

GOVERNMENT OF MADRAS
HOME DEPARTMENT

G.O. NO 3372, 21st June. 1938

Children Act - Certified School

Report for 1938

Government of Madras

HOME DEPARTMENT

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Children Act—Certified schools—Report for 1938—Recorded.

READ—the following paper :—

Letter from Lieut.-Col. S. C. CONTRACTOR, M.B., I.M.S., Chief Inspector of Certified Schools, to the Secretary to Government, Home Department, dated 1st May 1939, R.O.C. No. 800/S-1/39.

I present my report on the working of the Children Act and the administration of the Certified Schools in this Province for the year 1938.

2. *Classes of schools.*—The number of the several classes of Certified Schools was the same as at the end of the previous year, viz., 6. The Anjuman Industrial School, Mount Road, Madras, which was declared, as a place of suitable Custody for Muslim lads, within the meaning of section 29 of the Madras Children Act, 1920, for the guidance of the courts, continued to function during the year.

3. *Admission and discharge of pupils.*—One thousand one hundred and sixty-four pupils (1,051 boys and 110 girls) were on the rolls at the beginning of the year; 619 (562 boys and 57 girls) were admitted during the year and 464 (428 boys and 36 girls) were discharged leaving 1,188 boys and 131 girls at the end of the year. Of the pupils admitted during the year, 366 boys and 46 girls were committed to school custody; 96 boys and 7 girls were received by transfer from Certified Schools in the Province; 5 boys from outside the Province; 6 boys and 1 girl were admissions on recapture; 3 boys were re-admitted on revocation of licence; 28 returned from leave; 4 were returned under Part IX of Act III of 1900 and 54 boys and 3 girls from outside hospitals after treatment.

Of those discharged during the year, 175 boys and 21 girls had completed their period of detention; 5 boys and 4 girls were discharged on appeal including 1 girl who was ordered to be detained in the Rescue Home attached to the Madras Vigilance Association which was declared as a place of suitable custody by the High Court of Judicature, Madras, cancelling the order of the Juvenile Court committing her to the Junior Certified School under the Madras Children's Aid Society; 37 boys and 1 girl were released on licence; 2 boys on medical grounds and 2 girls on other grounds; 96 boys and 7 girls were transferred to Certified Schools in the Province; 4 were sent under Part IX of Act III of 1900; 16 boys and 1 girl escaped, 4 boys died; 29 were sent on leave and 60 to outside hospitals for treatment including 1 who was admitted into the Government Mental Hospital, Madras. The daily average strength of the schools was 1,239.73 (1,116.77 boys and 122.96 girls) against 1,098.31 (994.78 boys and 103.53 girls) in the previous year. The gradual increase in the daily average number of pupils during the past five years as shown below goes to show the need for more schools :—

Year.	Daily average.
	RS.
1933	597.29
1934	613.92
1935	685.80
1936	924.47
1937	1,098.31

As individual attention is our objective, I consider it advisable to have only 150 or at the most not more than 200 pupils in one school.

There were 15 boys in the Anjuman Industrial School at the beginning of the year under report. Four were admitted during the year—3 direct from the courts and 1 on release on licence from the Junior Certified School under the Madras Society for the Protection of Children—making a total of 19. Of these, 1 was discharged on expiry of the detention period and 1 escaped leaving 17 at the end of the year.

4. *Admission and discharge of children and young persons on remand.*—During the year under report, 987 boys and 124 girls passed through the Remand Homes attached to the Madras Children's Aid Society. Thirty-two boys and 12 girls were remaining at

the beginning of the year, 955 boys and 112 girls were admitted during the year and 950 boys and 117 girls were disposed of as under, leaving 37 boys and 7 girls in the Remand Homes at the end of the year :—

	Boys.	Girls.
Sent to Certified Schools ..	172	34
Restored to parents in Madras ..	626	60
Restored to parents in Mufassal ..	105	11
Transferred to adult court being over-aged ..	3	..
Sent out on bail ..	26	..
Sent to Rescue Homes ..	..	..
Discharged and found work ..	..	6
Escaped from General Hospital ..	4	..
Undergoing treatment in the hospital ..	..	1
Transferred to Girls' Remand Home ..	3	3
Sent back to Certified School ..	8	..
Sent to Boys' Club ..	1	..
Escaped from Boys' Remand Home ..	1	..
Given for adoption ..	1	..
Sent to other institutions ..	..	1
Total ..	950	117

The Children's Aid Society, Madura, started a Remand Home on 1st February 1938. Thirty-three boys and 4 girls passed through the Home during the year, as detailed below :—

	Boys and girls.
Sent to Certified Schools ..	14
Released on probation ..	12
Discharged after admonition ..	2
Released on bail ..	2
Restored to parents ..	2
Acquitted ..	1
Fined ..	2
Remaining at the end of the year ..	2
Total ..	37

5. *Period of detention.*—Of the 412 pupils received direct, 56 were ordered to be detained for periods not exceeding 2 years, 148 above 2 and not exceeding 3 years, 95 above 3 and not exceeding 4 years, 53 above 4 and not exceeding 5 years, 53 above 5 and not exceeding 10 years and 7 above 10 years.

6. *Religion of pupils.*—Three hundred and forty-six out of 412 pupils admitted during the year were Hindus, 38 Muhammadans, 25 Indian Christians and 3 Anglo-Indians against 355, 48, 34, 1 respectively and 1 European in 1937.

7. *Age of pupils.*—Among those admitted during the year 132 were under the age of 12 years, 141 between 12 and 14 years, 65 between 14 and 15 years and 74 between 15 and 16 years when compared with 126, 195, 96 and 21, respectively, of the previous year.

8. *Education.*—One hundred and thirty-eight literate and 274 illiterate pupils were admitted during the year against 117 and 321 of the previous year.

Of the 243 pupils discharged during the year, 88 were literate and 160 illiterate on admission, whereas 239 were literate and 4 illiterate on discharge.

The system of education and industrial training was the same as outlined in the previous reports. Attempts are made to give each lad a sound elementary knowledge and to teach him industry and integrity.

