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ADMINISTRATIVE VOLUME

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ADMINISTRATION REPORT

ON THE
CENSUS OPERATIONS, PUNJAB 1931.

CHAPTER I.

Enumeration.</

During the summer months of 1930 the Second Clerk helped me in translating the Code. The Head Clerk was mainly an Accountant, and the Third Clerk, who was employed as a stenographer, became the Second Clerk a year later, when the Head Clerk left, his place being taken by the Second Clerk. The Fourth Clerk was the Record-keeper. When time came for the maps to be prepared for the Report, a whole-time Draftsman was not employed, the services of a Draftsman in the office of the Director of Land Records, Punjab, being utilized for the purpose on payment of an honorarium. Of course, I engaged a compiler, who could prepare skeleton maps every now and then. This method was found economical.

Preliminary Matters.

3. The first business of the Superintendent is to get to know how to conduct the Census operations, and for this purpose he should carefully study the census files, to be left over for his guidance by his predecessor, and thereafter to study the census literature and the reports and statistics of previous censuses in the Province. There will be plenty of time for this later on, but he should get busy with organising the work at once. The Census Code sets forth in clear terms what is to be done from time to time, but apart from that there are some matters, which need his early attention and will supply work for his office establishment, and the 1931 files dealing with this should be gone through as soon as he takes up his duties. The files are detailed below :—

- (A) *File No. 98.*—Moving the Punjab Government and the Chief Commissioner, Delhi, to issue the necessary notifications under the Census Act for the appointment of Census officers and delegating the powers of appointing Census officers to the District authorities, and to empower Census officers to ask questions of the persons to be enumerated regarding the filling-up of the General Schedule.
- (B) *File No. 105.*—Moving the Punjab Government and the Agent to the Governor-General for the Punjab States to ask the Darbars to appoint Census Superintendents and to allow them to correspond direct with him on census matters. In the case of the Simla Hill States this procedure is unnecessary as their census organization is the concern of the Deputy Commissioner.
- (C) *File No. 49.*—Obtaining and checking complete lists of all transfers of territory affecting the area and population of the Province, Districts, States and Tahsils, and the working out of the population of the existing units in the previous census years. The reports sent in by the various districts very often necessitate much inquiry before they can be reconciled, as the information at the disposal of the Deputy Commissioners is not in all cases up to date. Even when the lists have been finally accepted the work of adjustment of past census figures presents many difficulties.
- (D) *File No. 34.*—Obtaining complete lists of all railway stations in each census

in order to enable them to answer the questions about the various columns of the general schedule put by the enumerators. Some of these instructions were altogether opposed to those issued by the Census authorities. For example, it was specifically stated that the mother-tongue should be returned as Hindi, although the instruction in the Census Code was that Hindustani and not Urdu or Hindi should be recorded as the language. In some urban areas in the central Punjab the propaganda was in favour of Urdu being returned as the mother-tongue instead of Punjabi. Then the people were warned to return their caste as Hindi or no caste, and not what it actually was. It is thus abundantly clear that the apathy in regard to the census and its objects, noted by my predecessor, was on the present occasion conspicuous by its absence, particularly in towns and in good many rural areas. I have had to report to the Local Government all cases of malpractice on the part of the enumerators, which had come to my notice.

In some cases, particularly in large towns, the complaint of a community was that more enumerators or supervisors had been appointed from amongst the members of another community, and where it was found that the situation required overhauling of office-holders the necessary action was taken by the local officers. In many cases such complaints were found to be baseless. An effective remedy was the appointment of an Assistant or Extra Assistant Commissioner as the Census Officer of a city or town, who could devote attention to the work in the urban area and dispose of any complaints on the part of the public, at the same time protecting the enumeration books against being tampered with.

**District
Census
Expenditure**

22. The census charges incurred locally on account of enumeration are tabulated in Statement III appended to this Chapter. The enumeration work was carried out as far as possible by the existing staff without extra remuneration and by honorary non-official workers. In some cases it is difficult to separate census charges from routine administration charges. The charges work out at an average of Rs. 82 per district. In the case of the Kangra District a considerable amount is accounted for by the Travelling Allowance paid to many patwaris of Kulu, who were sent out to Lahul and Spiti for Enumeration work. In Karnal District a sum of more than Rs. 100 was paid out of the Census budget as Travelling Allowance to the Revenue Assistant who acted as District Census Officer. This payment had no parallel in any other district.

The charges shown against the Punjab States appear far heavier than those in British Territory, mainly due to the fact that officials were usually appointed as whole-time Census Superintendents and their salaries debited to the census. In the case of the Phulkian States and Bahawalpur, where the tabulation as well as the enumeration work was carried out by the State agency, it was difficult to separate the purely enumeration charges.

STATEMENT I.
CENSUS DIVISIONS AND AGENCY.

