission by the Directorate of Vigilance and Anti-Corruption. All the three cases have ended in conviction.

IX. PETITIONS RECEIVED BY THE VIGILANCE COMMISSION.

During the period under report, one hundred and eighty-five petitions were received by the Vigilance Commission. These petitions may be broadly classified as under :—

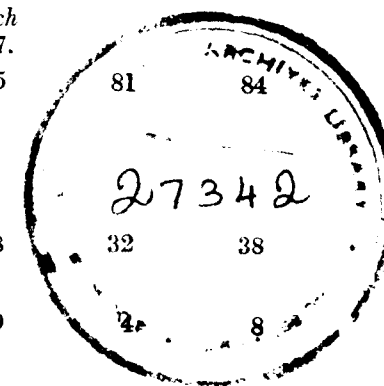
1. Number of petitions relating to corruption among State Government servants (including employees of Statutory and Local Bodies).	87
2. Number of petitions relating to matters other than corruption.	43
3. Number of petitions relating to Central Government employees and other autonomous bodies.	1
4. Number of miscellaneous petitions	54
Total ..	185

2. The composition of these petitions is as follows :—

1. Number of anonymous petitions	44
2. Number of pseudonymous petitions	15
3. Number of signed petitions	126
Total ..	185

3. (i) The particulars of petitions received during the previous years are as follows :—

	From 10th November 1965 to 31st March 1967.	1967-68.	1968-69.
1. Number of petitions relating to corruption among State Government servants (including employees of Statutory and Local Bodies).	225	81	84
2. Number of petitions relating to matters other than corruption.	98	32	38
3. Number of petitions relating to Central Government employees and other autonomous bodies.	9	2	8
4. Number of miscellaneous petitions.	99	51	59
Total ..	431	168	189



(ii) The composition of these petitions is as follows :—

	From 10th November 1965 to 31st March 1967.	1967-68.	1968-69.
1. Number of anonymous petitions..	103	44	55
2. Number of pseudonymous petitions.	32	7	12
3. Number of signed petitions ..	296	117	122
Total ..	431	168	189

4. Anonymous and pseudonymous petitions received during the period under report accounted for 24 per cent and 8 per cent respectively, of the total number. Though the anonymous and pseudonymous petitions are generally ignored, action is taken in cases where the allegations are specific and verifiable in nature.

5. Fifty-seven gazetted officers and 120 non-gazetted officers were referred to in the petitions. Twenty-four petitions which contained allegations of vague or unverifiable nature were lodged. Of the remaining, 148 petitions were forwarded to the Departments of Secretariat, Heads of Departments, Directorate of Vigilance and Anti-Corruption and other appropriate authorities for disposal. One petition was referred to a Department of Secretariat and twelve petitions to the Directorate of Vigilance and Anti-Corruption for remarks and report. In the case of the former, a report has been received from the concerned Department of Secretariat stating that the allegations contained in the petition were not substantiated. Of the twelve petitions referred to the Directorate of Vigilance and Anti-Corruption for enquiry, reports were received in five cases up to 31st March 1970. Among the five cases one case resulted in detailed enquiry. Reports of enquiry in respect of the remaining seven cases were awaited from the Directorate of Vigilance and Anti-Corruption. The details of such cases where the Directorate of Vigilance and Anti-Corruption conducted preliminary enquiry and sent its reports to the Commission are included among others, in the statement given in Appendix I. The Department-wise particulars of the petitions received and disposed of are given in Appendix IV.

X. COMPLAINTS OF CORRUPTION AND MALPRACTICES RECEIVED AND DEALT WITH BY HEADS OF DEPARTMENTS AND DEPARTMENTS OF SECRETARIAT.

During the period under report, the number of complaints of corruption and malpractices received and dealt with by the Heads of Departments and Departments of Secretariat against gazetted and non-gazetted officers was 650 and 961 respectively. The officers involved in these complaints were 663 gazetted and 1,298 non-gazetted. The corresponding figures for the previous years were as follows :—

Year.	Gazetted.		Non-Gazetted.	
	Number of complaints.	Number of officers involved.	Number of complaints.	Number of officers involved.
(1)	(2)	(3)	(4)	(5)
From 10th November 1965 to 31st March 1967.	855	850	1,874	2,251
From 1st April 1967 to 31st March 1968.	836	878	1,389	2,012
From 1st April 1968 to 31st March 1969.	612	640	1,078	1,471

The returns received from the Heads of Departments and the Departments of Secretariat are reviewed every month by the Vigilance Commission. While reviewing the returns, instances of delays of over one year were brought to the notice of the concerned Heads of Departments and Departments of Secretariat for expeditious disposal.