In the Senior Certified School, Chingleput, 5 boys appeared for the Elementary School-Leaving Certificate Examination and 3 passed. Two boys appeared for the Government Technical Examination in drawing and design and came out successful. One standard was raised during the year in the Junior Certified School, Ranipet. The pupils are taught up to the VII standard at present. Two additional Tamil teachers were appointed during the year in the Junior Certified School, Bellary, and this had the desired effect. Individual attention is paid by the teachers now. Two pupils appeared for the Elementary School-Leaving Certificate Examination and came out successful. Three pupils appeared for the Government Technical Examination in Lower Grade Tailoring and all of them passed in one part. They are being trained in stitching body garments to enable them to complete the test in the next examination.

In the Certified Schools under the Madras Children's Aid Society, 9 girls secured First-class Honours and 17 Second-class Honours Certificates for their handicrafts, drawing, recitation, etc., in the Madras Girls' Arts and Crafts Exhibition. One girl earned

the third prize in the Essay Competition organized by the National Health Association of Southern India. Twenty-five boys and 16 girls from the Junior Certified School under the Madras Society for the Protection of Children gave a physical demonstration at the Park Fair and earned a prize of Rs. 50.

In the industrial section, the courses of instruction are so framed as to train the hand and eye to the use of ordinary tools. Among the various industrial instructions imparted in the Certified Schools, Carpentry, Weaving, Tailoring, Band, Laundry, Metal Works, Masonry, Kora-mat weaving, Tape weaving, Embroidery, Spinning and Basket-making are worth mentioning. Blacksmithy and Shoe-making were started during the year in the Junior Certified School, Bellary. Shoe-making is not popular especially with parents.

Special attention is paid to physical training and healthy out-door games like hockey, cricket, football, basket-ball, rounders, and tennikoit form part of each day's routine.

Good headway was made with scout craft during the year. The scout troupe and cub pack of the Junior Certified School, Bellary, were registered during the year. The school scout troops took an active part in the local and district rallies and rendered useful service at public functions, such as health week celebrations, school sports, etc. The Girl Guides of the Certified Schools attached to the Madras Children's Aid Society formed the Guard of Honour to Her Excellency the Vicereine with certain other troops during her visit to the City. The Scouts attached to the Senior Certified School, Chingleput, took part in the Chingleput Health Week Celebrations and won the Shield for scout activities. Scouting does really an immense amount of good service and has had a splendid influence over the pupils in character building.

Training in Ambulance and First-Aid was effectively imparted during the year. Fourteen pupils were examined during the year, of whom 13 were the recipients of certificates of merit.

Religious and moral instructions are imparted to the pupils not only by the paid teachers but also by philanthropic ladies and gentlemen appointed for the purpose. The Rev. Father Fernandez conducts service every Sunday for the Roman Catholic pupils of the Senior Certified School, Chingleput, and the Rev. M. Samuel from Tambaram, for the Protestant pupils. Mr. P. Samuel, a resident of Chingleput, takes up Sunday classes for the Protestant pupils every week. In the Junior Certified School, Ranipet, the Rev. Father D. Raju conducted 30 classes to the Roman Catholic pupils and the Rev. A. Williams 4 to the Protestant pupils. At the Junior Certified School, Bellary, Sri P. Ramachandrayya conducted 44 classes for the Hindu pupils, Sri A. Arokiaswamy 43 to the Roman Catholic pupils and Janab Syed Nasiruddin Sahib Bahadur, 45 for the Muhammadan pupils. The department is indebted to them for their unselfish and unostentatious labours and it is hoped that the pupils of the schools will be benefited by these instructions as everything possible is done to instil in them a right spirit and feeling of good fellowship and respect for the rights of others, not to speak of the fact that they are taught to love and fear God. It need not be overemphasized that the juveniles need instructions on religious and moral topics more than the adults. Religion should no doubt play an important part and the child be taught to know its Creator and for this purpose religious teachers of the different persuasions should meet the children of their own faith at least once a month.

The Government have stated that it is not necessary to pay conveyance allowance to the lecturers appointed to the schools and that the teaching staff in the schools which is sufficiently larger than that in the jails can attend to the religious needs of the pupils. It may be stated that we in India generally look upon the religious teachers with awe and reverence, unlike the teachers who deal with secular subjects. It is to create this reverence and respect for the religious teacher and the fear of disobeying the commandments of God that we need the honorary religious and moral instructors to attend to the needs of the children. At present, some of the philanthropic gentlemen of the localities where the schools are situated are taking up this honourable and responsible work. We cannot expect these lecturers to pay regular visits to the schools and cater to the religious needs of the children unless their services are recognized and their conveyance charges met by Government as a sort of encouragement.

In order to provide recreation apart from the games and other educational entertainments, the children of the Certified Schools under the Madras Children's Aid Society were taken out to the Zoo, the Museum, the Lighthouse and the Harbour during the year under report. The children of the Junior Certified School under the Madras Society for the Protection of Children were taken to the Zoo, Deval's Circus, Brighton Talkies, the Museum, the High Court Beach, temple, Youth's Exhibition at the Y.M.C.A. and Cotton Dying Factory. The Manager of the Brighton Talkies was kind enough to allow the children free once and the next time, the children were taken free by Sri T. Ramanujam, B.A., B.L., the Joint Honorary Secretary of the Madras Society for the Protection of Children.

9. *Previous occupation.*—Of those admitted during the year, 165 were not employed, 73 were employed in professional handicrafts, 69 were labourers and coolies, 33 school pupils, 29 beggars and wanderers, 24 were employed in agriculture, 9 were engaged in commerce and trade, 7 in mechanical arts and 3 were domestic servants.

10. *Pupils detained previously.*—Four hundred and four pupils out of those admitted during the year were either first offenders, destitutes, orphans or uncontrollables and 8 were detained previously in Certified Schools once.

11. *Escapes and recaptures.*—Seventeen pupils escaped during the year against 9 in the previous year—4 from the Senior Certified School, Chingleput, 1 from the Junior Certified School, Ranipet, 5 from the Junior Certified School, Bellary, 1 from the Certified Schools under the Madras Children's Aid Society and 6 from the Junior Certified School under the Madras Society for the Protection of Children. Seven pupils were recaptured during the year.