Serial No.	DISTRICT OR STATE.	NUMBER OF			NUMBER OF			AVERAGE NUMBER OF HOUSES PER		
		Charges.	Circles.	Blocks.	Charge Superintendents.	Supervisors.	Enumerators.	Charge Superintendent.	Supervisor.	Enumerator.
	1	2	3	4	5	6	7	8	9	10
	PUNJAB	1,048	14,585	185,355	1,039	14,570	180,631	5,721	407	32
	BRITISH TERRITORY	794	11,688	148,517	785	11,674	146,011	6,234	418	34
1	Hissar	25	386	5,245	24	386	5,238	7,378	459	34
2	Rohtak	25	409	5,515	24	409	5,510	6,605	388	29
3	Gurgaon	27								

STATEMENT
CLASSIFICATION OF
PART I.—

Serial No.	DISTRICT OR STATE.	Number of circles.	CHARGE SUPERINTENDENTS.									Grand Total	
			Officials.					Non-officials.					
			Naib-Tahsildars.	Kanungos.	Thandars.	Other officials.	Total.	Zaildars.	Municipal Commissioners.	Others.	Total.		
1	2	3	4	5	6	7	8	9	10	11	12		
	PUNJAB	2,104	15	12	3	103	133	3	93	65	161	294	
	BRITISH TERRITORY	1,800	9	1	2	78	90	3	91	62	156	246	
1	Hissar	64	1										

STATEMENT I.

COPYING THE SLIPS.—CONCLUDED.

Serial No.	DISTRICT OR STATE.	Copying office.	Number of slips.	Number of copyists.	Date of commencement.	Date of completion.	Average daily outturn per head.
	1	2	3	4	5	6	7
68	Ludhiana	Ludhiana ..	335,302	184	2-3-31	15-3-31	130
69		Jagraon ..	204,344	104	2-3-31	15-3-31	140
70		Samrala ..	132,848	67	2-3-31	12-3-31	180
71	Ferozepore	Ferozepore ..	240,326	106	5-3-31	21-3-31	133
72		Zira ..	176,219	79	3-3-31	15-3-31	172
73		Moga ..	223,975	117	5-3-31	22-3-31	106
74		Muktsar ..	224,075	79	2-3-31	15-3-31	203
75		Fazilka ..	292,137	81	2-3-31	16-3-31	240

CHAPTER III.

Expenditure.

System of
Accounts.

54. The Provincial Census Code contains rules regulating the maintenance of census accounts. These were much simplified on the present occasion, and the difficulties in the way of reconciliation of accounts have been reduced to the minimum.

Expendi-
ture.

55. Statement I appended to this Chapter shows the actual cost of each stage of operations. The cost of the operations (less recoveries) amounts to Rs. 3,57,702 as compared with Rs. 3,59,225 of the 1921 Census. In other words the census of every 1,000 persons has cost Rs. 12-4-5 as against Rs. 14-0-8 in 1921. It may be pointed out that at this census a separate Report has been compiled for the Delhi Province, which has obviously involved an extra expense, and but for this the total cost would have been still lower.

The sanctioned (revised) grants and expenditure of each year of the operations are shown in the table below :—

			Revised Grant.	Expendi- ture.
			Rs.	Rs.
1930-31	..	..	99,000	93,250
1931-32	..	..	2,49,300	2,40,676
1932-33	..	..	68,110	64,976
1933-34	..	..	*18,695	18,695

The recoveries detailed below are to be set off against the expenditure of the present census :—

	Rs.	A.	P.
(1) Sale of furniture			

STATEMENT I.
CENSUS EXPENDITURE.

Head of Account.	1930-31.	1931-32.	1932-33.	1933-34.	Total.
1	2	3	4	5	6
A.—SUPERINTENDENCE—					
(1) Pay of officers	19,121	28,353	24,075	15,430	87,579
(2) Pay of establishment	3,940	6,946	6,272	2,045	19,203
(3) Allowances, honoraria, etc... ..	5,404	2,708	1,167	450	9,729
(4) Contingencies	6,417	4,310	2,784	..	13,511
B.—ENUMERATION—					
(1) Pay of establishment	50	..	..	..	50
(2) Allowances, honoraria, etc.	1,154	447	..	..	1,601
(3) Contingencies	115	187	..	..	302
C.—ABSTRACTION AND COMPILATION—					
(1) Pay of establishment	92	1,34,224	16,330	370	1,51,016
(2) Allowances, honoraria, etc.	97	42,901	754	100</	

APPENDIX A—LIST OF CENSUS PAPERS PRESERVED IN
DISTRICTS AND STATES—CONOLD.