XI. CASES OF ENQUIRY CONDUCTED BY HEADS OF DEPARTMENTS, COLLECTORS, ETC., AGAINST GAZETTED OFFICERS.

In all enquiries conducted by the Directorate of Vigilance and Anti-Corruption against gazetted officers, the Directorate is reporting the result of the preliminary and final enquiries to the Vigilance Commission. The Heads of Departments, District Collectors and other Heads of offices were also making enquiries against gazetted officers. They were sending their reports direct to the Departments of Secretariat. There were no instructions requiring that such cases should be referred to the Vigilance Commission for advice. It was felt that even if the Departments of Secretariat came to the conclusion that no further action was necessary they should obtain the concurrence of the Vigilance Commissioner, to avoid the possible criticism that cases were hushed up. The Vigilance Commission, therefore, suggested to Government that in all such cases the Commission should be consulted. The above suggestion which was made in November 1966 has since been accepted by Government.

2. During the year 1969-70, ten such cases were referred to the Commission for advice. In 9 cases the Vigilance Commissioner agreed to the proposal of the Departments of Secretariat to drop further action. In one case, he remitted the file to the Finance Department for checking up whether there was any irregularity.

3. The details of the posts held by the Gazetted Officers involved in these cases are given below :—

<i>Serial number and department.</i>		<i>Number of officers involved.</i>
(1)	.	(2)
1 Animal Husbandry	.. ..	1 Inspector of key villages.
2 Commercial Taxes	.. ..	1 Commercial Tax Officer.
3 Fisheries	.. ..	1 Director of Fisheries. 1 Special Officer (Non-Technical). 1 Assistant Director of Fisheries.
4 Highways and Rural Works	..	2 Assistant Engineers.
5 Hindu Religious and Charitable Endowments (Administration).		1 Assistant Commissioner.
6 Public Works	.. ..	2 Executive Engineers. 1 Assistant Engineer.
7 Registration	.. ..	2 District Registrars.

XII. CONCLUSION.

The Commission is pleased to record that its recommendations on cases of corruption, were generally accepted by the Government. There was no major difference of opinion between the Government and the Commission.

2. The Commission has received a full measure of co-operation from all the Secretaries to the Government, Heads of Departments and District Collectors in the discharge of its duties, which, by the very nature of it, are liable to be unpleasant on many occasions. Secretariat files were readily made available to the Commission without hesitation or mental reservation and the suggestions of the Commission on Secretariat files in circulation were given the utmost consideration.

3. Even though the Directorate of Vigilance is an independent Department of Government outside the administrative control of the Commission, it extended its fullest co-operation and functioned for all practical purposes as an integral part of the Commission. The directives of the Commission for the investigation of specific cases and the requests for additional information on all matters were promptly complied with.

P. SABANAYAGAM,
Vigilance Commissioner In-charge.

APPENDICES

APPENDIX I.

Statement showing details of the reports of preliminary enquiries received by the Vigilance Commission from the Director of Vigilance and Anti-Corruption during the period from 1st April 1969 to 31st March 1970.

[*Vide* Paragraph 7 in Chapter IV.]

[illegible][illegible]

APPENDIX II.

Statement showing details of the reports of detailed enquiries received by the Vigilance Commission from the Director of Vigilance and Anti-Corruption during the period from 1st April 1969 to 31st March 1970.

(Vide Paragraph 2 in Chapter V.)