12. *Offences and punishments.*—During the year 247 offences were reported against 244 in 1937. Of these, 63 relate to discipline, 21 to work, 46 to prohibited articles, 43 to assaults, etc., and 74 to all other breaches of school rules. The punishments awarded were warnings 42, confinement to barracks 2, deprivation of marks and leisure hours 17, reduction 13, cuts on the palm 145, and other punishments 28. The conduct of the pupils on the whole was satisfactory.

13. *Dietary.*—The proposal for the revision of the scale of diet in the certified schools which was under the consideration of Government at the time when the report for 1937 was under preparation has since been sanctioned in G.O. No. 1874, Home, dated 1st April 1939. As no fixed diet scales are followed in respect of pupils of the Madras Children's Aid Society a proposal to bring about a fixed scale similar to the revised diet scale in the Government certified schools is under consideration.

14. *Expenditure.*—(1) Excluding the charges on account of jail manufactures—purchase of raw materials—which works up to Rs. 2,352, the total expenditure in respect of the Government certified schools amounted to Rs. 1,38,825 against Rs. 1,32,539 in the previous year. The increase of Rs. 6,286 is mainly noticeable under establishment charges, dietary charges, medical and sanitary, clothing and bedding, and other charges. The increase under the establishment charges is due to the continued employment of four temporary petty officers and two additional temporary petty officers in the Junior Certified School, Bellary, as per G.O. Ms. No. 5243, Home, dated 30th December 1937, two additional Tamil teachers on Rs. 23 each in the Junior Certified School, Bellary, as per G.O. Ms. No. 103, Home, dated 5th January 1938, one temporary Tamil teacher on Rs. 23 per mensem in the Junior Certified School, Ranipet, sanctioned in G.O. Ms. No. 107, Home, dated 5th January 1938, and to the entertainment of 1 chuckler and 1 artisan on Rs. 20 each per mensem in the Junior Certified School, Bellary, in G.O. Ms. No. 2139, Home, dated 22nd April 1938. The increase under other heads is due to the abnormal rise in school population as compared with the previous year. The average cost per head per annum was Rs. 139 in the Senior Certified School, Chingleput, Rs. 145 in the Junior Certified School, Ranipet, and Rs. 124 in the Junior Certified School, Bellary. The grants to the private certified schools amounted to Rs. 56,375-5-8 during the year under review as against Rs. 47,855-15-6 in the year previous. This is also due to the increase in the number of pupils admitted to the institutions of the Madras Children's Aid Society, Madras Society for the Protection of Children and the St. Mary's Adi-Dravida Girls' School, Vellore. Besides, the opening of a Remand Home under the management of the Madras Children's Aid Society in G.O. Ms. No. 2358, Home, dated 5th May 1938, contributed to the increase under grants-in-aid.

(2) *Receipts.*—Excluding the sum of Rs. 2,352 relating to manufactory charges, the total receipts of the three certified schools amounted to Rs. 6,125-11-11 or Rs. 6,126 against Rs. 4,252-10-1 or Rs. 4,253 in 1937—vide details shown below:—

XXII. Jails and Convict Settlements—Certified Schools.

				1938.		
				RS. A. P.		
Miscellaneous ...	...	...	...	1,047	5	0
Jail manufacture ...	...	...	...	4,996	8	0
Recoveries of overpayments ...	...	...	...	81	14	11
Total ...				6,125	11	11

The Madras Children's Aid Society has also credited a sum of Rs. 175-13-8 under jail manufactures during 1938 against Rs. 20-11-6 in 1937 due to the sale of cotton goods.

15. *Vital statistics.*—The number of admissions to hospitals in the Government Certified Schools rose from 326 in 1937 to 460, while the daily average fell from 11.33 to 9.27. Two deaths were recorded during the year against 3 in the previous year. One occurred in the Headquarters Hospital, Chingleput, due to Epilepsy and 1 at the Junior Certified School, Ranipet, due to accidental drowning.

The number of admissions to hospitals and the percentage of daily average sick in the schools certified under section 6 (2) of the Madras Children Act, 1920, during the year under review were 71 and 4.98 against 60 and 5.01 in 1937. Three deaths occurred during the year against four in the year previous. The Junior Certified School under the Madras Society for the Protection of Children was responsible for all the deaths. They were each due to Measles and Broncho Pneumonia, Tabes Mesenterica and Nephritis.

16. *Weighment statistics.*—The pupils are weighed fortnightly and their weights recorded in their respective case history books. Of the 242 pupils discharged during the year, 238 gained weight, 2 neither gained nor lost weight and 2 lost weight. The weighment statistics can be regarded as satisfactory. But I consider that a still further improvement is necessary and I hope that the revised scale of diet issued in G.O. No. 1874, Home, dated 1st April 1939, will have the desired effect.

17. *Water-supply.*—The Senior Certified School, Chingleput, is linked with the protected municipal water-supply. The quantity of water obtained is found sufficient. At the Junior Certified School, Ranipet, water is obtained from the "Spring Well" but it goes dry during the hot months when water is obtained from the neighbouring wells. The "Spring Well" is being bored now. The funds allotted for boring another well in the school had to be utilized for other purposes as a second boring plant was not available. If the well under operation now proves successful, there will be no need to improve the other well and it is proposed to install a hand pump and pipelines to the different parts of the school. At present water is conveyed to the school from the well in a cart necessitating too much handling by men. The water-supply for the Junior Certified School, Bellary, is obtained from the Alipuram tank. Water is filtered near the tank and pumped to the overhead tank in the school, where it is chlorinated before being supplied to the different parts of the school. The water from the well in the school garden is exclusively used for gardening purposes. The question of linking the school with the protected municipal water-supply is still under correspondence. The Junior and Senior Certified Schools under the Madras Children's Aid Society depend on the Corporation of Madras for their water-supply. The Junior Certified School under the Madras Society for the Protection of Children utilizes the Corporation supply for drinking and cooking purposes. For other purposes water from the well in the school compound is being used. The well has two pumps attached to it. The Saint Mary's Adi-Dravida Girls' School, Vellore, gets municipal tap water for all purposes.