Serial No.	District or State.	DESCRIPTION OF PAPERS PRESERVED.				Number of boxes in which papers (in columns 3—6) are kept.	Number in the General Record Room Register given to the boxes.	REMARKS.
		General Village Register.	General Town Register.	Census Map.	Charge Register.			
1	2	3	4	5	6	7	8	9
	BRITISH TERRITORY.							
1	Hissar ..	191	62	1,106	483	1	749	
2	Rohtak ..	4	6	929	12	..	..	
3	Gurgaon ..	6	8	2,346	14	1	1—42	
4	Karnal ..	254	48	626	421	1	1,252	
5	Ambala ..	6	7	1,900	479	1	46	
6	Simla ..	2	3	9	8	..	9	
7	Kangra ..	7	1*	8	7	1	1	*File.
8	Hoshiarpur ..	4						

APPENDIX C.

ENTRIES FOUND IN COLUMN 8 OF THE GENERAL SCHEDULE.

This is entirely a new appendix prepared at this census. It shows the actual entries returned in column 8 of the general schedule, but classified under the selected castes specified in Imperial Table XVII.

In addition to this there is a printed rough index of Castes and Tribes, based on the classification at previous censuses, to be preserved for the next census (File No. 14).

APPENDIX C.—SHOWING THE ACTUAL ENTRIES RETURNED IN
THE CENSUS SCHEDULES BUT THROWN INTO THE SELECTED
CASTES SPECIFIED IN TABLE XVII.—CONTD.

Serial No.	Caste or Tribe under which classed in Table XVII.	Entries thrown into the caste or tribe noted in column 2.
1	2	3
1	Aggarwal ..	Jandal, Mahajan, Mansal, Mindal, Mital, Vaish.
2	Ahir ..	Aneja, Batra, Dhah Puchh, Gand, Gawal Bans, Gwala, Jadu Bans, Joneja, Khanijau, Khorana, Makkar, Nand Bans, Nangpal, Sachdev, Sapra, Taneja (Virmani or Birmani) Popli, Yadubansi.
3	Arain ..	Chachar, Chandor, Gahlan, Jatali, Multani.
4	Arora ..	Aneja, Batra, Khanijau, Makkar, Manchanda, Nagpal, Sachdev, Sapra, Virmani.
5	Awan ..	Darhal, Gulshahi, Qutab-Shahi, Moharwal, Rehwan.
6	Bagria ..	
7	Bawaria ..	Bidawati, Jangli, Kaparia, Mohia.
8	Biloch ..	Chandia, Drishak, Gurmani, Gopand, Hot, Lashari, Lughari, Lund, Gurchami, Nikha, Nutkani, Pilkana, Rind, Sikhani.
9	Brahman ..	Acharaj, Bhat, Brahman Chamarya, Bhojki, Bias, Chattarvedi, Chaurasia, Chobe, Dakaunt Jotshi, Dharuhra, Dobe, Gaur, Gosain, Gujar, Gujarati, Jogivadha, Kashmiri Pandit, Kanhaboj, Khandewal, Kanoujia, Maha-Brahman, Mohyal, Nagar, Panchal, Pushkarna, Parik, Sarsut, Sanad, Taga.
10	Chamar ..	Baina, Batoi, Chamar Raidassia, Chamrang, Chandar, Chanaur, Jatia, Ramdasi, Rath, Raghar.
11	Chhimba ..	And, Bedi,

APPENDIX D.

LIST OF FILES, COMPILATION REGISTERS AND OTHER RECORD PRESERVED FOR USE AT THE NEXT CENSUS.

1. The files and papers detailed in this Appendix have been preserved in the Civil Secretariat Office for use at the next Census.
2. Papers, (Compilation Registers) entered in File No. 52 have been placed in boxes Nos. I—VI and the rest in one almirah.

APPENDIX D.—LIST OF FILES, COMPILATION REGISTERS AND
OTHER RECORD PRESERVED FOR USE AT THE NEXT
CENSUS—CONTD.

No.	Particulars.	Pages, etc.
VII.—REPORT—CONCLD.		
79	Notes for Report (Chapter X)	12 pages.
80	Ditto (Chapter XI)	4 "
81	Ditto (Chapter XII)	2 "
82	Mr. H. Calvert (Financial Commissioner)'s proposal to find out figures of female Infanticide among Sikh Jats of the Lahore District according to 1931 Census	12 "
VIII.—ACCOUNTS.		
83	Budget for 1930-31	140 pages.
84	Ditto 1931-32	324 "
85	Ditto 1932-33	258 " (a)
86	Ditto 1933-34	68 " (a)
87	Permanent Advance	78 " (a)
88	Contribution by Indian States towards the cost of tabulation	158 " (a)
89	Cost of Census forms supplied to the Indian States	132 " (a)
90	Cost of tabulation recovered from Municipalities, Small Town and Notified Area Committees	412 "
91	Distribution of allotment	400 "
92	Payments made to the Mufid-i-Am Press and Feroz Printing Works	26 "
93	Payments made to the Civil and Military Gazette Press, Lahore, for printing the Census Report, 1931	74 " (a)
94	Payments made to the Government Press, Lahore and Delhi	174 " (a)
95	Incidence of the cost of Travelling Allowance of non-census touring officers</	