Serial number, and department.	Number of Officers involved.			Authority which authorised the detailed enquiry.			Findings of the D.V. and A.C.			Advice of the Vigilance Commissioner.					Remarks.	
	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)	(12)	(13)	(14)		(15)	(16)
		Gazetted.	Non-Gazetted.	Other categories.	Government.	Vigilance Commissioner.	Director of Vigilance and Anti-corruption.	Others.	Allegations substantiated.	Allegations not substantiated.	Recommended for enquiry by T.D.P.	Recommended for Departmental action.	Further action recommended to be dropped.	Suspension recommended.	Transfer recommended.	Pending as on 31st March 1970.
1 Accommodation Control.	2	..	..	..	..	2	1	..	2	..	..	..	..	..	..	2*
2 Agriculture	..	..	1	..	..	..	1	..	1	1	..	1	..	..	..	3
3 Commercial Taxes	..	..	1	..	..	..	1	..	1	..	..	1	1	..	..	1
4 Co-operation	..	1	5	..	..	1	5	..	4	..	2	1	..	..	..	..
5 Education	..	1	3	..	..	..	2	..	2	..	4	1	..	..	..	1
6 Fire Services	..	..	2	..	..	..	2	..	2	..	..	1	..	..	..	1
7 Forests	..	2	10	..	..	2	19	..	12	..	5	6*	..	2†	2	1
																* Streamlining of departmental checks was also recommended in one case.
																† Continuance of suspension was recommended in one case.

8 Highways and Rural Works.	1	..	..	..	1	..	..	1	..	..	1	..	..	..	..	
9 Industries and Commerce.	4	10	..	10	1	3	..	12	2	..	12	2	..	..	..	
10 Labour	..	1	..	..	..	1	..	1	..	..	1	..	..	..	..	
11 Local Administration.	2	9	..	1	2	7	1*	11	..	2	5	..	..	..	4	* By the Head of the Department.
12 Medical	5	..	..	..	5	..	..	4	1	3†	1	1*	..	..	..	* Watch by Director of Medical Education was ordered by Government.
13 Police	..	5	44	25	2	22	..	38	11	6	20*	10†	3†	1‡	4	† In one case, the Vigilance Commission recommended that the conduct of the District Medical Officer concerned should be gone into after the enquiry was over.
																* In the case of one All-India Service Officer enquiry by a Board of Enquiry was recommended by the Vigilance Commissioner.
																† In one case, the Vigilance Commissioner suggested that the attention of the Inspector-General of Police might be drawn to the irregularities. In another case, watch by the D.V. and A.C. was recommended.
																‡ Two cases arose out of trap. Continuance of suspension was recommended in these two cases.
																§ Transfer to a post not involving wide patronage was recommended in the case of a Deputy Superintendent of Police.

APPENDIX II--cont.

Statement showing details of the reports of detailed enquiries received by the Vigilance Commission from the Director of Vigilance and Anti-corruption during the period from 1st April 1969 to 31st March 1970—cont.

(Vile Paragraph 2 in Chapter V.)

Serial number and department.	Number of Officers involved.				Authority which authorised the detailed enquiry.				Findings of the D.V. and A.C.				Advice of the Vigilance Commissioner.				Remarks.
	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)	(12)	(13)	(14)	(15)	(16)	
	Gazetted.	Non-gazetted.	Other categories.	Government.	Vigilance Commissioner.	Director of Vigilance and Anti-Corruption.	Others.	Allegations substantiated.	Allegations not substantiated.	Recommended for enquiry by T.D.P.	Recommended for Departmental action.	Further action recommended to be dropped.	Suspension recommended.	Transfer recommended.	Pending as on 31st March 1970.		
14 Public Health	..	1	..	..	1	2	..	2	1	2	..	1*	..	..	..	* Watch was ordered by Government.	
15 Public Works	..	9	22	..	7	17	..	25	6	16	4†	1	..	..	10	† In one case, enquiry by the Tribunal was ordered by Government in consultation with the Vigilance Commission.	
16 Registration	..	..	9	..	..	5	4†	6	3	5	1	3*	..	..	..	† By the Head of the Department.	
																* In one case, watch by the Head of the Department was recommended by the Vigilance Commissioner.	

17 Revenue ..	1	24*	..	1	24	..	23	2	8	14	2	3†	..	1	* Seven of these cases arose out of trap.
---------------	---	-----	----	---	----	----	----	---	---	----	---	----	----	---	---

† Continuance of suspension was recommended in the three cases.

18 Rural Development Projects.	1	34	..	..	1	34	..	33	2	17½	14	2	..	£ ^m 2	2	†
																three cases.
																In one case, revision of the Accused Officer to his parent department was also recommended. In another case, besides enquiry by the T.D.P. separate departmental action in respect of a different allegation was also recommended by the Vigilance Commissioner.