18. *Sanitary and other improvements.*—The buildings, in general, are in a good state of repairs. In the Senior Certified School, Chingleput, three bathing ghats and a shower bath were completed during the year. At the Junior Certified School, Ranipet, general repairs were carried out to the dormitories, especially the roofing at a cost of Rs. 810. The wooden doors were replaced by expanded metal ones which facilitate supervision of night studies by the staff. A new tailoring workshop was constructed at a cost of Rs. 2,750.

At the Junior Certified School, Bellary, the shower bath arrangements were completed during the year. Barracks No. 11, 7 and 6 of the old Alipuram Jail, Bellary, were suitably modified and utilized for the use of the school. They were used as one of the dormitories, firewood godown, segregation ward, kitchen and dining-hall. One of the barracks is used for indoor gymnasium and smithy and workshop for shoe-making. Other minor improvements were carried out in the three Government Certified Schools.

The third cottage was completed during the year in the "Retreat" which is under the control of the Madras Children's Aid Society. The completion of the fourth cottage will provide enough accommodation for the Certified Schools under the Madras Children's Aid Society.

19. *Accommodation.*—The total accommodation available in the three Government Certified Schools is 954—Chingleput 420, Ranipet 134 and Bellary 400. There was overcrowding in the Junior Certified School, Ranipet, during this year also to relieve which a batch of pupils was transferred to the Junior Certified School, Bellary, and about 60 pupils were accommodated in tents. The proposal to construct a dormitory to house 100 boys has been ordered to be treated as a Part II Scheme for 1940-41, although it is an urgent necessity. The present dining room is, by experience, found quite inadequate.

The construction of a similar dining room is a dire necessity. The present carpentry workshop is too cramped and there is no moving space when the class is in full swing as nearly 54 pupils attend each session. There was also overcrowding in the Senior Certified School, Chingleput.

It will be observed that no arrangements exist for the detention of girls over 12 years and those below that age separately. The only Senior Certified School for girls is the one under the Madras Children's Aid Society which is in the same building as that of the Junior Certified School. The aim and object of the Children Act is to keep the older girls apart from the younger ones but by accommodating both the Junior and Senior Certified Schools in one and the same compound the object of the Act under which these schools are certified is lost.

20. *After-care report.*—The statements appended to this report furnish statistics in respect of the juveniles discharged, the nature of discharge, character, education, etc., after discharge, the kind of industrial training imparted and followed after release, etc. Of the 243 pupils discharged during the year, 14 are not traceable, 22 are under the charge of their parents, 18 under probation officers, 89 are suitably employed and behaving well, 9 are not employed, two joined schools, four are reported to be behaving indifferently, two were sent to Certified Schools again, the reports of 81 have not been received and those of two are not yet due.

21. *Visits.*—Diwan Bahadur Sri G. Narayanaswami Chetti, C.I.E., Honorary Inspector of Certified Schools, visited all the Certified Schools during the year. Mrs. Dorothy Jinarajadasa, the then Honorary Inspectress of Certified Schools, visited the three Government Certified Schools. Mrs. Hilda Theodore, who was the Honorary Inspectress of Certified Schools from the 1st April 1938 visited all the Government Certified Schools and the Junior Certified School under the Madras Society for the Protection of Children. Sri M. K. Dakshinamurthi Pillai visited the Senior Certified School, Chingleput, Janab Usman Sait Sahib Bahadur and Sri Mannaji Rao the Junior Certified School, Bellary, the Hon'ble Sri K. Raman Menon, Miss C. Berry, Mrs. Verghese, Miss M. D. Sage, Mr. A. D. H. Pereira, Miss V. S. Greig, Juvenile Court Magistrate, from Australia and Mrs. A. A. Khan visited the Junior and Senior Certified Schools under the Madras Children's Aid Society. The Honourable Sri K. Raman Menon, the Hon'ble Mr. Justice Mockett, the Hon'ble Sri V. I. Muniswami Pillai, Mrs. H. S. Hensman, M.B.E., M.L.C., Mrs. E. W. Legh, Mrs. M. N. Clubwalla, Dr. (Mrs.) S. Muthulakshmi Reddi, B.A., M.B., B.S., Alder Woman, City Council, Mrs. Parukutti Raman, Sri S. V. Ramamurthi, I.C.S., Collector of Madras, Mrs. M. Khaleeli, Lieut.-Col. S. C. Alagappan, I.M.S., Surgeon, First district, Rao Bahadur Sri K. V. Sessa Ayyangar, M.A., B.L., Sri V. Raghunatha Ayyar, Educational Officer, Madras, Khan Bahadur Janab Javad Hussain, Bar.-at-Law, Collector of Madras, and Lieut.-Col. M. M. Khan, I.M.S., Superintendent of the Penitentiary, Madras, visited the Junior Certified School under the Madras Society for the Protection of Children. Many other ladies and gentlemen visited the schools and the department is indebted to all of them for their valuable remarks and suggestions.

I inspected all the Government Certified Schools and visited all the other schools certified under section 6 (2) of the Madras Children Act, 1920.

22. *Miscellaneous and concluding remarks.*—The Remand Homes and Clubs for the boys and girls which are under the control and management of the Madras Children's Aid Society continued to do good service. Fifty-two boys and girls were under probation at the beginning of the year; 100 were placed on probation during the year making a total of 152. Of these, the probation period of 45 expired during the year, 6 were removed outside the City limits with permission, 12 were sent to Certified Schools—4 for theft and the rest as uncontrollables. There are three Probation Officers and a Chief Probation Officer appointed by Government and two Probation Officers—one of whom is a woman—appointed by the Society. They supervise the juveniles placed on probation by the Juvenile Court and maintain a record of their progress, supervise those who are brought to the Society as uncontrollables, runaways, etc., and who are subsequently restored to their parents—a sort of preventive work—supervise ex-pupils of certified schools living within the City limits, enquire into petitions and complaints from parents and guardians appealing under sections 29 and 30 of the Madras Children Act, 1920, and submit reports of their enquiries to the Juvenile Court, enquire into offences committed by juveniles brought to the Juvenile Court and submit reports regarding the delinquents' environments and home conditions to the court, enquire into petitions regarding delinquents from outside the City, mostly from Bombay, Poona, Calcutta,

Vellore, Madura, etc., and submit reports, enquire into petitions from parents of pupils in Certified Schools who apply for licence or discharge of their children and submit reports, trace the whereabouts of parents and relatives of pupils in the Certified Schools and Remand Homes, supervise the daily work of the Night Schools maintained by the Madras Children's Aid Society and conduct games, scouting activities, etc., in the Boys' Clubs attached to the Night Schools and interview various employers in the City with a view to secure jobs for the boys under their supervision. A Probation Sub-Committee was appointed during the year to review the work of the Probation Officers.

It may not be out of place to point out some desirable improvements to the Madras Children Act, 1920, so as to make it more effective in its object. Bad environments, bad society and bad habits are some of the causes that lead the children to the depths of crime. The result is inevitable. To do away with these traits and habits it is desirable that the Children Act is so amended as to provide for the following:—

- (1) To punish parents, guardians or other adults who neglect or ill-treat or compel children to beg or lead a bad life.
- (2) To punish persons who are found drunk in public places when having children under seven years in their charge.
- (3) To punish persons who give intoxicating liquors or drugs to children under 14 years of age or who incite children to gamble.
- (4) To empower the police or the probation officers to confiscate intoxicating liquors or drugs or tobacco found in the possession of children.
- (5) To protect the properties of children—some cases have been brought to the notice of the Madras Children's Aid Society where orphan children having property were brought to the Juvenile Courts as destitutes for admission into the Certified Schools so that the guardians may enjoy the property or the income derived therefrom.
- (6) To prevent children under 14 years of age from begging and to empower the Juvenile Courts to admit such children into suitable institutions for a stated period to enable them to learn clean habits and to eke their livelihood with their own hands by following a profession.
- (7) To prohibit the publication of names and addresses and other details of juvenile crimes.
- (8) To punish persons taking pawn from children under 14 years.

I am glad to record that during the year under review two Juvenile Courts were established under section 36 (1) of the Madras Children Act, 1920, in this Province at Coimbatore and Madura. A Children's Aid Society was started in Madura during the year. The Society started a Remand Home on the 1st February 1938 which was recognized by Government on 5th May 1938. I am anxious for Juvenile Courts and Children's Aid Societies to be opened in the headquarters of each district as well. The question for providing Remand Homes or places of detention for young offenders and delinquents in each district is a very pressing one and it is hoped that very early action will be taken to open such homes as part of the working machinery of Juvenile Courts. The importance of the Juvenile Courts has not sufficiently been realized. It is the chief executive machinery which forms part of such courts, viz., the court and its presiding magistrates, the latter specially chosen for their knowledge of young people and their ways and interests.

"The Proper Study of Mankind is Man" has been an old and trite saying and yet this important study has not received the share of attention it deserves. For, there has been a tendency to depart from this study, if not to actually ignore it; and nowhere has this tendency been so strongly marked, as in the study of the offender. At the present moment so much stress is being laid on reformation of the criminal and yet it is, we know, a well-known fact that imprisonment or detention is not necessarily reformatory. As a matter of fact much attempt at reformation has been made in recent years but it has not been so successful as was at one time expected and looked forward to. The reason is that no attempt has so far been made into fully investigating the individual. Little attempt, if any, is being made to delve deeply into the mind of the individual delinquent. But in the proper and thorough investigation of the individual delinquent's mind lies our hope—I should think—the only hope for the future. For, other schemes have been tried and found wanting. He is being given industrial training and educational facilities; we have religious and moral instructors for him; attempts are also made to induce self-respect in him by diverse ways; yet the results have not been as they should be.

For, we have hitherto been inclined to lay far great stress on what particular act a person has done and not enough stress on what the person is. For, conduct is the direct result of mental life. Any particular act is merely a symptom. We must discover why a person acts or has acted in a particular manner. This of course needs investigation and the investigation to be of any value must be thorough and complete in all details. The argument, that the process involved is too elaborate to be applied to small offences may be brought forward. To this, we may retort, that what may be termed a small offence may contain ingredients or germs of the very highest import.

Just as a modern medical man has recourse to Bacteriology, Bio-chemistry, X-ray examination, etc., no court can afford to dispense with any expert evidence which may be at its disposal. A part of this assistance is the aid of the trained mental examination. Inquiry, however, into the mental state of offenders is a very specialized matter. But, nowhere is it so fruitful of good results as in the case of young offenders, for it is amongst the condition of the offenders' early life that the deciding factors of a delinquent career are found. Consequently, they require to be studied when they are most active and that is in early years.

Many of the personal and environmental conditions which tend towards delinquency commence to operate in early life. Knowledge of these conditions is of great value and this knowledge is more easily obtained, when the conditions are of recent origin. There is also another very important reason for investigation of offenders in their youth, for as years go on they acquire reticence and develop anti-social feeling. These render the finding of the fundamental conditions more difficult. It is easier, however, to obtain a knowledge of mental conflicts at a time, when the subject has not to probe too deeply for these conflicts and when succeeding experiences have not buried the complex resulting from the conflict so completely.

All those who take any part in any of the schemes for the reformation of offenders feel rightly that the case is far more hopeful, when we "catch them young." Hence, the establishment of separate institutions, like the Borstal and Certified Schools. It was with this object in view that I suggested the appointment of a trained psychologist to the Madras Children's Aid Society; and the establishment of a Child Guidance Clinic where the physician, the psychologist and the psychiatrist may collaborate. (For, as stated above, conduct is the direct result of mental life. That misconduct, like all other forms of conduct, results from mental causes and the intensive investigation of individual cases is the road to the solution of the baffling problems of criminality. It will be seen that the physical examination of an individual is not to be ignored. This too has to be carried out most carefully. It will be clear that the problem is much more easier to tackle in the young offenders and so, more hopeful for the future.

23. *Honorary Officers.*—I am indebted to the members of the various school committees for valuable assistance and advice for the management of their respective schools and also to the representatives of the various philanthropic bodies and social service leagues for their unselfish and untiring efforts to assist the reclamation of our young charges. Special mention is necessary in regard to the opening of the Children's Aid Society, Madura, which is due to the interest taken by A. R. C. Westlake, Esq., I.C.S., in regard to the treatment of the young delinquents. I hope that this excellent example will be followed by others.