* By the Head of the
Department.

Department.

Record.	22	13	4	5	27	1
21 Tamil Nadu Electricity Board.	..	..	16	23*	..	..

+ Need for closer supervision in disbursement of wages under the N.M.Rs. was emphasised by the Vigilance Commissioner in one case.

[illegible]

APPENDIX III.

Statement showing cases of trap and arrests of Public Servants reported to the Tamil Nadu Vigilance Commission during the year 1969-70.

(Vide Chapter VII.)

Serial number and name of the department.	Number of cases.	Number of persons involved.			Remarks.
		Gazetted.	Non-Gazetted.	Others.	
(1)	(2)	(3)	(4)	(5)	(6)
1 Accommodation Control ..	1	..	2	..	Prosecution has been recommended by the Vigilance Commissioner.
2 Commercial Taxes ..	2	1	1	..	One case ended in conviction. The other case ended in acquittal.
3 Co-operation ..	1	..	1	..	The case has ended in acquittal.
4 Education ..	1	1	..	..	Do.
5 Government Museum ..	1	..	1	..	Departmental action was taken against the accused.
6 Police ..	3	..	4	..	One case ended in conviction. The other two cases are pending trial before the Special Judge.
7 Public Works ..	1	..	1	..	The case has ended in conviction.
8 Revenue ..	5	..	5	..	Two cases have ended in conviction. Departmental action was taken against the accused in the other three cases.
9 Survey and Land Records ..	2	..	2	..	The two cases have ended in conviction.
Total ..	17	2	17	..	

26

APPENDIX IV.

Statement showing the particulars regarding the receipt and disposal of petitions by the Vigilance Commission during the period from 1st April 1969 to 31st March 1970.

Serial number.	Department.	Classification.										Nature of petitions.		Status of the officer.		Nature of disposal.				Remarks.	
		(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)	(12)	(13)	(14)	(15)	(16)	(17)	(18)	(19)	(20)		(21)	(22)
		Total number of petitions received.	Number of petitions relating to corruption.	Number of petitions relating to matters other than corruption.	Number of petitions relating to Central Government employees and other autonomous bodies.	Number of miscellaneous petitions.	Number of anonymous petitions.	Number of pseudonymous petitions.	Number of signed petitions.	Number of gazetted officers referred to.	Number of non-gazetted officers referred to.	Departments of Secretariat.	Heads of Department.	D.V. and A.C.	Others.	Departments of Secretariat.	Heads of Department.	D.V. and A.C.	Others.	Number of petitions lodged.	
1	(2)															1				1	
2	Agriculture ..									1	6					1				1	
3	Civil Supplies ..	6	5	1					1	4						1		3			
4	Commercial Taxes.	5	5				4		1												
5	Co-operation ..	2	1	1					3	1				1		1					
6	Education ..	5	1	4					3	4						5					
7	Fire Service ..	3	1	3			3		1							3					
8	Forest ..	1		1				1								1					
	Guest House ..	1								1											

27

APPENDIX IV—cont.

Statement showing the particulars regarding the receipt and disposal of petitions by the Vigilance Commission during the period from 1st April 1969 to 31st March 1970.

Statement submitted for the period from 1st April 1953 to 31st March 1954

		Nature of disposal.																																																																																																																																																																																																																																																																																																																																																																																																																																																																													
--	--	---------------------	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--	--



PUBLIC (S.C.) DEPARTMENT.

G.O. No. C/666-5/71, 26th January 1972

Tamil Nadu Vigilance Commission—Fourth Annual Report for the period 1st April 1969 to 31st March 1970.

READ—the following paper :—

Letter from the Secretary, Tamil Nadu Vigilance Commission, Madras, dated the 19th November 1971, No. 1241/VC/71-1.

Order—No. C/666-5/71, Public (S.C.), dated 26th January 1972.

Recorded.

2. The Tamil Nadu Vigilance Commission has done useful work during the year ending with 31st March 1970 and the Government have been benefited by the advice given to them by the Commission.

(By order of the Governor)

P. SABANAYAGAM,
Chief Secretary to Government.

To the Tamil Nadu Vigilance Commission, Madras.
„ all Secretaries to Government.
„ the Public (Services-B) Department.
Copy to the Director, Vigilance and Anti-Corruption, Madras.