24. *Annual reports.*—The annual reports furnished by the Headmasters of the Government Certified Schools and the schools certified under section 6 (2) of the Madras Children Act, 1920, are forwarded herewith, for perusal and return.

APPENDICES.

(1)

I.—Statement showing the number of pupils admitted into and discharged from the Certified Schools of the Province of Madras during the year 1938.

Particulars.	Government certified schools.						Aided private certified schools.						Total.		
	Senior Certified School, Chingleput.		Junior Certified School, Ranipet.		Junior Certified School, Bellary.		The Madras Children's Aid Society, Madras.		The Madras Society for the Protection of Children, Madras.		St. Mary's Adi-Dravid Girls' school, Vellore.				
	Boys.	Girls.	Boys.	Girls.	Boys.	Girls.	Boys.	Girls.	Boys.	Girls.	Boys.	Girls.	Boys.	Girls.	Total.
Remaining at the beginning of the year	469	..	157	..	340	..	..	77	88	30	..	*3	1,054	110	1,164
Admitted during the year by direct committal	175	..	83	..	80	..	..	34	28	11	..	1	366	46	412
Received by transfer—															
From certified schools in the Province	6	..	51	..	39	..	..	7	..	..	..	..	96	7	103
From certified schools outside the Province	..	..	3	..	2	..	..	1	1	..	..	..	5	..	5
Received by recapture	3	..	1	..	1	..	..	1	..	..	..	..	6	1	7
Returned from licence	2	..	1	..	..	..	..	..	..	..	..	..	3	..	3
Returned under Part IX, Act III of 1900	3	..	1	..	1	..	..	..	..	..	..	..	4	..	4
Returned from leave	1	..	26	..	1	..	..	..	..	..	..	..	28	..	28
Returned from hospital	43	..	..	..	11	..	..	3	..	..	..	..	54	3	57
Received from other institutions	..	..	..	..	..	..	..	..	..	..	..	..	..	..	..
Returned after attending sports.	..	..	..	..	..	..	..	..	..	..	..	..	..	..	..
Total	702	..	323	..	474	..	..	122	117	41	..	4	1,616	167	1,783
Disposals—															
Transferred to other certified schools	32	..	34	..	..	..	..	..	30	7	..	..	96	7	103
Transferred to Borstal schools	..	..	..	..	..	..	..	..	..	..	..	..	..	..	..
Discharged on expiry of detention	108	..	19	..	48	..	..	20	1	3	..	1	175	21	196
Discharged on appeal	4	..	..	..	..	..	..	1	1	..	..	..	5	4	9
Do. licence	26	..	3	..	5	..	..	..	3	1	..	..	37	1	38
Do. medical grounds.	2	..	..	..	..	..	..	..	..	..	..	..	2	..	2
Special discharge	..	..	..	..	..	..	..	2	..	..	..	..	..	2	2
Sent under Part IX, Act III of 1900	3	..	1	..	..	..	..	..	11	..	..	..	4	..	4
Sent to hospital	44	..	3	..	12	..	..	1	6	..	..	..	60	..	60
Escaped	4	..	1	..	5	..	..	..	6	..	..	..	16	1	17
Died	..	..	1	..	..	..	..	..	3	..	..	..	4	..	4
Sent to attend sports	..	..	..	..	..	..	..	..	..	..	..	..	..	..	..
Sent on leave	1	..	28	..	..	..	..	..	..	..	..	..	29	..	29
Total	224	..	90	..	70	..	..	24	44	11	..	1	428	36	464
Remaining at the end of the year.	478	..	233	..	404	..	..	98	73	30	..	3	1,188	131	1,319
Daily average	474.02	..	182.12	..	377.43	..	..	90.70	83.20	28.90	..	3.36	1,116.77	122.96	1,239.73

* One omitted in the last year's report by oversight.
† Mental Hospital.

(2)

II.—Statement showing the period of detention of pupils admitted into the Certified Schools of the Province of Madras during the year 1938.

Particulars.	Government certified schools.						Aided private certified schools.										Total.
	Senior Certified School, Chingleput.		Junior Certified School, Ranipet.		Junior Certified School, Bellary.		The Madras Children's Aid Society, Madras.		The Madras Society for the Protection of Children, Madras.		St. Mary's Adi-Dravida Girls' School, Vellore.						
	Boys.	Girls.	Boys.	Girls.	Boys.	Girls.	Boys.	Girls.	Boys.	Girls.	Boys.	Girls.					
Two years ..	45	..	4	..	5	..	..	2	..	..	..	54	2	56			
Above two years and not exceeding three years ..	89	..	20	..	30	..	..	7	2	..	..	141	7	148			
Above three years and not exceeding four years ..	39	..	27	..	18	..	..	10	1	..	..	85	10	95			
Above four years and not exceeding five years ..	2	..	22	..	28	..	..	3	2	1	..	45	4	53			
Above five years and not exceeding ten years ..	..	..	10	..	4	..	..	12	91	5	1	35	18	53			
Above ten years ..	..	..	..	..	..	..	..	2	5	..	..	2	5	7			
Total ..	175	..	83	..	80	..	..	34	28	11	1	368	46	412			

(3)

III.—Statement showing the children admitted into the certified schools of the Province of Madras during the year 1938 who had been previously convicted.

Particulars.	Government certified schools.						Aided private certified schools.										Total.
	Senior Certified School, Chingleput.		Junior Certified School, Ranipet.		Junior Certified School, Bellary.		The Madras Children's Aid Society, Madras.		The Madras Society for the Protection of Children, Madras.		St. Mary's Adi-Dravida Girls' School, Vellore.						
	Boys.	Girls.	Boys.	Girls.	Boys.	Girls.	Boys.	Girls.	Boys.	Girls.	Boys.	Girls.					
	Boys.	Girls.	Boys.	Girls.	Boys.	Girls.	Boys.	Girls.	Boys.	Girls.	Boys.	Girls.	Total.				
(1) Number admitted during the year	175	..	83	..	80	..	..	34	28	11	..	1	386	46	412		
(2) First offenders	163	..	82	..	80	..	..	34	28	11	..	1	368	46	404		
(3) Once previously convicted	7	..	1	..	..	..	..	..	..	..	..	..	8	..	8		
(4) Twice previously convicted	..	..	..	..	..	..	..	..	..	..	..	..	..	..	..		
(5) Thrice previously convicted	..	..	..	..	..	..	..	..	..	..	..	..	..	..	..		
(6) More than thrice previously convicted	..	..	..	..	..	..	..	..	..	..	..	..	..	..	..		
Total of items (2) to (6)	175	..	83	..	80	..	..	34	28	11	..	1	386	46	412		

(4)

IV.—Statement showing the sickness and mortality among pupils in the certified schools of the Province of Madras during the year 1938.

Particulars.	Government certified schools.									Aided private certified schools.									Total.		
	Senior Certified School, Chingleput.			Junior Certified School, Ranipet.			Junior Certified School, Bellary.			Madras Children's Aid Society, Madras.			Madras Society for the Protection of Children, Madras.			St. Mary's Adi-Dravida Girls' School, Vellore.					
	Boys.	Girls.	Total.	Boys.	Girls.	Total.	Boys.	Girls.	Total.	Boys.	Girls.	Total.	Boys.	Girls.	Total.	Boys.	Girls.	Total.			
Number of pupils admitted into hospitals.	225	..	225	77	..	77	158	..	158	..	14	14	44	18	57	..	..	..			
Daily average sick.	5.28	..	5.28	1.29	..	1.29	2.70	..	2.70	..	0.93	0.93	3.15	0.00	4.08	..	..	..			
Number of deaths	1	..	1	1	..	1	..	..	..	..	..	..	3	..	3	..	..	..			
* Epilepsy.																					
† Accidental drowning.																					
‡ Measles and Broncho-Pneumonia, Tabes Mesenterica and Nephritis.																					

(5)

V.—Statement showing the after-progress of pupils discharged from the certified schools of the Province of Madras during the year 1938.

(i) Nature of discharge.

(1) *Nature of discharge.*

Nature of discharge.	Government certified schools.						Aided private certified schools.						Total.		
	Senior Certified School, Chingleput.		Junior Certified School, Ranipet.		Junior Certified School, Bellary.		Madras Children's Aid Society, Madras.		Madras Society for the Protection of Children, Madras.		St. Mary's Adi-Dravida Girls' School, Vellore.				
	Boys.	Girls.	Boys.	Girls.	Boys.	Girls.	Boys.	Girls.	Boys.	Girls.	Boys.	Girls.			
Ordinary discharges	108	..	19	..	48	..	20	..	1	..	175	21	196		
On appeal	4	..	..	..	..	..	..	..	..	..	5	4	9		
On licence	28	..	3	..	5	..	1	..	..	..	..	..	34		
On medical grounds	2	..	..	..	..	..	..	..	..	..	..	..	2		
Special discharges	..	..	..	..	..	..	..	..	..	..	..	..	..		
Total	140	..	22	..	53	..	23	..	1	..	216	27	243		

(ii) Vocation taught in schools.

Vocation taught.	Government certified schools.						Aided private certified schools.								
	Senior Certified School, Chingleput.		Junior Certified School, Ranipet.		Junior Certified School, Bellary.		Madras Children's Aid Society, Madras.		Madras Society for the Protection of Children, Madras.		St. Mary's Adi-Dravida Girls' School, Vellore.		Total.		
	Boys.	Girls.	Boys.	Girls.	Boys.	Girls.	Boys.	Girls.	Boys.	Girls.	Boys.	Girls.	Boys.	Girls.	Total.
Tailoring	13	..	5	..	7	..	..	..	..	..	..	..	25	..	25
Weaving	26	..	..	..	16	..	..	..	..	..	..	..	46	..	46
Metal work	10	..	..	..	..	..	..	..	..	..	..	..	10	..	10
Carpentry	24	..	9	..	18	..	21	..	..	..	..	..	61	..	61
Laundry	2	..	..	..	..	..	..	..	..	..	..	..	2	..	2
Masonry	10	..	..	..	1	..	..	..	..	..	..	..	11	..	11
Gardening	37	..	3	..	..	..	..	..	..	..	..	..	40	..	40
Band	12	..	..	..	..	..	..	..	..	..	..	..	12	..	12
Blacksmithy	7	..	..	..	..	..	2	1	3	..	..	..	10	..	10
Net-weaving and basket making.	..	..	..	..	..	..	..	..	..	..	..	..	52	5	57
Needle, lace and rattan work	..	..	..	..	..	..	..	..	..	..	..	..	12	..	12
Not taught any vocation being discharged soon after admission.	..	..	..	..	..	..	..	..	..	..	..	..	7	..	7
Rope twisting and weaving	..	..	..	..	..	..	..	..	..	..	..	..	1	..	1
Total	140	..	22	..	58	..	23	1	3	..	1	216	27	243	

* Taught gardening also in school.

V.—Statement showing the after-progress of pupils discharged from the certified schools of the Province of Madras during the year 1938—cont.

(iii) Vocation followed.

Particulars.	Government certified schools.						Aided private certified schools.								
	Senior Certified School, Chingleput.		Junior Certified School, Ranipet.		Junior Certified School, Bellary.		Madras Children's Aid Society, Madras.		Madras Society for the Protection of Children, Madras.		St. Mary's Adi-Dravida Girls' School, Vellore.		Total.		
	Boys.	Girls.	Boys.	Girls.	Boys.	Girls.	Boys.	Girls.	Boys.	Girls.	Boys.	Girls.	Boys.	Girls.	Total.
tiaring	6	..	..	..	..	..	..	..	..	..	1	..	6	1	7
saving	8	..	..	..	..	..	1	..	..	..	..	..	8	1	9
stal work	6	..	..	..	..	..	..	..	..	..	..	..	6	..	6
acksmithy	3	..	1	..	..	..	..	..	..	..	..	..	4	..	4
rpentry	15	..	2	..	2	..	..	..	..	..	..	..	19	..	19
asonry	2	..	..	..	..	..	..	..	..	..	..	..	2	..	2
rdening (Agriculture)	20	..	..	..	4	..	..	1	1	..	..	..	25	1	26
ind	2	..	..	..	..	..	..	..	..	..	..	..	2	..	2
stall work	..	..	..	..	..	..	..	..	..	..	..	..	..	..	..
mployed by firms	..	..	..	..	6	..	..	..	..	..	..	..	6	..	6
shoe-making	..	..	..	..	..	..	..	..	..	..	..	..	..	..	..
olice	..	..	6	..	..	..	..	..	..	..	..	..	6	..	6
sewing	..	..	..	..	..	..	..	..	..	..	..	..	..	..	..
se-making	..	..	4	..	4	..	..	..	..	..	..	..	8	..	8
unemployed	..	..	4	..	10	..	..	..	..	..	..	..	14	..	14
ith parents	..	..	..	..	..	..	..	..	..	..	..	..	..	..	..
oking	..	..	..	..	..	..	22	..	..	..	..	..	22	..	22
ader probation officers	..	..	..	..	18	..	..	..	..	..	..	..	18	..	18
at following any vocation taught	..	..	..	..	..	..	..	..	2	..	..	..	..	2	..
in schools	..	..	..	..	..	..	..	..	..	..	..	..	..	..	..
sports not yet due	58	..	2	..	..	..	..	..	..	..	..	..	60	..	60
sports due but not received	20	..	..	..	3	..	..	..	..	..	..	..	23	..	23
hereabouts not known	..	..	2	..	6	..	..	..	..	..	..	..	8	..	8
sturned from licence	..	..	..	..	..	..	..	..	..	..	..	..	..	..	..
ed	..	..	..	..	..	..	..	..	..	..	..	..	..	..	..
nvited	..	..	1	..	..	..	..	..	..	..	..	..	1	..	1
school	..	..	..	..	..	..	..	..	..	..	..	..	..	..	..
Total	140	..	22	..	53	..	23	1	3	..	1	..	216	27	243

(iv) Education of pupils discharged from the Certified Schools of the Province of Madras during the year 1938.

State of education.	Government certified schools.						Aided private certified schools.								
	Senior Certified School, Chingleput.		Junior Certified School, Ranipet.		Junior Certified School, Bellary.		Madras Children's Aid Society, Madras.		Madras Society for the Protection of Children, Madras.		St. Mary's Adi-Dravida Girls' School, Vellore.		Total.		
	Boys.	Girls.	Boys.	Girls.	Boys.	Girls.	Boys.	Girls.	Boys.	Girls.	Boys.	Girls.	Boys.	Girls.	Total.
Illiterate—															
On admission	45	..	7	..	23	..	..	8	1	..	1	..	75	8	83
On discharge	140	..	22	..	53	..	..	21	1	1	..	1	216	23	239
Literate—															
On admission	95	..	15	..	30	..	..	15	1	3	..	1	141	19	160
On discharge	..	..	..	..	..	..	..	2	..	2	..	..	..	4	4

Order—No. 3372, Home, dated 21st June 1939.

Recorded.

2. The total number of boys detained in the three Government certified schools at the end of the year 1938 was 1,115 as compared with 966 in the previous year. The number in private certified schools at the end of the year was 204 (73 boys plus 131 girls) against 197 (88 boys plus 109 girls) in 1937.

3. The general system of training in the schools took the form of elementary education and vocational and physical training. Training in scouting, ambulance work and first-aid was given in the boys' schools. Girl Guide training was given in the school under the Madras Children's Aid Society. Special attention was paid to physical training and healthy outdoor games such as hockey, cricket, football, basket ball, rounders and tennis.

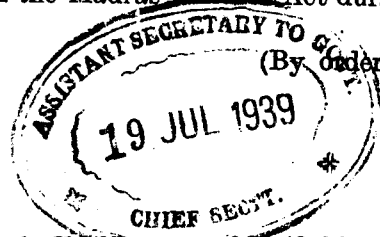
4. The health of the pupils in all the certified schools was generally satisfactory.

5. Of the 243 pupils discharged during the year, 22 are under the charge of their parents, 18 are under probation officers, 89 are suitably employed and behaving well, two have joined schools, nine are not employed, four are reported to be behaving indifferently, two were recommitted to certified schools, and 14 are not traceable. Reports regarding 81 boys have not been received. Two reports are not yet due.

6. Expenditure in respect of the Government certified schools rose from Rs. 1,32,539 in 1937 to Rs. 1,38,825 in 1938. The average cost per head per annum was Rs. 139 in the Senior Certified School, Chingleputt, Rs. 124 in the Junior Certified School, Bellary, and Rs. 145 in the Junior Certified School, Ranipet.

The grants to private certified schools increased from Rs. 47,855-15-6 in 1937 to Rs. 56,375-5-8 in the year under review.

7. The Government desire to place on record their appreciation of the services rendered by a number of public spirited ladies and gentlemen who assisted in the working of the Madras Children Act during the year.



(By order of His Excellency the Governor)

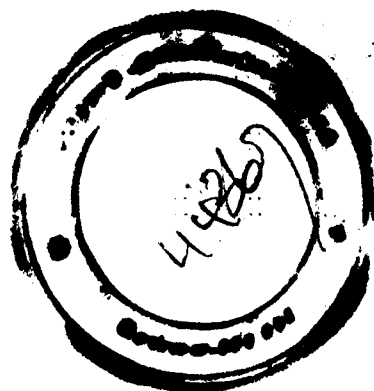
A. R. MACLEWEN,
Secretary to Government.

To the Chief Inspector of Certified Schools.
" the Director of Public Instruction.
" the Surgeon-General.
" all District Magistrates.
" all District and Sessions Judges.
" the Chief Presidency Magistrate.
" the Commissioner of Police.
" the Hon'ble the Chief Justice (with C.L.).
" the Chief Secretariat Library.
" the Governor's Secretariat.
" the Inspector-General of Police.
" the Director of Industries.
" the Director of Public Health.
" the Accountant-General.

Press.

Forwarded to the *Chief Secretariat Library*.

(By order)



Superintendent
Superintendent...